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POSTAL REGULATORY COMMISSION

FIELD HEARING POSTAL REGULATORY COMMISSION
OFFICE OF THE SECRETARY

ORIGINAL

September 23, 2009 1:00 p.m.

O'Hare Hall Rose Hill Campus Fordham University 441 East Fordham Road Bronx, New York

BEFORE: PRC COMMISSIONERS

RUTH Y. GOLDWAY, Chairman

MARK ACTON, Commissioner

DAN G. BLAIR, Commissioner

TONY HAMMOND, Commissioner

Reported by:

Nancy R. Sullivan



1 2 Witnesses 3 Panel 2: RICHARD DOHERTY, President Association of Independent Colleges and Universities 5 in Massachusetts (AICUM) NAVY COMMANDER BRIAN GEORGE Joint Military Postal Activity-Atlantic 7 Military Postal Service Agency, U.S. Postal Service International Service Center 8 Newark, New Jersey 9 CLARICE TORRENCE President, New York Metro Area, American Postal 10 Workers Union New York, New York 11 12 JOHN VINCENZI President, National Association of Postal Supervisors, 13 Branch 459, Bronx, New York 14 LARRY CIRELLI National Business Agent for Connecticut, New Jersey, New York, Puerto Rico and the Virgin Islands 15 National Association of Letter Carriers 16 17 18 19 20 21 22 23 24 25

POSTAL REGULATORY COMMISSION FIELD HEARING

CHAIRMAN GOLDWAY: Good afternoon, ladies and gentlemen. I would like to call our meeting to order. We have a long agenda, and I am hoping that we can be sure to hear everyone and give everyone an opportunity for questions, I am going to begin promptly, although I see there are a few more people still coming into the room. Welcome again.

My name is Ruth Goldway, and I am the chair of the Postal Regulatory Commission, based in Washington, D.C. I and my fellow commissioners at the dais welcome all of you here today. It is a pleasure to be at Fordham University in The Bronx and to hold this special field hearing for the Commission to review the potential closings of stations and branches from a proposal presented to us by the United States Postal Service.

Last week the Commission held a similar hearing to this in Independence, Ohio, a community with 9,000 people on the suburban rim of the City of Cleveland. It

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	was a productive and enlightening meeting,
3	and we look forward to a more compelling
4	hearing today.
5	First I want to express the
6	Commission's appreciations to the citizens
7	of New York City, the residents of The
8	Bronx, and the terrific staff here at
9	Fordham University for the hospitality we
10	have received and their generous offer to
11	allow us to use this splendid facility for
12	today's hearings. In particular, I would
13	like to thank Joseph Muriana, who is
14	Fordham's Associate Vice President for
15	Urban and Governmental Affairs. He was
16	instrumental in making these arrangements.
17	Fordham University has an
18	international reputation and it is growing
19	all the time in prominence. We, in the
20	postal community, have a special place for
21	Fordham University in our point of view
22	because it is the alma mater of the
23	Postmaster General of the United States,
24	Jack Potter. The Commission would also
25	like to give its special appreciation to

POSTAL REGULATORY COMMISSION FIELD HEARING

2 Congressman Jose Serrano and his staff for

3 their assistance in preparing this hearing.

4 Congressman Serrano is a dedicated advocate

on behalf of the citizens of his district

for postal service, and we have had a

7 longstanding relationship with him.

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I want to give a special thank you to Congressman Serrano's chief of staff, Paul Lipson, who is here today. Thank you for your help, Paul. Paul and I share a special bond because we are both alumni of the Bronx High School of Science. Coming to the Bronx for me has special meaning, therefore. I spent four years riding the D train on the west side up to the Grand When I got to college, it was Concourse. easy compared to going to Bronx Science. really feel my formative years were there. I remember parties in Van Cortlandt Park and sneaking out after school and going to the Cloisters, and my brother-in-law lived on Mosholu Parkway, and even though I am a loyal Brooklyn Dodger fan, I actually admit The exotic the Yankees are pretty special.

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	creatures who are here right next to us at
3	the Bronx Zoo and the New York Botanical
4	Gardens are worth mentioning too. This is
5	really a special part of the world where we
6	are.
7	The Bronx is a vital part of the urban
8	American landscape. It is a place where
9.	1.4 million people live and work and play
10	and raise their families, where generations
11	of immigrants and working people of all
12	classes share the American dream. I
13	believe it is a perfect place for the
14	Commission to hold this field hearing on
15	the possible changes in postal services and
16	the impact that could have on local
17	communities and the mail system itself.
18	Everyone knows their letter carrier and
19	knows about the post offices.
20	You may not be familiar with us. The
21	 Postal Regulatory Commission is an
22	independent agency established by Congress
23	to regulate the Postal Service. We have

the responsibility to oversee the Postal

Service with regard to rate-setting,

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1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		universal service and service and
3		performance and to the overall
4		transparency and accountability of the
5		Postal Service to the American people.
6		The day-to-day operation of the
7		management of the Postal Service, however,
8		is the responsibility of the Postmaster
9		General and his management team. On July
10		2nd of this year, the Postal Service
11		advised the Commission that it would be
12		looking at a group of approximately 3,200,
13		later expanded to 3,600 postal stations and
14		branches in urban and suburban areas
15		nationwide for possible closure.
16		In view of the implications this
17		action would have to service nationwide,
18		the Postal Service is required to seek an
19		advisory opinion from our commission. The
20		Commission established a formal proceeding,
21		docket N-2009-1, to gain information and to
22		provide the public the opportunity to be
23		heard on the Postal Services proposal and
24		to explore the underlying issues and
25		details of the service proposal.

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	This field hearing is being held to
3	make it easier for the public to give input
4	into the process and to ground the
5	Commission's deliberations in the real life
6	experiences of the citizens we represent as
7	we formulate our advisory opinion. As of
8	this week, the Postal Service has made
9	public a little over 400 stations and
10	branches nationwide that are under active
11	review for possible closure. This list
12	includes 26 offices located in the State of
13	New York, and seven of those are here in
14	The Bronx.
15	We have a map of the City of New York
16	here designating some of the offices that
17	are potentially for closing. We also have
18	a map of the area around Boston,
19	Massachusetts because we have a
20	representative from Boston who will be
21	speaking about potential closures there.
22	From among the 3,600 post offices
23	that Postal Service say qualify for
24	analysis for potential closure, there is
25	the potential for other offices other than

1	DOCMAT DECILIAMODY COMMICCION BIRLD HEADING	
1	POSTAL REGULATORY COMMISSION FIELD HEARING	
2	the 400 to be added to the list in the	
3	future. The Postal Service explains that	
4	it is taking this action to close post	
5	offices because it has experienced historic	
6	declines in mail volume, largely due to the	
7	recession and is facing significant	
8	financial losses this year and for the	
9	foreseeable future.	
10	The Postal Service has the	
11	responsibility to serve every citizen,	
12	household and business throughout America	
13	and it remains far and away the world's	
14	largest mail service provider, with	
15	expected mail volume this year of	
16	approximately 175 billion pieces.	
17	This hearing provides a critical forum	
18	for public input as the Postal Service	
19	seeks, under difficult circumstances, to	
20	find the right balance between service and	
21	cost control.	
22	I want to emphasize the importance of	
23	the public scrutiny that the Commission	
24	provides as we all look at this concerned	
25	issue. Citizen participation is the	

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	cornerstone of any good government
3	regulatory program. Already as a result of
4	our inquiries and press coverage and public
5	concern, the Postal Service has clarified
6	its plans. They will have no action taken
7	on any closure until October 2nd at the
8	earliest, and it has reduced the first
9	level of closure reviews from over 700 to
10	400.
11	The testimony that is provided by our
12	witnesses today will help educate and
13	inform the Commission as we continue our
14	study of the Postal Service's proposal, and
15	it will help the Postal Service directly in
16	its further planning.
17	I sincerely appreciate the many
18	witnesses' willingness to be here today and
19	to add to the Commission's record on this
20	important issue.
21	I want to indicate as well that even
22	though we do have eleven witnesses
23	scheduled to testify, which is a lot for
24	the three hours, we will try to make some
25	time available at the close of the meeting

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 so that those people in the audience who 3 are interested can make a public statement 4 of up to three minutes. And please be 5 sure, if you are in the audience, to let us know that as soon as the formal proceedings 7 are over. 8 On behalf of my fellow commissioners, I would like to welcome our witnesses. 9 10 first panel is composed of State Senator 11 Jeffrey Klein from New York. Due to his 12 schedule, he will be joining us during the 13 hearing. 14 Next we have Deputy Borough President 15 Aurelia Greene of the Bronx. Then we have 16 Fernando Tirado, District Manager of Bronx 17 Community Board 7. For the Postal Service, 18 we have William Grygus, Postmaster of 19 Ringwood, New Jersey, where my nephew 20 lives, and he will be followed by Wendy 21 Smith, Assistant Vice President of 22 Fulfillment and Postal Affairs of the 23 Publishers Clearing House. Wendy is also a

member of the executive committee of the

Parcel Shippers Association. And finally

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1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	we are pleased to have with us Annelen
3	Madigan. She is the Director of Social
4	Services for the Rose Hill Housing
5	Management Corporation.
6	Before I begin, I would like to offer
7	my fellow commissioners an opportunity to
8	introduce themselves and to say a few
9	words.
10	COMMISSIONER BLAIR: Thank you,
11	Chairman Goldway. I appreciate this chance
12	to be in the Bronx today. I want to thank
13	Fordham University for their time and
14	hospitality and also Congressman Serrano's
15	office for helping us put together this
16	hearing. I also appreciate the witnesses'
17	ability and willingness to testify and give
18	us some good feedback today and for
19	discussion about these very important
20	policy issues.
21	Individual postal facilities, stations
22	and branches are the face of the federal
23	government in many communities. What I
24	would like to hear from the witnesses today
25	is the extent to which you see any kind of

1 POSTAL REGULATORY COMMISSION FIELD HEARING
2 difference between a post office station
3 and branch because the closing procedures
4 for branches and stations are different
5 than those from post offices. I think the
6 post office has a reason for distinguishing
7 them.

Does the public? And if the public does or doesn't, that's something that I would like to see as I formulate what my opinions will be on making recommendations to the Postal Service.

of the postal facility in some distressed communities is the death knell for that community. We heard that last week in Ohio, and I would appreciate to hear your thoughts on that as well. One of my questions is what responsibilities does the Postal Service have when it is really the office of the last remaining retail outlet in these communities, and what responsibilities does the Postal Service have to the community.

And I would be interested in hearing

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2. more about that. The reasons for asking 3 these questions is that these closings are often emotional decisions but can have a 5 very wrong path, and the purpose of the PRC visit today isn't to decide the merits of the individual closings, as the chairman 8 said, but to look at the process by which the Postal Service makes and informs its customers of its decisions. We hope this 10 11 is transparent. We hope that the process 12 has some form of accountability in it. 13 Now, I am also interested in knowing 14 what your thoughts are and what kind of 15 criteria should be invoked when the Postal 16 Service begins this sort of hearing, so I 17 look forward to today's witnesses. I think 18 this is a very important public policy 19 issue before the Commission today. 20 said earlier, my view is that the Postal 21 Service oftentimes serves as the face of

the federal government in communities where it doesn't provide a lot of services.

So with that in mind, I look forward to your testimony.

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1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	CHAIRMAN GOLDWAY: Commissioner
3	Hammond.
4	COMMISSIONER HAMMOND: Yes, I want to
- 5	thank the Chairman for calling this
6	hearing, and I especially want to thank our
7	friends at Fordham for taking such good
8	care of us today. I am pleased to see the
9	interest that has been shown in the field
10	hearings, both this one and last week's.
11	Obviously the more participation we have,
12	the better information that we are going to
13	get, so thank you all for your involvement
14	and your participation. In particular, I
15	look forward to hearing any specific advice
16	or recommendations that you all have for
17	improving the Postal Service's process that
18	it uses for stations and branches review
19	for possible closure, consolidation. And
20	with that, I will just keep my statement
21	short. Thank you.
22	COMMISSIONER ACTON: Thank you,
23	Chairwoman Goldway. I am Commissioner Mark
24	Acton. I want to thank the witnesses for
25	their time and testimony and to express

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	that it is really great to be back in New
3	York City for a visit and to The Bronx for
4	the first time.
5	CHAIRMAN GOLDWAY: With that welcome,
6	I think we will get down to work, and if I
7	could ask Deputy Bureau President Aurelia
8	Greene to begin. Thank you.
9	MS. GREENE: Thank you. And first of
10	all, let me start out by welcoming all of
11	you to The Bronx. This is the growing
12	borough of the City of New York, and we are
13	very glad that you chose The Bronx to have
14	this hearing, so we welcome you very
15	warmly.
16	Good afternoon. My name is Aurelia
17	Greene, and I am the Deputy Borough
18	President of the Bronx and I am here today
19	to express the views of the Bronx Borough
20	President Ruben Diaz, Jr., and the
21	1.4 million residents of the Bronx.
22	We are deeply concerned about the news
23	that the United States Postal Service is
24	considering the elimination of seven post
25	office facilities in The Bronx, amounting

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 to 17 percent of all the post offices in 3 the county. These closures run counter to 4 the population increases experienced in Bronx County over the last 15 years, which 5 6 amounted to an 11 percent increase from 7 1990 to 2000, and another 4.4 percent through 2008 for an additional 59,253 8 9 people. 10 Every post office is the heart of the 11 neighborhood. So Commissioner Blair, when you talk about what you were told, that it 12 13 would be the death knell for a community, we regard these post offices as the 14 15 lifeblood of our communities. And perhaps the defining center of a neighborhood, the 16 way they are to villages and towns across 17 the country. They provide more than 18 services and points from which to 19 20 distribute letters and packages. 21 The urban area known as The Bronx is densely developed as a pedestrian-centered 22 23 conglomerate of many villages, known 24 locally as neighborhoods, whose very 25 essence is defined by the presence of

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	institutions such as the transit station,
3	the post office, the local police precinct
4	and clusters of retail development. Of all
5	the ingredients of a neighborhood, the post
6	office is one of the most relevant
7	communities to the local citizen. It is
8	not only a service location for the
9	distribution of mail but the most local
10	representation of the government and how it
11	serves the people.

In a pedestrian environment such as the Bronx, the post office is used by virtually every citizen from the oldest to the youngest and from the richest to the poorest. All stand in line in the lobby of the post office to meet their most routine postal needs and the conveyance of important documents. We should recognize that the purchase of postal money orders is one of the most important financial services available to our poorest neighbors who depend on them for paying the monthly rent and other bills. And they generally arrive there on foot, traveling from their

POSTAL REGULATORY COMMISSION FIELD HEARING

homes or businesses, as such a trip to the

post office of any great length would

become a great hardship.

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And I must share with you at this point at our borough service cabinet meeting for the borough that was a big part of the testimony in opposition to the closures because people felt that it was too far for many of our seniors to walk to a postal facility some distance away.

Six of the proposed locations for closure are approximately a half a mile or more away from the nearest other postal office, further exacerbating the hardship people and businesses experience in their travel to retrieve mail and purchase other services on a daily basis. The closure of Melcourt also ignores the redevelopment of the Melrose Commons area, which has seen the construction of over 3,000 new housing units over the last few years, as well as the construction of the new Boricua College The closure of the Crotona office Campus. would leave the vast Boston Road

north-south corridor from East 167th Street to Bronx Park South without a postal outlet in one of the most historically noted and resurgent areas of The Bronx. The Hillside station area would represent the most egregious hardship, as this facility is even further away than a half a mile from any other outlet.

We therefore strongly request that the Postal Service reconsider closing any of the seven proposed outlets in the borough.

I do want to add that I do have a letter here for Chairperson Goldway from the Borough President signed on by the Honorable Elliot Engel and the Honorable Joseph Crowley, who are also concerned about these closures. So if you will give me the opportunity, I will come forth and give these to you. You will be hearing more also, because sitting next to me is the District Manager of Community Board 7, and he will continue to tell you more about our objections to these closures. Thank you.

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	CHAIRMAN GOLDWAY: Thank you,
3	Ms. Greene, now that you have referenced
4	those letters, they will automatically be
5	put in the record, in addition to your
6	testimony. You helped me by introducing
7	our next witness, Mr. Tirado, to begin.
8	MR. TIRADO: Thank you. Good
9	afternoon, Chairman Goldway, members of the
10	Postal Regulatory Commission and community
11	residents, welcome again to Fordham
12	University in The Bronx.
13	I want to start off by saying on
14	behalf of the residents of Bronx Community
15	District 7 and particularly those in the
16	Bedford Park area, I am here to urge the
17	Postal Regulatory Commission against the
18	proposed closing of the Botanical Gardens
19	Post Office station, located at 2963
20	Webster Avenue. It is my understanding
21	that this station was identified for
22	closure due to reported underutilization
23	and as a way to optimize the postal retail
24	network by consolidating the operation into
25	another facility.

POSTAL REGULATORY COMMISSION FIELD HEARING

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My office has received nothing but criticism from local residents who will be impacted by this proposal.

I was present at a meeting with the Borough President's Office where several hundred petitions requesting that this station remain open where dropped off. find it incredulous that the United States Postal Service recommends closing this station, given the neighborhood's population density. Community Board 7 has a high population density, the third highest district in the borough, as per the 2000 census, with a very large elderly population, including two senior centers and three senior citizen housing complexes nearby. For these seniors, who are mostly on a fixed income and often have limited means to travel, this station is the only viable source for their postal services.

I would also like to bring to the attention of the Commission that the community board recently proposed to the Department of City Planning to raise the

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	zoning on Webster Avenue to meet the
3	growing need for more housing and
4	commercial space. This proposal allows for
5	new multi-story development on Webster
6	Avenue, particularly at Bedford Park
7	Boulevard, which will create an even
8	greater demand for this station's services.
9	This information was only recently
10	conveyed to the Bronx Postmaster directly
11	at the Borough President's meeting earlier
12	this month.
13	It is my belief that had there been an
14	effort by the Postal Service to communicate
15	directly with the community board, this
16	information would have at least led to a
17	more informed decision and possibly spare
18	this station from being considered for
19	closing.
20	Closing this station would most likely
21	force the constituents to use the Fordham
22	station, near Third Avenue, which has been
23	reported to me as being severely
24	overcrowded on a frequent basis. I have
25	received many complaints from residents in

1 POSTAL REGULATORY COMMISSION FIELD HEARING
2 the past who had to use this station of
3 poor quality service, a problem that will
4 only be further exacerbated by the closing
5 of the Botanical Garden Station.

At a recent meeting with the

Postmaster, she recommended that if

residents cannot get to the Fordham

Station, that they utilize the Internet to

access some of the USPS services. This is

a highly unrealistic proposal, considering

that low-income populations, such as in

Bedford Park, are the least likely to use

the Internet, due to limited disposable

income to purchase Internet access, let

alone utilize a web-based service.

Finally, I have been made aware that if the USPS does decide to close this station, they would still be required to pay the remainder of their lease to the property owner, which is approximately six years. If the USPS does not intend to lay off staff as they reported to the Deputy Borough President, and are still required to pay their lease, I fail to see what

1	POSTAL REGULATORY COMMISSION FIELD HEARING	
2	significant cost savings they will accrue	
3	by closing this station, as personnel and	
4	rent are the two big ticket items that	
5	justify cutting expenditures. This	
6	draconian approach to balancing the budget	
7	does not lead to any real cost savings. It	
8	only further alienates the residents the	
9	United States Postal Service is supposed to	
10	serve.	
11	On behalf of the residents of Bedford	
12	Park, I am reaching out to your office for	
13	assistance in preventing the closing of	
14	this station, based on the reasons provided	
15	above. I wish to thank you again for	
16	allowing me to present the community's case	
17	before you today.	
18	CHAIRMAN GOLDWAY: Thank you, Mr.	
19	Tirado. I appreciate the specificity of	
20	your comments.	
21	The next participant is from the	
22	Postal Service, William Grygus.	
23	MR. GRYUS: Good afternoon, Madam	
24	Chair and City Commissioners. I truly want	
25	to thank you for the opportunity to speak	

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	before you today on clearly what is a very
3	important issue called the Postal Service
4	and our customers. And, Chairman Goldway,
5	I am sure you are saying, having knowledge
6	of everything, what's he doing here? So
7	hopefully I can answer that question.
8	My name is William Grygus, and I have
9	been Postmaster of Ringwood, New Jersey
10	since 2001. The Post Office is located at
11	130 Skyline Drive in the Borough of
12	Ringwood, in Passaic County, in the 07456
13	ZIP Code. For postal administrative
14	purposes, I work in the Northern New Jersey
15	District.
16	The service area of the Northern New
17	Jersey District consists of the following
18	3-digit ZIP Code areas: 070 to 076, 078 to
19	079 and 088 to 089. We provide retail,
20	delivery and many other services to
21	approximately 5.3 million customers and
22	1.9 million delivery points, operating
23	through a retail network that includes 259
24	Post Offices and 140 stations and branches.
25	The district also sells stamps through more

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		than 800 consignees that customers
3		routinely visit, such as groceries, drug
4		stores, banks and office supply vendors.
5		Eleven contract postal units provide
6		customers access to most retail services,
7		while 16 approved shippers assist customers
8		with entry of properly prepared mail.
9		As Postmaster of the Ringwood Post
10		Office since 2001, I am responsible for the
11		postal retail and delivery services
12		provided to a population of about 12,500
13		residents through 4,500 delivery points,
14		served by ten carrier routes. We provide
15		our retail window service Monday through
16		Friday from 8:30 to 5:00 p.m. and 8:30 to
17		12:30 on Saturdays. We are very proud of
18		the service that we provide our customers;
19		we have won the 5 Star Customer
20		Satisfaction Management residential and
21		small business scores compiled by the
22		Gallup Organization. We are currently one
23		of only ten offices in the Northern New
24		Jersey District that has been in the
25		running for the Diamond Award

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	I have been employed by the Postal
3	Service since 1978. I began my career as a
4	clerk/carrier and ascended to the
5	management ranks in 1984, becoming
6	Postmaster of the Wanaque Post Office in
7	1986. From 1998 through 2001, I was
8	detailed to the District as Manager
9	Administrative Services. My principal
10	responsibilities were to oversee all
11	purchases, repairs, alterations and lease
12	renewals for all postal facilities,
13	including Post Offices, stations, branches,
14	vehicle maintenance facilities, carrier
15	annexes and other various facility types.
16	I also supervised new facility planning and
17	implementation from design to approval
18	through to completion. As a Facility
19	Coordinator between 2005 and 2008, I served
20	as a liaison for the Northern New Jersey
21	and the New York Facilities Service Office
22	Hoboken, NJ, which is responsible for
23	various facility management functions. In
24	that capacity, I attended discontinuance
25	review training in Washington, D.C. and

POSTAL REGULATORY COMMISSION FIELD HEARING 1 served as the Post Office Review 2 Coordinator for the Northern New Jersey 3 4 District. While I am not involved, I am aware 6 that the Postal Regulatory Commission is 7 reviewing a request by the Postal Service for an advisory opinion regarding the 8 Station and Branch Optimization and 9 Consolidation initiative. I am informed 10 11 that four retail stations in the Northern New Jersey District were still under 12 consideration for discontinuance earlier 13 this month. I have no information to 14 15 provide on their status today other than that the District has distributed 16 17 questionnaires and conducted customer meetings. Customer input will be carefully 18 19 reviewed before making any recommendations. I am told that the Commission is interested 20 21 in the discontinuance review process that 2.2 the Postal Service applies to stations and branches, which differs from the process for 23 closing Post Offices. I understand that 24 25 there is a legal disagreement between the

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	two agencies regarding whether the Post
3	Office closing process should apply to
4	stations and that the matter is the subject
5	of a legislative proposal before the United
6	States House of Representatives. I am not
7	qualified to address any of the legal or
8	legislative issues that relate to the
9	difference between the Post Office and the
10	station and branch discontinuance
11	processes, or the conflicting views of the
12	Postal Service and the Commission. I leave
13	those matters for Postal Service
14	Headquarters, the Commission and the
15	Congress to work out. As the
16	Discontinuance Coordinator for the Northern
17	New Jersey District from 2005 to 2008, my
18	responsibility was to implement that
19	process in Postal Service PO-1-1 that
20	Postal Service Headquarters defines for
21	stations and branches.
22	I am here for two reasons. The first
23	is to share my understanding of the broad
24	responsibilities undertaken by a
25	multi-facility Post Office and the

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	different roles played by subordinate
3	stations and branches in the postal retail
4	network. Second, I am informed that the
5	Commission's decision to hold today's
6	hearing in this location was influenced in
7	part by its interest in two pre-SPOC NNJD
8	station closures, one in Elizabeth and the
9	other in Jersey City. Accordingly,
10	although discontinuance review for the NNJD
11	is now in the hands of my successors in the
12	district office, I will briefly summarize
13	those two decisions and the process we
14	employed to make them. I am told that
15	copies of the postal records supporting
16	these decisions are being filed with the
17	Commission later this week in Docket No.
18	N2009-1. Accordingly, I trust that the
19	Commission will consult the full record in
20	each case for a more granular understanding
21	of those studies that I could present here
22	today.
23	I want to speak a little bit about
24	Post Offices and station branches. A Post
25	Office is established and maintained at a

1	F	POSTAL REGULATORY COMMISSION FIELD HEARING
2		location deemed necessary to provide a full
3		range of postal services and ensure they
4		are available to all customers within the
5		boundaries of a specified geographic
6		service area or community defined by the
7		Postal Service. There are currently about
8		27,200 Post Offices responsible for serving
9		the United States. Stations and branches
10		are subordinate units located within the
11		service area of a Post Office to provide
12		none or more services at sites more
13		convenient to customers in its service
14		area. Stations are located within the
15		corporate limits of the city or town in
16		which the Post Office is located while
17		branches are not. Branches are located
18		outside the corporate limits of the city or
19		town in which the main Post Office is
20		located. There are approximately 4,800
21		stations and branches in the domestic
22		service area.
23		Stations and branches are established
24		to support the retail and delivery
25		functions of a Post Office. They support

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		the retail function by extending the
3		availability of window service to
4		additional locations in the community for
5		which a Post Office is responsible. Some
6		stations or branches may include bulk mail
7		entry units for commercial customers. By
8		distributing carrier operations to
9		subordinate stations and branches, Post
10		Offices can arrange for letter carriers to
11		begin and end their routes closer to the
12		addresses they serve, reducing the mileage
13		and time needed to travel to and from the
14		route. Over time the number and location
15		of subordinate stations and branches in a
16		Post Office service area may change in
17		response to changes in mail volume and
18		delivery points.
19		By definition, every station or branch
20		provides at least some retail services.
21		Many do not provide a full range of
22		services. Usually this means the familiar
23		retail counter, although many stations and
24		branches do not provide the full range of
25		retail services. Post Office box service

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	is perhaps the most common service that may
3	be absent. Money orders, passports,
4	general delivery, address verification,
5	electronic services and other retail
6	options may be absent in a given station or
7	branch, and hours of operation can be more
8	limited.
9	As with other retail experiences,
10	customers generally understand that some
11	postal retail locations may be
12	"full-service" and others may not be. In
13	my experience, the distinction between a
14	Post Office and a station and branch is one
15	that many customers understand at some
16	level.
17	However, the fact that the most common
18	postal retail transactions can be
19	consummated at Post Offices, station
20	branches and contract units often blurs the
21	distinction between these facilities in the
22	eyes of the casual retail postal customer.
23	To many people, a "post office" is any
24	postal retail outlet where they get most of
25	their particular postal needs met, whether

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		it happens to be closest to where they
3		reside, shop or work, and irrespective of
4		whether it is a full-service Post Office,
5		the most basic station or branch or a even
6		a contract postal unit.
7		In summary, stations and branches can
8		be thought of as auxiliary units of a main
9		Post Office. The establishment, relocation
10		and closing of stations and branches
11		facilitate the accommodation of customer
12		needs that vary throughout a Post Office's
13		service area and which inevitably change
14		over time. Their relative ease of
15		establishment and removal enable the Postal
16		Service to respond to customer needs
17		quickly and efficiently.
18		I was the discontinuance coordinator
19		for the studies of the Elizabeth Wharton
20		New Jersey station and general BF station
21		in Jersey City. Each of them was

surrounded by nearby postal retail
facilities and consignment units. Both
were unable to offer compliant access to
retail services and suffered from neglect

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1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	by their landlords as the end points of
3	their lease terms approached. Retail
4	traffic was either decreasing or minor,
5	when compared with nearby facilities. One
6	of them also presented security and safety
7	concerns for customers and employees.
8	We reached out to customers of both
9	facilities, who encouraged them to provide
10	the Postal Service with critical feedback
11	regarding the plans to discontinue each.
12	In both discontinuance studies, we provide
13	all delivery customers and any interested
14	visitors to retail counters the opportunity
15	to fill out questionnaires, and many did
16	so.
17	In both facilities, we could provide
18	Post Office box service in nearby
19	facilities, and we judged that retail
20	service could also be absorbed by nearby
21	facilities and the growing use of alternate
22	access, such as telephone, fax and Internet
23	stamp purchases and access to retail
24	services.
25	I thank you for the opportunity to

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	share my experience with you commissioners,
3	and I will try to answer any questions that
4	you may have. Should I be unable to
5	immediately answer your questions, I will
6	work with counsel for the Postal Service to
7	ensure you get responses to the matters at
8	issue.
9	CHAIRMAN GOLDWAY: Thank you, Mr.
10	Gryus. Now, we have Wendy Smith from the
11	Publishers Clearing House.
12	MS. SMITH: Good afternoon. Again, I
13	am Wendy Smith, Assistant Vice President of
14	Fulfillment & Postal Affairs for Publishers
15	Clearing House. I have been with
16	Publishers Clearing House for 20 years. I
17	began my tenure in Marketing, transitioned
18	to manage Mailing Services, moved on to
19	Director of Credit & Collections and then
20	to AVP Fulfillment in 2000. My current
21	responsibilities include merchandise and
22	magazine fulfillment, inventory control,
23	inbound freight logistics, fulfillment
24	systems planning and vendor management,
25	lockbox payment processing and for the last

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	three years, postal affairs.
9, 3	PCH was founded in 1953 by the Mertz
4	family in Port Washington, New York who
5	created mailings for consumers to choose
6	from an array of discounted magazine
7	subscriptions. PCH initiated the
8	sweepstakes in 1967 to draw attention to
9	magazine deals. In 1985, PCH began
10	expansion into merchandise offerings.
11	Growth has been steady with products now
12	accounting for the majority of our sales.
13	A wide range of value based products are
14	offered, ranging from popular household "As
15	Seen on TV" items, health and personal care
16	products, music, DVD's, books, jewelry,
17	gift foods, horticulture, collectibles and
18	more. Our website, pch.com, was launched
19	in 1999 as a new source of growth.
20	PCH mails hundreds of millions of
21	Standard Mail letter promotions, tens of
22	millions of Parcel Select, BPM and Standard
23	Mail parcels, tens of millions of first
24	class bills to customers and we create even
25	more inbound first class mail for sweeps

1	F	POSTAL REGULATORY COMMISSION FIELD HEARING
2		entry order responses and customer
3		payments. We are also an agent creating
4		tens of thousands of periodical mail
5		pieces.
6		As part of my responsibility for
7		postal affairs, I am Vice President of the
8		Parcel Shippers Association and serve as
9		its Mailers Technical Advisory Committee
10		representative. On MTAC, I am part of the
11		Leadership Committee. PCH is also a member
12		of the Direct Marketing Association, where
13		I serve as Chair of the Postal Committee.
14		I am also a board member of PostCom and am
15		active in the Continuity Shippers
16		Association and the Remittance Mail
17		Advisory Committee.
18		I am here today as a result of an
19		invitation to PSA to testify. PSA has
20		intervened in this proceeding and indicated
21		it generally supports the Postal Service
22		initiative.
23		Before getting to the main question, I
24		want to take advantage of this opportunity
25		to thank the Commission for its work on

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		service performance measurement and
3		reporting. On behalf of PSA and others, I
4		have been very involved in these issues. I
5		know it is the subject of another
6		proceeding, but thank you for your efforts.
7		I think the recent Commission Order is a
8		great step in the right direction.
9		Our goal on page 6 of its Request, the
10		Postal Service says the purpose of this
11		initiative is to realign the postal retail
12		network with current and future postal
13		customer service needs to reduce
14		inefficiency and redundancy, and to capture
15	•	the resulting cost savings. I trust most
16		of us can agree this is a worthwhile
17		overall goal.
18		It's my understanding that there are
19		basically two aspects of this proceeding -
20		determining whether the nature of the
21		changes proposed seems appropriate and
22		determining whether the procedures followed
23		provide appropriate transparency for us to
24		evaluate whether they are appropriate, and
25		if they are not, so advise the Postal

POSTAL	REGULATORY	COMMISSION	FIELD	HEARING
Servi	ice			

As I understand it, at the end of the day, the Postal Service is the one with the authority to finally decide whether these changes are made, although I know Congress often has a say in these things even after passing a postal reform bill designed to give the Service more flexibility.

In any event, I think the nature of the changes proposed, optimizing its station and branch network are appropriate, particularly given the situation facing the postal community today.

I also think it is important to bear in mind Alice VanGorder's expectation, on page 12 of her statement, "that the resultant retail network will continue to provide ready access to adequate service and that efficiency gains will have the effect of mitigating the constant pressure to raise postal prices paid by all customers."

Such appropriate reductions in operating expenses are critical to avoid

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	accelerating the downward mail volume
3	spiral that will persist if postage rates
4	continue to increase in the near term. As
5	such, I want to stress the need for the
6	Postal Service to be able to make change of
7	this nature and the need for us to continue
8	to work together to achieve changes we can
9	all live with.
10	The need for change. I think Alice
11	VanGorder also has it right when she says
12	on page 5 of her statement: "Things have
13	changed and household mailers have
14	increasingly turned to emerging electronic
15	media to transmit messages that were
16	formerly sent through the hard copy postal
17	system. Such alternate access channels and
18	changes in customer mailing patterns
19	require that the Postal Service reevaluate
20	its retail network to make sure that
21	facilities are indeed of a type and in such
22	locations that customers have ready access
23	to postal services consistent with
24	reasonable economies of postal operations."
25	Things have also changed for the

1	F	POSTAL REGULATORY COMMISSION FIELD HEARING
2		business mailing industry. We all know the
3		business climate resulting from the
4		financial crisis and the economic downturn
5		has been awful. Economies we may have
6		previously thought unthinkable are now
7		being employed. Similarly, changes in
8		postal service, such as reduced delivery
9		days that just a few months ago were
10		unimaginable, are now under serious
11		consideration not just by the Postal
12		Service but also by mailers. We all,
13		business mailers and citizen mailers, must
14		accommodate change if we want to have a
15		viable postal system in the future. As
16		mail volumes and revenues decline, we must
17		pay greater attention to whether our
18		limited resources are being used in a way
19		that ensures that mail remains a useful and
20		valuable product for business users and an
21		affordable and convenient medium for
22		citizen mailers.
23		So far, it seems changes for the
24		citizen mailer or retail customer, mostly
25		have gone in the direction of increasing

POSTAL REGULATORY COMMISSION FIELD HEARING retail alternatives, which in turn expand access and increase convenience. This is good for customers and it is good for the mailing community.

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The Postal Service is revamping its website to better accommodate retail transactions. In addition to www.usps.com, there are more than 2500 Automated Postal Centers, 4,000 contract postal units and 50,000 supermarkets selling a billion dollars in stamps. A very welcome service for packages is Carrier Pickup that allows customers to arrange for postal carriers to pickup outgoing packages including product returns at their homes or business. and other postal products can be ordered by mail or phone. All of these services are welcome and usually "green" alternatives to trips to the local post office, station or branch.

In conclusion, I hope that we, as a community we can become less adversarial and more cooperative when it comes to working through change we all must

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	certainly recognize is necessary. We need
3	to allow the Postal Service to right-size
4	its network in response to declining mail
5	volume and as a means to right-size costs
6	and mitigate postage increase which
7	exacerbate that trend. I wish it didn't
8	have to be this complicated and expensive
9	for the Postal Service to make operational
10	changes. I have observed great progress
11	when the Postal Service, its customers and
12	its employees work together. I hope we can
13	get to that point in this effort. Thank
14	you for inviting PCH. I welcome any
15	questions.
16	CHAIRMAN GOLDWAY: Thank you, Ms.
17	Smith. Now, Annelen Madigan.
18	MS. MADIGAN: Thank you, Ms. Chairman,
19	for offering me the opportunity to speak.
20	I am the director of Social Services for
21	Rose Hill Senior Apartments, which is run
22	by Rose Hill Management Corporation, a
23	non-profit corporation, which runs three
24	senior buildings in The Bronx. Rose Hill
25	is a 119-unit building for low-income

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	seniors and handicapped persons on Southern
3	Boulevard, a block and a half from the
4	Botanical Postal Station. I coordinate
5	with the social workers in our other two
6	buildings, one also within three blocks of
7	the Botanical Station, which have a total
8	of another 120 units of senior and low
9	income housing.
10	As a social worker in low income
11	senior housing in a working class
12	neighborhood in the Bronx, I would like to
13	speak about the real impact that closing
14	our local post office, the Botanical
15	Station in the Bedford Park Community would
16	have on our residents. The points I have
17	to make may apply to other neighborhoods in
18	The Bronx, New York City and in
19	neighborhoods like ours around the country.
20	Postal services were already curtailed
21	once when we lost our mailbox at Rose Hill
22	Apartments. It was right out front.
23	Fortunately, we have outgoing pickup boxes
24	right now, but only because we undertook a
25	multimillion dollar refinancing and

POSTAL REGULATORY COMMISSION FIELD HEARING
reinvestment in the building that included
new outgoing mailboxes.

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Now we are being told that the local post office will be closed. At Botanical Station, there is a posted list of alternatives in The Bronx, and these are going to be very hard for people to get to, and this is one of the reasons why.

The topography of the area and in many areas of the West Bronx is extremely challenging. Much of the local community districts sits astride the Grand Concourse The Botanical Post Office is Spine. located in The Bronx River Valley, on one side of the ridge, while the western part of the district is located on the opposite slope heading down. 17.2 percent of The Bronx population five years or older is challenged by a disability, with many mobility impaired. So east-west pedestrian travel for senior citizens and our handicapped residents is not only difficult, it is unmanageable. The only alternative therefore is likely to be a

1	F	POSTAL REGULATORY COMMISSION FIELD HEARING
2		north-south bus trip, outside and away from
3		their local neighborhood shopping areas, a
4		trip which would add more than \$2.00 for
5		each visit on top of their postal expenses.
6		For the people I work with, this is
7		the situation. The average monthly income
8		of most of our residents is under \$895.
9		Many live at the level of Supplementary
10		Social Security income, about \$790 a month.
11		They have to pay rent and utilities with
12		the income, along with food and clothing.
13		Those not on Medicaid or other
14		comprehensive insures have medical expenses
15		as well. For a third of Rose Hill
16		residents, this averages \$400 per year. In
17		our Edison Arms building, the 98 residents
18		have an even lower average income of less
19		than \$860 per month. Our residents are not
20		much different than the rest of the
21		population in the area, of which close to
22		15 percent is on public income support of
23		some kind.
24		Our residents are not going to order
25		stamps or deal with package mailings on the

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	computer. Of 131 residents in Rose Hill
3	Apartments, I know of only two who are
4	online. You may conclude these are the
5	kind of people that still use the Post
6	Office, they are not e-mailing their
7	grandchildren, they are not banking online
8	They are your customers. They are the
9	folks who will be subject to the difficulty
10	of their local office closing.
11	Another issue particular to our
12	neighborhood is postal money orders. Our
13	shopping area has no bank. While many
14	residents bank elsewhere, many of those
15	have no checking accounts. Almost half of
16	our residents pay rent and other bills by
17	money order. The local check cashing
18	establishment is more expensive for this
19	purpose. Almost every time I use the
20	Botanical Station, there are people buying
21	postal money orders, so it seems apparent
22	that this "banking" function of the local
23	station is something that will affect the
24	whole neighborhood.
25	There are several definitions of a

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 "neighborhood." Bedford Park is not just a geographical place. It is a distinctive 3 area that forms a community. 85 percent of 4 the housing stock in Bedford Park, like 5 much of the West Bronx, is dense built-up 6 7 multi-family housing. 12.9 percent of the households in the borough are headed by a 8 senior 65 or older. I believe in our 9 district, it is closer to 16 percent. 10 11 This community wants services and 12 businesses that respond to its needs. mentioned before, there is no bank. 13 need more than a supermarket, some 14 restaurants and convenience stores to round 15 out the area. Our Post Office is a vital 16

mentioned before, there is no bank. We need more than a supermarket, some restaurants and convenience stores to round out the area. Our Post Office is a vital community link for communications, commerce and finances. It would be devastating to take this away from Bedford Park, which grew by 25,000 to 141,400 between 1980 and 2000. This is in an already densely populated and built-up neighborhood that never experienced the abandonment of the South Bronx area about a mile away. Also there has been an increase in building in

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1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	the area over the last six or seven years.
3	It is curious to me why the Borough of
4	the Bronx is slated for seven closings.
5	Only one closing is being considered in
6	Queens, and none in the other outer
7	boroughs of Brooklyn or Staten Island.
8	These figures do not seem fair or sensible.
9	I hope the reasons for closing are not
10	discriminatory to lower income areas. You
11	may not be able to judge by a dollar amount
12	how much an office is used by a community
13	or how important it is to that community,
14	especially when an area has a high
15	percentage of very low income households.
16	I know this hearing is about proposed
17	changes to the postal system, but the last
18	time I was in the Botanical Station, the
19	clerks were telling customers outright that
20,	the office would be closed on October 2.
21	It sounds like a done deal to me, though I
22	wish this was not so.
23	Thank you for considering my remarks
24	on behalf of the residents of our building
25	and senior citizens of the Bedford Park

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 area. 3 CHAIRMAN GOLDWAY: Thank you all for your testimony. I am sure that my fellow 4 5 commissioners will all have questions. the Chair, I take the privilege of 7 beginning first. The first thing I do want 8 to point out to our audience and our panelists is that the Commission does not 9 make decisions about individual Post 10 Offices. What we can do is look at the 11 12 process by which the Postal Service makes 13 these decisions and present them with what we think are the best benchmarks and 14 15 criteria to use. We do also have a complaint mechanism that is available for 16 17 it, opportunities when Post Offices are 18 closed. Again, it doesn't require the Postal Service to reopen them, but in our 19 20 experience, the review at least allows the 21 Postal Service to consider issues that it 22 might not have otherwise. 23 So I don't know the specifics about the Botanical Garden Post Office and 24 25 whether it is yet determined to be closed,

POSTAL REGULATORY COMMISSION FIELD HEARING 1 2 but we certainly take your concerns to 3 heart. I think in the process of the testimony here today with regard to 4 criteria that the Postal Service uses to 5 decide on closing post offices, I wanted to 6 7 ask Mr. Grygus whether any of the criteria that the other witnesses mentioned are in 8 fact used. They mentioned distance between 9 10 post offices and they said here six of the 11 seven are more than a half a mile apart from others. 12 Is that a criteria you use? 13 Do you use the demographics to determine whether 14 there are more senior citizens in a 15 16 community who might have more difficulty switching to alternative uses? Do you look 17 at income distribution to determine that 18 19 there are people who in fact might need 20 money orders which -- Postal Services is always saying it wants to do more banking. 21 This is certainly one way where we do 22 banking. 23 24 Do you look at the geographic, the

physical geographic characteristics of the

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POSTAL REGULATORY COMMISSION FIELD HEARING neighborhood to determine how difficult it would be for pedestrians to get from one post office to another, even if they are close?

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So those are some of the objective criteria that seem to be mentioned by the panelists, and I wonder, Mr. Gryus, whether you used any of those in your decisions in the past?

Madam Chair, yes, I would MR. GRYUS: like to address each of those actually. And the two that we did do in the last two years was in the Northern New Jersey district. We absolutely do. One of the things that we make part of the analysis is posting the adjacent facilities on a map along with alternate access locations for stamps on consignment, contract postal units, altered access channels, and we look at the distance involved in those, but more importantly, what we look at with that is what is available for those residents to get to those alternate access locations, what are the bus lines that are available,

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		what are the light rail lines that are
3		available, which was the incidence in
4		Jersey City where the nearest facility was
5		about eight-tenths of a mile away, so those
6		are things that we definitely looked at.
7		CHAIRMAN GOLDWAY: Are they written?
8		Do you have a check-off list, some sort of
. 9		reporting requirement?
10		MR. GRYUS: It is part of the whole
11		analysis process that we go through. When
12		you get the opportunity to look through the
13		public records for each of the two you had,
14		you will see them in there. It is all a
15		part of the public record for each of those
16		stations.
17		And it is just part of the analysis
18		process which enables us to reach a
19		decision which ultimately is can we ensure
20		that we will provide regular and effective
21		service to every customer?
22		Now, with respect to the age, I think
23		was one of the questions you asked, we will
24		take a look at population data because we
25		find that as we see shifting populations,

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		sometimes as communities evolve, for
3		example, in Jersey City, we saw that the
4		population shifted from 35 to 65 with an
5		increase while the population of over 65
6		showed a decrease, and we find that that 35
7		to, you know, 55 is those are the
8		customers that are more likely to be
9		looking for alternate access channels
10		because, quite honestly, they don't want to
11		be bothered with coming to the post office.
12		They are going to be using Stamps By Mail
13		and Stamps Online and Carrier Pickup and
14		the other alternate access and convenience
15		services that we do provide other than
16		having to come to a post office, which,
17		quite honestly, is not always the most
18		convenient thing to do in the course of a
19		day.
20		CHAIRMAN GOLDWAY: Do you have public
21		records of some of the offices that you
22		reviewed and decided to keep open because
23		you found there were criteria that met that
24		they should stay open?
25		MR. GRYUS: The only two that I

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		personally was involved with was Elizabeth
3		and the Lafayette station.
4		CHAIRMAN GOLDWAY: And in both cases,
5		you decided to close those?
6		MR. GRYUS: Correct. And again, in
7		the longer version of the statement that
8		you have there, there are specifics for
9		each of those with the number of facilities
10		that were located throughout the area, the
11		number of alternate access channels. Every
12		carrier is a collection box, and quite
13		honestly, you know, they are a lot safer
14		than our blue cans. They don't drop
15		firecrackers in them and open soda bottles
16		and things like that, so there is a lot of
17		other options. Our Stamps By Mail program,
18		where a person can get stamps delivered
19		right to their door by their letter
20		carrier, really works out well for our
21		customers, so I think I addressed pretty
22		much your question.
23		CHAIRMAN GOLDWAY: Ms. Madigan, you
24		said that you are the owner of a
25		building installed new cluster boxes with

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	an outgoing box in them. I am assuming
3	they were cluster boxes and included a
4	separate box to put outgoing mail?
5	MS. MADIGAN: Yes.
6	CHAIRMAN GOLDWAY: And the senior
7	citizens liked that because?
8	MS. MADIGAN: Well, we used to have
9	our own mailbox right out front.
10	CHAIRMAN GOLDWAY: A collection box?
11	MS. MADIGAN: Right, but it was taken
12	away several years ago, and we petitioned
13	to get it back, but we didn't. They liked
14	being able to, you know, just have a
15	private place to put their mail. They
16	don't have to give it to us to give to the
17	postman. You know, they can mail it right
18	where they pick up their mail. But we
19	couldn't have done that without this big
20	reorganization we did in the building.
21	CHAIRMAN GOLDWAY: So the owners took
22	responsibility for providing it rather than
23	the Postal Service itself?
24	MS. MADIGAN: That's right.
25	CHAIRMAN GOLDWAY: And, Mr. Tirado, do

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 you have a way of providing to the Postal 3 Service plans for expanding the growth in buildings in your community? I am not 5 exactly sure how your community council works. Could you regularly supply to the 7 Postal Service those plans? MR. TIRADO: Sure. We work with the 9 Department of City Planning, and we put out 10 a public notice, and we invited the entire 11 community to come out and review proposals 12 for the zoning of Webster Avenue. 13 something done by the public. It has to be 14 ten days prior. You have to put out a 15 public notice about ten days prior. And we 16 share our information with whoever we ask. 17 However, I can't recall an incident when 18 the United States Postal Service shared 19 data with us. When they talked about the 20 criteria that they used to decide which 21 station they were going to close, that 22 criteria still hasn't been made available 23 to us, only the results that they came up 24 with. 25 I also want to comment that some of

the other criteria that should be looked at for judging which stations should be closed are banking opportunities, checking with the local community board and the Department of City Planning Office to see if there are any planned developments coming in that would perhaps change the decision by the Post Office.

Cost effectiveness, again, I mentioned that the Botanical Garden Station still has a six-year lease. You can't break the lease and not pay the landlord. That is something that is not cost-effective, to pay all this money up front and then deny services to people without an alternative, which brings me to my last point.

There had been no mention of any mobile units or any postal carriers dropping off postage. That has never been presented to us as an option. It is not something that the Postal Service has tried to implement to sort of wean people off of the station. And unfortunately what ends up happening, it is an all-or-nothing

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	approach. You either have the station or
3	you don't have the station and you don't
4	have the services.
5	And, again, it brings me to my point
6	that there has to be a greater
7	collaboration, there has to be some
8	community input other than you come to a
9	meeting and let us know what you have
10	already planned on doing, and I think the
11	Postal Service has failed to do that.
12	CHAIRMAN GOLDWAY: I would take it too
13	that most of the residents have what we
14	call cluster boxes in their apartment
15	buildings, they don't have the same
16	face-to-face contact with the letter
17	carriers that people do in suburban
18	neighborhoods, is that fair?
19	MR. TIRADO: That's correct.
20	CHAIRMAN GOLDWAY: So that the
21	opportunity to have a transaction with your
22	postman delivering stamps and things, that
23	doesn't exist?
24	MR. TIRADO: Does not exist.
25	CHAIRMAN GOLDWAY: Okay, I have taken

POSTAL REGULATORY COMMISSION FIELD HEARING
up enough time. I would like the other

3 commissioners to participate.

COMMISSIONER HAMMOND: Thank you for letting me go ahead. I usually defer to my colleague but since Mr. Tirado brought up a statement, I wanted to follow up before we left that where you discussed and where you call it basically the Postal Service has put forth an all-or-nothing-at-all approach, where you mentioned possible mobile units or other alternatives.

My question is can you see where there might be a way that your constituents could effectively utilize Postal Services? Does it have to be current Post Office, right where it is, saying "U.S. Postal Service" out front? How important is all that or can your people get to acceptable alternatives if there were -- I know there are less collection boxes right now, but if there were more collection boxes, if there were a mobile unit, if the Postal Service increased their presence in the drug stores, in the grocery stores and buying

POSTAL REGULATORY COMMISSION FIELD HEARING

stamps from ATM's and things like that, is

that a possibility of ever being acceptable

to the people that you represent?

MR. TIRADO: You are talking about contingencies that have not been discussed so I can't -- I am not going to judge as to whether or not people have that capability. I think there needs to be more effort by the United States Postal Service to start bringing in those services and let people decide whether or not for themselves if they are comfortable with that before they decide to close a station, in particular the mobile units. I think there would be a lot of good places for mobile units, but it has not been proposed, it has not been demonstrated, it has not been tested.

COMMISSIONER HAMMOND: Well, I just wondered what your comments are or do any of the rest of you care to comment on that possibility or, Mr. Gryus, have you ever had the possibility to share with other people in the Postal Service anything other than a sort of all-or-nothing approach in

POSTAL	REGULA	ATORY	COMMISSION	FIELD	HEARING
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TOOK	ing at	aitei	rnatives?		

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MR. GRYUS: When we reach a final determination there is a multi-prong method that you can ensure that regular effective service and absolutely it is through, you know, stamps on consignment, and when I mentioned stamps on consignment locations that we have, it is important that you understand too that that's only the ones who have signed on with the Postal Service. There is a lot of small grocery stores and bodegas and card stores especially that just go to the Post Office and buy books of stamps and sell them to their customers as a convenience. Again, there is no markup, so that doesn't include those who have not signed on directly to our stamps on consignment program, so there is really much more than what's out there.

We attempted in the past to try to solicit a contract unit, and we couldn't get a viable location to put in a bid for it, so there is a lot of options out there that you can explore.

POSTAL REGULATORY COMMISSION FIELD HEARING

Again, I just wanted to just to make clear with Madam Chair the Stamps By Mail program is not a face-to-face program.

Regularly the Post Office should be mailing to those customers the Stamps By Mail brochure. They simply fill out that brochure, as opposed to paying an envelope that goes to the Post Office and the next day those stamps are in their mail box. So it is a seamless transaction that does not require any face-to-face interactivity at all.

And I just wanted to speak on the part of the cost effectiveness, and also it is one of the things that we look at, and when we submit our final determination that is signed by our District Manager to go down to headquarters for approval or denial is really what is the cost effectiveness of this, what is the potential annual savings by putting forth, whatever your determination truly is, discontinue service, providing you can ensure that you are providing regular effective service

1 POSTAL REGULATORY COMMISSION FIELD HEARING
2 through your alternate access or your
3 adjacent facilities, what is that cost
4 effectiveness, what is the bottom line,
5 what is it going to save the Postal
6 Service?

With respect to the leases, our leases all include sublease clauses, so typically we can either buy our way out of the lease or sublease it, if the lessor is not interested in doing that, so that all becomes part of that analysis as salaries and benefits and true hard costs.

CHAIRMAN GOLDWAY: I am going to have to cut off this line of questioning just for a moment because we have our State Senator from the 34th District who has arrived, and we are really glad that you agreed to come and participate. We know how busy your schedule is and we have arranged that he can make his presentation to us so he can get back to the other business he has at hand. I would like to welcome Jeffrey Klein, the State Senator from New York, and look forward to your

Τ	POSTAL REGI	JLA'I'ORY	COMMISSION	FIELD	HEARING
2	comments	• •			

MR. KLEIN: I would be happy to answer any questions that you have, but I do have a prepared text and I want to thank the Commission for giving me this opportunity.

I am privileged of course to serve The Bronx as an elective official and one of my responsibilities, of course, is to give a voice to constituents in the communities that I represent. Therefore, I would like to take this time to discuss how these Post Office closures would affect the whole Borough of the Bronx, and then specifically the areas that I represent as a State Senator.

Although I represent the 34th Senate District in The Bronx, I would be remiss if I did not speak of how these Post Office closures would affect the borough as a whole. I have represented The Bronx for over 15 years, first as an Assemblyman and now as the Deputy Majority Leader of the New York State Senate. I have come to know

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	what makes The Bronx one of the most unique
3	parts of the State of New York. The
4	borough of the Bronx has roots. To me this
. 5	means that generations of families have
6	made The Bronx their home and have
7	continued to grow old here. That is why it
8	is so essential that services such as the
9	United States Postal Service make every
10	effort to remain in my district and
11	neighborhoods around The Bronx. These
12	neighborhoods are made up of senior
13	citizens who rely on going to their post
14	office to mail a letter, postmark their tax
15	returns and buy stamps. While admittedly
16	the advent of the Internet and e-mail has
17	lessened the need for some services that
18	the United States Postal Service has
19	provided, decisions for closures should not
20	be made on revenue drops but on the make-up
21	of the community that these post offices
22	set to close serve. The United States
23	Postal Service has been a fabric of
24	communities throughout the United States
25	for over two centuries. It should come as

1 POSTAL REGULATORY COMMISSION FIELD HEARING
2 no surprise that the elderly in our
3 communities have come to regard its
4 presence as a way of life and to take this
5 service away from them would be unfair to
6 them as taxpayers of the United States of
7 America.

These neighborhoods, in an effort to remain viable and community-oriented, and one of the things we have seen time and time again is the importance of a Post Office in this specific community. I myself chose the location of my Senate office to be in a close proximity of a Post Office in the Throgs Neck section of The Bronx because it is a focal community.

The other thing that is going to cause a problem specifically for the closure of the Van Nest Post Office is that it is a community that has a very, very large population of senior citizens. Actually, if you look at the number, if you look at the numbers in Community Board 11 based on the last census, it is comprised of over 11,000 households, with one or more persons

2 65 years or older. So this equates to 3 almost 17,200 seniors living in and around the Van Nest area. So certainly these are 5 individuals who are not going to pay their bills online. They certainly got used to the system of going to the Post Office and mailing their letters at the Post Office, 9 so this is going to really pose a 10 tremendous hardship, especially to senior 11 citizens in my community.

POSTAL REGULATORY COMMISSION FIELD HEARING

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On an economic point of view, one of the things I have been working on in the Van Nest community, which is suffering hard times as a commercial section, is trying to get a bank, and we are very, very close, and actually getting a bank to this community, and I think if the Post Office leaves, I think it is going to send a horrible message to any of the banks that are looking at this area, and I think it will really hurt the economics of this specific area. We have hard-working, you know, four, five-generation businesses, mom and pop stores in the community, who really

2 rely on the Post Office, and as I said 3 earlier, they rely on the Post Office as a focal point of the community. I also want to say, mention that protecting seniors of the Van Nest community is not the only motivation. said earlier, besides the importance of the business community, and we are also working 9 10 to get a bid, Business Improvement 11 District, which has been very, very 12 successful in other areas of The Bronx in 13 stabilizing small businesses. Again, 14 without that Post Office, I think that once 15 again, it is going to be very, very 16 difficult to encourage local merchants,

POSTAL REGULATORY COMMISSION FIELD HEARING

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In conclusion, I realize that whether Federal, State or City the economic realities of today are forcing many agencies to make tough decisions. However, sometimes the numbers aren't enough to support the cuts that some of these agencies are trying to make and this is one

encourage local building owners to take

part in the Business Improvement District.

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	instance where you must look deeper than
3	the 4.5 percent drop in mail pieces cited
4	by the United States Postal Service. We
5	must look at what we expect as taxpayers
6	and citizens of the United States. Asking
7	our seniors to walk roughly 20 minutes to
8	the nearest Post Office is not a step
9	forward and isn't progress. It is a step
10	backwards and it is unfair. Asking our
11	communities to do without when they are
12	doing without so much already isn't a
13	burden I am willing for them to bear.
14	Therefore, I respectfully ask the
15	United States Post Office to reconsider
16	their closing of the Van Nest Post Office,
17	as well as the seven other Bronx post
18	offices scheduled for closure.
19	CHAIRMAN GOLDWAY: Thank you. I have
20	a question for you, Mr. Klein, if that's
21	O.K.
22	The Postal Service currently operates
23	on the revenue that it gets from postage
24	and its various operations. It does not
25	take taxpaver subsidy, vet it has an

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	obligation to provide the universal
3	service. If in fact in your communities
4	the revenue from operations doesn't
5	necessarily cover the full cost of the post
6	offices that are there, could the Postal
7	Service seek some sort of assistance the
8	way other businesses do from a Business
9	Improvement District, or would it be
10	possible for the Postal Service to seek
11	some kind of support so that it did not
12	have to carry the full burden of the cost
13	of these?
14	MR. KLEIN: I am sure something can
15	be worked out. The way a Business
16	Improvement District works, it is a city
17	process and it is a tax on specific
18	buildings and, you know, the tenants, I
19	think, actually the tenants pay a small
20	portion also, so the most important thing
21	to do is to get the owners of the
22	properties involved.
23	You know, again, I am sure anything
24	that can be done to help this make this
25	more economically viable for the United

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		States Postal Service. I am sure the local
3,		businesses would wholeheartedly support it,
4		but I think timing is everything in many
5		cases, and now with the Van Nest community
6		losing a bank, which we are trying to get
7		back, and now losing a Post Office, I think
8		it is going to be very, very difficult to
9		move forward and get a Business Improvement
10		District and breathe new life or protect
11		what we have in the Van Nest community.
12		CHAIRMAN GOLDWAY: Other
13		commissioners?
14		COMMISSIONER ACTON: Senator Klein, an
15		important part of this advisory view the
16		Commission has taken is the process. We
17		heard earlier from the district managers.
18		We heard approach and goals of the process.
19		I am wondering if your office has any
20		experience with that, and if so, what
21		experience they have?
22		MR. KLEIN: Again, I have been an
23		elected official. This is my fifteenth
24		year. At one time there was a threat they
25		were going to close the Morris Park Post

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	Office when I was a member of the Assembly,
3	and we were able to speak out, and we dealt
4	mostly at the time with The Bronx
5	Postmaster who was successful in keeping
6	the Post Office open. Again, I think so
7	far the process was fair or at least we had
8	notice that this was a potential closure,
9	so I am satisfied with that, but still at
10	the same time, I think it is important to
11	really understand the impact of closing
12	these Post Offices, especially the one in
13	the Van Nest community.
14	COMMISSIONER ACTON: But you would say
15	there has been a fair dialogue?
16	MR. KLEIN: I am here today, so I
17	appreciate that, thanks.
18	CHAIRMAN GOLDWAY: Anyone else for
19	Senator Klein?
20	COMMISSIONER BLAIR: I just have a
21	general question for the panel as a whole.
22	This effort to identify stations and
23	branches for review for possible closures
24	is really part of the overall effort by the
25	Postal Service to dramatically reduce its

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		costs in the face of decline for demand for
3		its product. We heard that generally the
4		Postal Service is looking at a 7, \$7.5
5		billion loss this year. Although the House
6		of Representatives has voted a relief
7		package for it, what happens in the next
8		few years, this is really a systemic effort
9		on the Postal Service to reduce its
10		footprint.
11		And another proposal that is being
12		considered by the Postal Service is the
13		recommendation to go from six to
14		five-day-a-week delivery. I wanted to get
15		the panel's impression in weighing these
16		proposals, closure of stations and branches
17		versus reducing delivery days.
18		Do you have any thoughts on anything?
19		Do you have any thoughts on what would be
20		the greatest impact or detriment to your
21		communities that you represent, that you
22		represent the senior citizens in your
23		buildings, and what do you think the
24		Commission should look at from a universal
25		noint of vious

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	MR. KLEIN: As I mentioned earlier,
3	the greatest impact of closing the Van Nest
4	Post office would be on the senior
5	citizens. Clearly with the price of
6	prescription drugs going up and living on a
7	fixed income, it is very, very difficult
8	for senior citizens to even afford a
9	computer, if they took the time to actually
10	learn it.
11	I just passed a law that I am very
12	proud of that gives people the ability to
13	go online or get instant e-mail
14	notification for a whole host of things,
15	and whenever I announce it at senior
16	citizen centers or I ask the question,
17	well, how many of you use the Internet, use
18	the computer, maybe two or three hands go
19	up.
20	With that, they can get their
21	eight-year-old grandson or granddaughter to
22	help them do it, but they are just clearly
23	not using the computer and they always come
24	to me and say, why don't we do a 1-800
25	number. So clearly I think the greatest

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 impact will be on senior citizens, as far 3 as cutting back on delivery. Again, it comes to the senior 5 citizens, who in many cases, are waiting for their Social Security check or pension 6 7 check, and again, they will not do direct 8 deposit, even though that's what most 9 people do now, and the people in the 10 banking industry can tell you that. 11 again, I think sometimes I think we have to put a human face to some of these decisions 12 and see how it will affect a specific 13 14 population. This is only an 15 MR. TIRADO: assumption. I think that if it came down 16 17 to closing the station or having five-day-a-week service, I think the vast 18 19 majority of my constituents would say 20 five-day-a-week service, again, our seniors would be low access to the Internet. With 21 22 no other viable plan, like mobile units 23 being proposed or being presented or tested, in our area, I would say that they 24

would rather see five-day-a-week service.

POSTAL REGULATORY COMMISSION FIELD HEARING

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MR. GRYUS: I guess I mean we all know HR-22 is a Band-Aid that's giving us relief from something -- I want to make sure this is clear -- that's relief from something that no other agency is required to do, and that's to refund our retiree health benefits years beyond, so is that going to help us this year? Yeah. But it is not going to help us going forward. my office alone, we have seen volume decreases in the last few years in excess of 25 percent, so clearly unless we make some fundamental changes to the way we do business, we are not going to efficiently increase our way out of our losses this year, next year or the year after.

These are not easy decisions when it comes to making these decisions because "service" is part of our name. It is a very difficult decision to make when it comes down to having to make these decisions that are going to impact somebody to some degree or less, but I think, you know, something that Wendy said was very

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		important, and one of the Commissioners
3		spoke on it that. Our retail revenue, our
4		commercial revenue is very critical to
5		being able to subsidize some of the expense
6		that it cost us to run some of these
7		smaller facilities to deliver mail by mule
8		to the bottom of the Grand Canyon, so we
9		have to be careful what we do and how it
10		impacts the rates on those commercial
11		revenue accounts because that's trickle
12		down, that is going to hurt us across the
13		board.
14		So again, I think neither of
15		five-day delivery, I would argue that I
16		don't believe there is a demand for six-day
17		delivery in this environment. That's my
18		personal opinion, but again, unless we make
19		fundamental changes, we cannot efficiently
20		gain our way out of and the more we
21		raise rates, it is a vicious cycle. The
22		rates go up, the mail is mailed less, we
23		get less mail volume, which creates more
24		deficit for us. So it is just a cyclical.
25		MS. SMITH: This is more from the

POSTAL REGULATORY COMMISSION FIELD HEARING 1 2 perspective of the Publishers Clearing 3 Five-day delivery is something in the company we want to support because we 5 gather it would be the lesser of somewhat negative options, the other negative option 7 being increased rates, again, that would just exacerbate the volume -- you know, of 8 9 a declining volume, less revenue for the 10 Postal Service. Again, it is that whole vicious cycle. You know, the one concern 11 we do have is what is the impact on service 12 so that we can deal with it in the best 13 14 manner, and that's what we are looking to do, is be able to understand exactly what 15 16 the implications are so we can deal with it 17 and then accept it as the appropriate thing 18 to do. MS. MADIGAN: 19 I hate to see -- I hate 20 to lose that in a delivery. I thought the 21 Postal Service had advertised at one point 22 that that was a benefit of using the Post 23 Office over UPS or other delivery systems,

that big a difference to seniors if on the

but I don't know if it would really make

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1	POS	TAL REGULATORY COMMISSION FIELD HEARING
2	3	rd of the month, when they get their
3	S	ocial Security check, falls on a weekend
4	а	nd they get it on a Friday anyway, and if
5	У	ou kept more stations open, maybe it would
6	þ	e worth it.
7		COMMISSIONER BLAIR: I appreciate the
8	· C	andidness for which you speak because it
9	h	elps us form a more universal perspective.
10		I just have a final question for
11	M	Ir. Grygus. You had stated in your
12	, t	estimony the distinctions that you made in
13	đ	listinguishing between branches and
14	S	tations and Post Offices. You said one of
15	t	he reasons behind that was flexibility for
16	t	he Postal Service in order to respond to
17	t	he needs of the community, is that
18	C	correct?
19		MR. GRYUS: Yes.
20		COMMISSIONER BLAIR: My question is
21	W	when was the last time in the Ringwood area
22	t	hat you established a new station or
23	þ	pranch?
24		MR. GRYUS: In the Washington
25	T	ownship area, we had a fairly significant

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	growth of density housing, and we had a
3	kind of a two-prong lead. We had run out
4	of space to house some carrier routes in a
5	given facility that handled that delivery,
6	so we built a carrier annex in the rear of
7	a strip mall, and it was not planned to
8	have retail. And the local officials came
9	to us, and we met and we sat down, and the
10	ultimate outcome of it was we started off
11	with a limited amount of retail hours, and
12	I believe that that has recently expanded
13	due to the demand that was there, so you
14	know, there is one example there.
15	COMMISSIONER BLAIR: When did you do
16	this?
17	MR. GRYUS: Honestly, I would be
18	guessing. I would need to get back to you
19	with the exact date.
20	COMMISSIONER BLAIR: What criteria
21	did you utilize in establishing this or did
22	you or was it just you determined I want
23	to know if there was any general criteria
24	that Ringwood would apply versus
25	MR. GRYUS: That would all come from

1 POSTAL REGULATORY COMMISSION FIELD HEARING
2 the district level. As I said, the need
3 for the facility grew first to house
4 carrier routes to service the area and then
5 we actually expanded that to retail and
6 Post Office box.

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CHAIRMAN GOLDWAY: Could I ask the Senator one more question. There is a lot of discussion about demographics. You pointed out a very high percentage of senior citizens. Is there a way that you could provide the Commission with what you think are the relevant demographics for The Bronx and perhaps district by district related to the closures so that we could see what the potential impact might be in terms of income, senior citizen or perhaps density? Those are some of the issues that had been raised.

MR. KLEIN: Like I said, I can do that, but what I did provide today were the specifics for the Van Nest, which had a very high senior population. As I said, the nearest post office is more than a 20-minute walk, and it is a very densely

1	Р	OSTAL REGULATORY COMMISSION FIELD HEARING
2		populated area, and also changing
3		demographics where there is a large Latino
4		population in the Van Nest community, and
5		again, because of the income level, also
6		people who probably would not have a
7		computer and would not be paying their
8		bills online and would be in need of a post
9		office.
10		CHAIRMAN GOLDWAY: There probably is a
11		way that one can overlay demographics and
12		age group computer access to get a profile
13		of the community as well so you can
14		determine who is most likely to be affected
15		in what community. It would be interesting
16		to see what you have for us in that regard.
17		MR. KLEIN: I would be happy to
18		provide that.
19		CHAIRMAN GOLDWAY: Thank you.
20		COMMISSIONER ACTON: One more. We
21		heard from the Senator, the District
22		Managers about their experiences with the
23		process. I would like to give Ms. Madigan
24		an opportunity to share if she has any
25		stories about how the Postal Service may

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		have interacted with you and your
3		organization and constituents about the
4		changes that they are proposing. For
5		instance, were there notices in giving
6		closures or changes or the services that
7		you use.
8		MS. MADIGAN: Well, when we heard
9		about it, there is a local organization
10		I think someone is here from that
11		organization sent around petitions, and
12		we had a lot of our folks sign that. In
13		fact, they are still looking for it after
14		it was picked up because we only had it out
15		for a few days. You know, we posted
16		notices about it and they know because they
17		go to the post office and sign it there.
18		CHAIRMAN GOLDWAY: Was there a
19		community meeting scheduled at the post
20		office or not?
21		MS. MADIGAN: Not that I know of.
22		They probably spoke about it at the local
23		community board though.
24		MR. TIRADO: (Shakes head negatively)
25		CHAIRMAN GOLDWAY: No?

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	MS. MADIGAN: No, they didn't come to
3	the community board.
4	CHAIRMAN GOLDWAY: I have one more
5	question for Mr. Grygus, which was to deal
6	with the distinction between post offices
. 7	and branches.
8	You said there are post offices and
9	there are branches and that there is a
10	range of services provided.
11	Does the Postal Service have an
12	obligation to provide a full range of
13	service at every post office or are post
14	offices also places where there may be some
15	variation in the amount of service
16	provided?
17	MR. GRYUS: To answer the question,
18	they are not required. For example, one of
19	the biggest examples you could see on that
20	would be passport services, very limited to
21	where you could provide passport services.
22	Has to be approved by the State Department.
23	CHAIRMAN GOLDWAY: So not all Post
24	Offices have passport services?
25	MR. GRYUS: No.

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	CHAIRMAN GOLDWAY: Not all Post
3	Offices are opened on Saturdays, for
4	instance?
5	MR. GRYUS: Correct.
6	CHAIRMAN GOLDWAY: They may have short
7	hours, just the way branches do.
8	MR. GRYUS: Correct.
9	CHAIRMAN GOLDWAY: I just want to be
10	on record that there is a variety of
11	services provided, regardless of whether it
12	is called
13	MR. GRYUS: I think there are some
14	guidelines for some minimum amount of hours
15	that have to be provided through a post
16	office but not services.
17	CHAIRMAN GOLDWAY: Thank you. I would
18	like to continue to ask questions of all of
19	you, but we have five more witnesses and
20	just a short amount of time in which to
21	proceed, so if any of you have additional
22	information that you would like to provide
23	to us or you have other members of your
24	organization who aren't here but would like
25	to provide information to us, the record is

1	Р	OSTAL REGULATORY COMMISSION FIELD HEARING
2		open. Simply submit the information to our
3		director of government affairs, Ann Fisher,
4		and she will make sure that it is placed in
5		an appropriate place in the record. We
6		want to encourage as many people to submit
7		information to us as possible so the record
8		is broad. And I thank you again for your
9		interest and your participation. Believe
10		me, all of your points of view will be
11		considered in what is not an easy
12		recommendation for us, and I am sure is not
13		easy for the Postal Service. We all prefer
14		to have robust volumes of mail and plenty
15		of money coming into the Postal Service so
16		that we can expand these postal services
17		instead of turning them out. Maybe that is
18		something we can have in the future, with
19		more participation, but that's something
20		that again is the future. With you now
21		part of our network, we will be calling you
22		again in the future deliberations, and
23		again thank you very much for your
24		attendance.
25		What I would like to do is take a

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	short break. Our court reporter needs a
3	few minutes, so if we take a five-minute
4	break, we will reconvene with our second
5	panel.
6	(Time noted: 2:30 p.m.)
7	(Second panel convenes.)
8	CHAIRMAN GOLDWAY: I would like to
9	welcome our panelists for the second panel.
10	They are Richard Doherty, president of the
11	Association of Independent Colleges and
12	Universities in Massachusetts, Navy
13	Commander Brian George, Military Postal
14	Service Agency, Clarice Torrence, president
15	of the New York Metro area of the American
16	Postal Workers Union, John Vincenzi,
17	President of the National Association of
18	Postal supervisors, Branch 459, and Larry
19	Cirelli, National Business Agent for
20	Connecticut, New Jersey, New York, Puerto
21	Rico and the Virgin Islands and the
22	National Association of Letter Carriers.
23	Thank you all your attendance. Thank you
24	all for your patience, since you weren't
25	the first panel.

1	POSTAL REGULATORY COMMISSION FIELD HEARING	
2	As you can tell, we have a lively	
3	debate and we have a very interested group	
4	of colleagues to hear what you have to say.	
5	I would like to begin with Mr. Richard	
6	Doherty, if he would introduce himself and	
7	present his comments.	
8	MR. DOHERTY: Thank you, Madam Chair.	
9	My name is Richard Doherty. I serve	
10	as the President of the Association of	
11	Independent Colleges and Universities in	
12	Massachusetts. AICUM represents 60	
13	not-for-profit institutions of higher	
14	education in Massachusetts, educating more	
15	than 250,000 students annually and	
16	employing nearly a hundred thousand faculty	
17	and staff.	
18	I want to thank the Commission very	
19	much and particularly Ann Fisher for really	
20	tracking us down and urging us to offer	
21	testimony because I think it has advanced	
22	the awareness on the six potentially active	
23	campuses of the urgency of a response. I	
24	am not sure from a process perspective if	
25	the notice around these potential closures	

POSTAL REGULATORY COMMISSION FIELD HEARING 1 2 has tripled up to the levels within the 3 university communities that it needed to, so this hearing, I think, has gone a long way to wake up our communities as to the potential impact. 7 There are -- as I indicated, there are six AICUM member institutions, Babson 8 College, Boston College, Boston University, 10 Harvard University, MIT and Tufts 11 University, which currently hosts branch 12 facilities on their campuses that may in 13 fact be impacted here. As the facts and 14 circumstances on each of these campuses are 15 unique, I will allow each school, if they 16 so choose, to communicate their special 17 concerns to you under separate cover. 18 However, there are some general themes that 19 I believe should be taken into account by 20 the Commission and the U.S. Postal Service 21 during its deliberations. 22 First these potential closures impact

First these potential closures impact large campus communities, with significant and unique postal needs. To give you a perspective of the size and vibrancy of

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1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	these academic communities, I have
3	included, and make sure that you have in
4	your testimony a simple chart documenting
5	the number of full and part-time employees
6	at each college or university, the number
7	of students, and the sum of those numbers
8	to arrive at a total community population.
9	In Harvard's case, that population
10	exceeds 40,000 people; which means that the
11	university community, according to the 2007
12	census is larger than the population of 318
13	of Massachusetts' 351 cities and towns.
14	For Boston University, their student and

employee ranks are just under 40,000,

making it larger than the 36th largest city

or town in the state. And Babson College,

very large campus communities, collectively

employees. And most of those campuses are

These are not

Boston College, MIT and Tufts also have

serving nearly 60,000 students and

larger than two-thirds of all of

just quaint college postal annexes.

Massachusetts communities.

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are bustling branches, regularly shipping

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	and receiving large numbers of packages or
3	important visa-related documents as an
4	example of a particular sort of unique
5	service that these branch offices provide
6	for our faculty and students, since many of
7	our faculty and students are either from
8	out of state or international. In an era
9	where time is a precious commodity in our
10	home life and work life, the convenience of
11	an on-campus postal facility is an
12	invaluable service to our academic
13	community. Most are greatly concerned that
14	the closure of these facilities not only
15	inconveniences the Postal Service consumers
16	on our campuses but also the consumers at
17.	the next closest post office to the
18	college. That facility, which in many
1,9	cases, as I mentioned before, will not be
20	within walking distance of the campus, will
21	inevitably experience longer lines and
22	declines in service simply because the
23	remaining facility and staff cannot
24	accommodate the influx of Postal Service
25	demands from these large campus

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 communities.

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I do not pretend to know a lot about postal operations. I learned a lot from the first panel. However, I am surprised at the disproportionate number of campus branches which are on the Massachusetts list. Higher education is a defining and driving sector in the Massachusetts economy. I would posit that a tremendous amount of critically important work passes through these campus post offices on a daily basis. Just this week I have had business conversations about the importance of increased student participation in the 2010 U.S. Census and in the Massachusetts and national elective process, referencing absentee ballots specifically. A convenient and safe on-campus post office will absolutely facilitate participation and the responsibilities associated with an active citizenry. These campus communities are growing in size and importance, and I would suggest that serving this sector should be a priority of the Postal Service.

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 And listening to the earlier testimony and 3 the challenges that the post office now 4 faces, I appreciate those challenges faced 5 by the Postal Service. And I might add 6 that the campus communities, because of 7 their unique nature and their unique 8 academic schedules, might allow some 9 flexibility to achieve some of the cost 10 savings desired potentially with summer 11 closures or limited services during the 12 summer, when in fact I think demand for services probably does decrease 13 14 significantly. 15 And finally, I guess I would like to 16 close a little bit with a personal note, as 17 the father of a college freshman. This 18 past month, my wife and I have sent more 19 packages through the mail than at any time 20 in the past few years, including Christmas. 21 We have mailed out shoeracks, pillows, 22 textbooks that inadvertently went to our 23 home address, favorite framed pictures, and 24 I expect to be continuing these periodic 25 emergency mailings throughout the coming

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	months. Until our kids went off to
3	college, we and they never needed to go to
4	a post office to get certain things done.
5	But now we realize the post office serves a
6	critical function in our staying together
7	as a family. You can't send a favorite
8	pillow by e-mail and you can't text candy
9	corn at Halloween for an 18-year-old
10	freshman in a large urban university. Most
11	of the schools that I reference are on
12	large urban universities, where the student
13	may be hundreds of miles away from home.
14	The on-campus postal office is a
15	wonderfully safe service that we should try
16	very hard to preserve.
17	Thank you very much for your time, and
18	if there are any questions, I would be
19	happy to answer them, to the best of my
20	knowledge.
21	CHAIRMAN GOLDWAY: Thank you very much
22	Mr. Doherty. Mr. George?
23	MR. GEORGE: Good afternoon, Madam
24	Chair, and Commissioners. I am Navy
25	Commander Brian George, the commander of

POSTAL REGULATORY COMMISSION FIELD HEARING the Joint Military Postal Activity at the USPS Jersey City International Service representing the Military Postal Service Agency and the Department of Defense for today's comments on the USPS Branch and Station Optimization and Consolidation Initiative. Thank you for the opportunity to provide you with the input.

We understand the business case to scrutinize operations within USPS during these fiscally challenging times and we have a unique perspective being both a significant customer and consumer of postal services and a partner with USPS in operating Military Postal Service as an extension of the USPS overseas. From this perspective, we have three comments regarding the USPS initiative.

First, reports we have received from the field show an active willingness on the part of USPS postmasters to engage with military leaders regarding USPS closures that could impact military installations when requested. The military services

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		appreciate this ability to participate and
3		provide input in multiple locations. We
4		believe this impacts the process and
5		improves the quality of the decisions being
6		made. We applaud this as a positive
7		imperative for initiative with such wide
8		ranging impact and hope that all future
9		endeavors by USPS include the Department of
10		Defense and specifically the Military
11		Postal Service Agency. Additionally, many
12		DOD installation locations provide a
13		benefit to USPS in that DOD subsidizes
14		infrastructure and operating costs for
15		USPS. These local nuances highlight the
16		need for partnership and input and input
17		from stakeholders.
18		Our second comment not so favorable in
19		that despite the wide-ranging effect and
20		collateral consequences of this initiative,
21		it is a decentralized project managed by
22		USPS District Managers in a stove-piped
23		environment. While holding final approval
24		authority, USPS headquarters admittedly
25		lacks oversight over this process and has

1	1 POSTAL REGULATO	RY COMMISSION FIELD HEARING
2	2 been unable t	o communicate to MPSA detailed
3	or accurate i	nformation regarding the
4	4 status of spe	ecific local actions or an
5	5 analysis of t	hese proposed actions for
6	6 strategic imp	pact. MPSA actually provided
7.	7 information t	O USPS headquarters about
8	8 specific loca	tions where the military
9	9 services had	already engaged with the local
10	O Postmasters.	USPS is unaware that some of
11	the initially	considered bases were
12	2 locations gai	ning more people under the
13	3 military's Ba	ase Realignment and closure
14	4 process, and	closure would not be
15	5 warranted. W	We believe that if USPS had
16	6 coordinated a	and included MPSA in the
17	7 discussion ar	nd planning of this initiative,
18	8 we could have	e saved USPS staffing time and
19	9 money as well	l as coordinating some
20	0 additional lo	ocations for consideration
21	1 where we knew	w that the military population
22	2 was decreasing	ng or joint consolidation
23	3 efforts would	d support changing USPS
24	4 operations.	
25	5 Finally	, USPS headquarters has

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	provided no detailed criteria for useful
3	analysis on the basis of closures. This
4	poses questions of subjectivity and lack of
5	strategic oversight over the process at
6	large, including its impact to the nation
7	and military establishment. We have been
8	unable to assist with identifying objective
9	candidates or work towards devising
10	consolidation efforts that could prove
11	beneficial to all parties. We are
12	concerned that Postmasters and District
13	Managers acting independently of their
14	counterparts would negatively impact a
15	greater geographical area than envisaged.
16	USPS headquarters may not identify these
17	gaps since these processes are run in
18	silos. Published objective data for each
19	potential closure inspires positive
20	perception of the process and allows for
21	independent analysis from interested
22	parties.
23	Based upon the above comments, MPSA
24	believes the process for considering
25	closure of USPS branches and stations which

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	impacts military installations was flawed
3	and is not consistent with obligations to
4	prompt, reliable and efficient services to
5	customers in all areas and all communities.
6	With prior planning and coordination taking
7	into consideration additional factors such
8	as base closure and realignments and
9	internal DOD capabilities to develop joint
10	basing consolidation and solutions, USPS
11	has foregone a potential strategic
12	partnering beneficial to both
13	organizations. Thank you for allowing us
14	to provide comments on this USPS
15	initiative. We strive to provide the best
16	possible postal service to our service
17	members around the globe and at home. This
18	concludes our comments.
19	CHAIRMAN GOLDWAY: Thank you,
20	Commander George. I would be remiss if I
21	didn't point out that both Mr. Doherty and
22	Mr. George's testimony regarding
23	universities and military bases was a
24	particular interest to commissioner Nanci
25	Langley, who unfortunately, because of

POSTAL REGULATORY COMMISSION FIELD HEARING 1 sudden illness, is not here today, but she 2 3 will be glad that you came. We are glad her particular interest in getting you here 4 5 today, and I send you her personal regards 6 and her regrets not being able to meet you 7 herself personally. And with that, I will ask Clarice Torrence. 8 9 MR. TORRENCE: Good afternoon, Madame 10 Chairman and members of the Commission. 11 Thank you for convening this hearing and 12 inviting me to testify on behalf of the 13 hardworking postal workers that the New York Metro Area Postal union represents. 14 This union represents the clerk, motor 15 vehicle and maintenance crafts in Manhattan 16 17 and The Bronx, along with two large 18 facilities in New Jersey. This means that on a list of New York stations and branches 19 20 under review for possible closures, our 21 local represents postal workers at 14 of 22 We have already seen what hardships them. 23 the existing cutbacks in service have meant to our members. There are clerks from our 24

union that now have to commute 125 miles

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 each way to work because they have been 3 excessed from New York City to the far 4 reaches of Suffolk County. Yes, they spend 5 between six and seven hours a day commuting 6 to and from work. With the proposed 7 station closings before us, we will most 8 assuredly see more of this or worse. 9 It is very tempting to use this 10 opportunity to describe only how 11 devastating these proposed station and 12 branch closings will be to our members. But we understand that we have our jobs 13 14 because we are employed to serve the public. We have to look at how those 15 16 proposed station and branch closings will impact upon the people we serve. 17 The people who are most dependent upon 18 19 the Postal Service are the elderly, the 20 poor, the disabled and small business 21 They do not have readily available 22 alternatives. For these people, a trip to the Post Office that is located a block or 23 24 two or three from where they are now 25 located is a difficulty. Closing their

1 POSTAL REGULATORY COMMISSION FIELD HEARING
2 neighborhood post office because there is
3 another one located just a mile away is not
4 only shortsighted, it is cruel. For some,
5 getting to the Post Office will now be an

impossibility.

I can't tell you how many times I have mentioned this situation to postal managers and I get the same canned response. "Oh, they can go online or there will be an automated postal center where their old station used to be." I know it is incomprehensible for postal managers to understand, but there are people who do not have computer access. There are people who find it very confusing to use an automated postal center without assistance. And even if they could figure it out, they don't have a credit card or a debit card to assess it. Are these people not entitled to Postal Service?

In certain areas of this city, there are not bank branches on every corner. In many areas where poor people live, they rely on the neighborhood post office as

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 their bank. They go to buy money orders to 3 pay their bills. Rather than closing the 4 stations or branch, why doesn't the USPS 5 come up with some kind of plan to expand its service to these communities? If banks 7 won't open branches in poor communities, 8 how about the USPS developing something 9 along the line of a credit union model for 10 these customers. Rather than shutting down 11 the stations and branches, find ways to do 12 more business there

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The members of the public who are most dependent upon the Postal Service have already had to put up with fewer collection boxes, shorter hours of operation, the elimination of vending machines and mobile units, and now they are faced with the closing of their neighborhood post office and possible cutbacks in mail delivery from six days to five. To these people the Postal Service is a branch of the government that they know and rely on. They don't need cutbacks and closings.

POSTAL REGULATORY COMMISSION FIELD HEARING

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It is time to decide whether the USPS is here to serve all members of the public or here to be a money-making business that views retail operations as a costly expense that it would rather do away with as quickly as possible. If the answer is that the United States Postal Service is here to serve the public, then better answers have to be found rather than closing needed stations and branches.

A short time ago, the union got a call from a local television station because of ongoing complaints that they were getting from people who were using the Fordham station here in The Bronx. Shorter hours, longer lines, the service at the station had fallen drastically. The union's Director of Industrial Relations, Frankie Sanchez, went to the station. He was interviewed in front of Fordham Station by the reporter and explained that the post office had reduced the number of employees assigned to the station, resulting in longer lines and poorer service. He was

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	factual. The Bronx postal management was
. 3	upset with the report and angry with
4	Mr. Sanchez for making them look bad. The
5	reason I relate this story at this time is
6	the proposed closings in The Bronx Fordham
7	Station will have more people going there,
8	longer lines and continued poor service.
9	The intent is not to make the postal
10	management look bad, it is to provide what
11	is necessary for the public we are mandated
12	to serve.
13	The Postal Service has faced a severe
14	drop in mail volume because of the drastic
15	economic downturn in business. But its
16	financial crisis is more a result of
17	mandates and restraints imposed upon it by
18	Congress with the passage of the Postal
19	Accountability and Enhancement Act of 2006
20	which this union opposed. It is time to
21	correct shortcomings of that legislation
22	without placing the entire burden on a
23	people who most depend upon the Postal
24	Service.
25	This is the time for everyone to come

1	PO	STAL REGULATORY COMMISSION FIELD HEARING
2		together to find solutions to the problems
3	1	that the Postal Service is facing, but
4	7	without losing sight of the mission that it
5]	has been entrusted with, to serve the needs
6	(of the American people. Postal closings
7	ć	are not the solution. They are a part of
8	1	the problem.
9		I am happy to answer any questions
10	1	that you may have, and thank you very much
11	 	for listening.
12		CHAIRMAN GOLDWAY: Thank you,
13	. 1	Mr. Torrence. Mr. Vincenzi?
14		MR. VINCENZI: Good afternoon,
15	(Chairman Goldway, and distinguished members
16	(of the Commission. My name is John
17	7	Jincenzi, and I serve as the President of
18	F	Branch 459 of the National Association of
19	. I	Postal Supervisors. Branch 459 is
20	C	comprised of 125 managers and supervisors
21	ϵ	employed by the USPS at facilities located
22	t	throughout The Bronx. As you know, the
23	Ŋ	National Association of Postal Supervisors
24	i	is recognized by the Postal Service as the
25	r	representative of over 35,000 current and

Τ	POSTAL REGULATORY COMMISSION FIELD HEARING
2	retired management employees of the Postal
3	Service.

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Thank you for holding this public hearing to examine from a field-level perspective the service implications of the Postal Service's initiative to close and consolidate certain branches and stations in its national retail network. Over the years, the Postal Service has made minor adjustments in the location of its retail operations to improve the efficiency of the mail system and its service to the American The scale of these changes has public. been relatively small in comparison to the breadth of the actions being considered today by the Postal Service. As you know, the Postal Service faces severe financial challenges as a result of the recession and ongoing changes in technology and communication. The Service is expected to lose more than \$7 billion in the current fiscal year.

Consequently, the Postal Service is seeking deeper cost savings in a number of

1	PO	STAL REGULATORY COMMISSION FIELD HEARING
2		different areas. This includes the closure
3	ė	and consolidation of post offices
4	ć	associated with its retail network,
5	1	prompting the comprehensive review of 3,100
6	1	post office branches and stations across
. 7	1	the country. That review has whittled down
8	. 1	the list of possible closures to several
9]	nundred stations and branches. Of those, a
10		dozen or so are located in the New York
11		district, and of these, seven retail units
12	-	located here in The Bronx.
13		The facilities in The Bronx are
14		typical of those on the review list in that
15	t	they are located in urban centers or
16	ŀ	nighly-developed suburban communities. The
17	İ	facilities in The Bronx that are under
18	1	review are exclusively retail stations
19	V	where customers come to buy stamps, mail
20	I	packages and conduct other postal related
21	k	ousiness. Retail units are a business
22	ã	anchor to the communities they serve.
23	F	Businesses that share the block or the
24	. 9	general location with the Postal Service
25	k	penefit from the Postal Service's retail

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 presence in the community. The employees 3 of the Postal Service also do much to 4 support neighboring businesses, whether it 5 is a retail store or a food establishment where our employees purchase goods and 7 services. 8 The fundamental aim of my 9 organization, the National Association of 10 Postal Supervisors, as a management 11 association of employees of the Postal 12 Service, is to support the effective and 13 efficient operation of the Postal Service. 14 As such, we are conscious of the tremendous 15 financial pressures the Postal Service 16 faces. We are sensitive to the heightened 17 need for the Postal Service to reduce its costs while assuring universal service. 18 19 This is not an easy task. It requires a 20 balancing of commercial and public service 21 factors. This means that the Postal 22 Service must be guided not merely by how 23 postal operations were conducted yesterday, 24 but how they need to be conducted in 25 financially responsible and public minded

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	ways today and tomorrow. Where the
3	consolidation of postal facilities makes
4	commercial sense, where service to the
5	public will not be adversely affected,
6	where major mailers will not be
7	inconvenienced, and where negotiated
8	agreements and statutory requirements have
9	been satisfied, the Postal Service should
10	be permitted to proceed in undertaking
11	consolidations of its commercial retail
12	network.

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During my 37-year career in the Postal Service, I have worked at or managed every one of the branches considered for closure here in The Bronx. It breaks my heart to think of these facilities on the brink of closure. I am saddened, not only because of the personal memories associated with these post offices, but also because of the excellent service they've provided to their neighborhoods. At the same time, I am acutely aware of the continued costs to the Postal Service of operating these retail facilities, due especially to the rental

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	costs associated with the space they
3	occupy. All seven of the stations or
4	branches in The Bronx under consideration
5	occupy leased space. Declining revenues
6	from these facilities require the Postal
7	Service to be increasingly sensitive to the
8	financial costs of their operation,
9	especially in light of the
10	Congressionally-imposed obligation of the
11	Postal Service to be financially
12	self-reliant, without the assistance of
13	taxpayer revenues or federal funding.
14	Although the seven units under
15	consideration for closure in The Bronx are
16	exclusively sales units, or finance
17	stations, there are facilities in other
18	districts and areas that house both sales
19	and carrier operations. To close these,
20	the Postal Service must assure that it has
21	a sufficient amount of unused space
22	elsewhere to relocate the letter carrier
23	operations. In a facility that serves both
24	the delivery and retail operations, the
25	relocation of carrier operations to another

POSTAL REGULATORY COMMISSION FIELD HEARING

facility will mean that the portion of the
closed building previously devoted to
carrier floor space will become vacant and
only the curbside portion of the building
devoted to retail operations will continue

7 to be used.

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Most of the public is not aware that the Postal Service leases a major portion of the space its facilities occupy, so the costs of leasing present a tremendous burden on the Postal Service. Considering the high percentage of leased facilities operated by the Postal Service and the underlying and substantial long-term financial obligations they represent, it may be difficult for the Postal Service to achieve significant savings through the consolidation or closing of its leased properties. In those cases where the Postal Service owns the property, the closure of retail or delivery operations may be problematic if the sale of the property is attempted, given today's depressed commercial real estate values.

POSTAL REGULATORY COMMISSION FIELD HEARING

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The empty space may not lend itself to subleasing. The closing of a local post office also may result in an additional vacant storefront in an already depressed local economy.

At the same time, the Postal Service must remain sensitive to the universal service implications and the impact that closures may represent as a denial of service to some of its customers. In urban areas like The Bronx, many residents, both young and old, do not own cars and rely on local services within walking distance to meet their basic needs. The poor and the elderly, who are less likely to use the Internet, rely more heavily on their local postal retail unit and face the loss of convenience and connection to their local post office. The same is true for those who may be younger or have greater income but do not have a car. They walk to their station or branch to conduct their postal-related business. When packages cannot be delivered by the letter carrier

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		and they need to go to the local post
3		office to pick them up, customers will have
4		further distances to travel to retrieve
5		their packages if closures occur. In many
6		cases, the proximity of the next closest
7		facility may present a greater distance to
8		travel, one that may not necessarily be
9		within walking distance. I encourage you
10		to take these considerations into account
11		in determining how substantial a change
12		will come about through these changes in
13		The Bronx and elsewhere.
14		In conclusion, the Postal Service's
15		pursuit of actions to maintain its
16		financial viability is not an easy task.
17		Cost reduction and service improvement
18		efforts generally need to be permitted and
19		encouraged to continue. I urge the Postal
20		Regulatory Commission to assure that real
21		significant savings are achieved in the
22		station and branch optimization initiative,
23		and that universal service is preserved.
24		While the seven facilities under
25		consideration here in The Bronx exclusively

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	involve retail units, the possible closure
3	and consolidation of retail and carrier
4	operations at other facilities may involve
5	additional considerations. By assuring
6	that the Postal Service's process for
7	making closure decisions considers the
8	proper set of factors and ensures that
9	adequate service levels are maintained, the
10	Postal Regulatory Commission will perform a
11	valuable role in preserving the strength
12	and vitality of our nation's mail system.
13	This concludes my testimony. I will
14	be happy to respond to any questions you
15	may have. Thank you.
16	CHAIRMAN GOLDWAY: MR. Cirelli, would
17	you like to begin?
18	MR. CIRELLI: Good afternoon, Chairman
19	Goldway and the other distinguished members
20	of the Postal Regulatory Commission. My
21	name is Larry Cirelli, and I have been a
22	letter carrier for over 22 years. I have
23	also served as the national business agent
24	for the National Association of Letter
25	Carriers, representing our members in

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 Connecticut, New Jersey, New York and the 3 territories of Puerto Rico and the Virgin Islands since 2006. I want to thank you for holding this very important hearing 5 today on the future of the United States 6 7 Postal Service and the potential downsizing of its network. I truly believe that downsizing the Postal Service's network 9 would be just as detrimental as the current 10 proposal from the Postmaster General to 11 12 reduce delivery days. 13

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I see and speak to letter carriers every day, and I can tell you that the overall sentiment of the general public is not in favor of any of these reductions in service. I have seen the same public polling that you have seen, and I know that the response to cuts in service has been overwhelmingly popular.

However, the public has not been offered alternatives - they have simply been given an ultimatum, can they live with facility closures and reduced delivery days if it will save the Postal Service? Well,

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		when asked the question in that format, who
3		wouldn't say yes? Had anyone mentioned
4		that communities will be underserved and
5		post offices will be crowded, both for the
6		customers and postal employees, who will be
7		forced to work out of fewer stations.
8		Couple these closures with reduced delivery
9		days and just imagine the impact it will
10		have on small business, prescription drug
11		delivery, financial transactions and more.
12		The result on communities nationwide will
13		be very damaging.
14		The seven proposed office closings we
15		are here to discuss today would have a
16		devastating affect on our local postal
17		patrons, in particular our senior citizens,
18		many of whom would be forced to travel
19		increased distances to get to a post office
20		and most of whom have to do so without use
21		of a car. They would be forced to endure
22		increased personal costs to travel to other
23		offices, using buses and subways, instead
24		of simply walking. Paying bills and
25		sending letters to family and friends would

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		become a hardship. Remember, the Postal
3		Service in a previous and controversial
4		cost-cutting measure has already removed a
5		large number of blue collection boxes
6		across the area and the country. We are
7		leaving our customers behind by limiting
8		our presence in communities and now we are
9		here talking about shutting our doors -
10		this is outrageous. The word "service"
11		should not become a distant memory, but
12		rather the one most important factor of the
13.		USPS that we continue to provide and expand
14		with the use of our unique network. We
15		should be providing easier and greater
16		service to our patrons, not making it
17		harder.
18		Over the long run, rather than
19		downsizing the Postal Service, we should be
20		looking at how we can better use this
21		unique network to expand business
22		opportunities in new ways. We should
23,		experiment with utilizing our "last mile"
24		advantage in areas beyond traditional mail,
25		whether that means conducting the census or

POSTAL REGULATORY COMMISSION FIELD HEARING national polling, delivering medication or helping law enforcement in any number of ways. There are endless opportunities for the Postal Service, but it will never be able to take advantage of them if we begin closing our doors and limiting our services to our customers as a knee-jerk reaction to a temporary and fixable problem.

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The Postal Reform Legislation of 2006 was designed to help the Postal Service deal with the public's increased Internet use by giving it more flexibility to compete in competitive services that continue to grow. As I just mentioned, I believe there are more and more innovative ways of using the mail and the network. must ensure that the Postal Service does not make structural decisions that will do more harm than good over the long run. Downsizing to meet depression-level demand without considering the long-term impacts on the ability of the Postal Service to meet new demands when the economy recovers would be short-sighted. Short-term savings

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		that undermine the Postal Service's
3		capacity to offer new services and take
4		advantage of future growth opportunities
5		such as Vote by Mail, e-commerce deliveries
6		and other potential uses of our
7		incomparable delivery network would be
8		self-defeating.
9		Thank you for this opportunity to
10		speak to you today. I would be happy to
11		answer any questions, particularly on the
12	•	six-day delivery and the collection boxes.
13		Thank you.
14		CHAIRMAN GOLDWAY: Thank you,
15		Mr. Cirelli, this is all very interesting.
16		I guess I would like to begin by focusing a
17		bit on this issue to what extent the
18		stations and branches of post offices as we
19		think of them are leased and what the
20		conditions are under which they are leased.
21		I will begin with you Mr. Doherty.
22		Does the Postal Service generally lease the
23		facilities from the universities when it
24		operates the post offices in those
25		campuses?

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	MR. DOHERTY: I am actually going to
3	work up materials that I received from the
4	Commission, and I think either five or
5	all six of those schools lease the space to
6	the Postal Service.
7	CHAIRMAN GOLDWAY: And you indicated
8	in your testimony that perhaps there might
9	be some adjustment recognizing the need for
10	this service that the universities might be
11	able to adjust their lease. Are you aware
12	of whether perhaps there has been a big
13	increase in rents because universities also
14	have financial problems?
15	MR. DOHERTY: I am not aware of that.
16	My comments were more directed toward being
17	flexible in the hours of service
18	potentially and allowing the Postal Service
19	to, I guess, adjust their operating costs,
20	their nonlease operating costs during the
21	summer months.
22	CHAIRMAN GOLDWAY: And, Mr. George,
23	you said that the Department of Defense
24	subsidizes some of the infrastructure cost
25	of

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	MR. GEORGE: Yes, ma'am.
3	CHAIRMAN GOLDWAY: Could you tell me a
4	bit more about that?
5	MR. GEORGE: I am not real familiar
6	with it. I represent the headquarters down
7	in Alexandria, but we partner with the USPS
8	as an extension of the USPS, and we do have
9	them on base in some circumstances, and we
10	work out a partner-sharing, but the
11	facilities that they utilize on board the
12	bases are typically advantageous to USPS.
13	CHAIRMAN GOLDWAY: Could you get us a
14	bit more information about that?
15	MR. GEORGE: Absolutely.
16	CHAIRMAN GOLDWAY: Thank you. I would
17	appreciate it. And I think it is also
18	Mr. Vincenzi who also mentioned the issue
19	of leases, and you pointed out that all
20	seven of these here in The Bronx are leased
21	facilities, but it wasn't clear to me in
22	your testimony whether you thought the
23	Postal Service could walk away from those
24	leases or whether, as we heard from some
25	other people, that even if they closed the

1	POSTAL REGULATORY COMMISSION FIR	ELD HEARING
2	offices, they still would have	e financial
3	obligations?	
4	MR. VINCENZI: I believe	they would.
5	I don't think they would just	walk away
6	from the leases. Some of ther	m are
7	long-term leases. That has to	be taken into
8	consideration. I don't know v	which one of
9	the leases expire. But all the	ne retail
10	units, what we call finance st	tations in The
11	Bronx, they are all leased, as	s far as I
12	know. Mostly carrier operation	ons in The
13	Bronx, we own all these build:	ings not
14	all of them, but the financial	l station, I
15	believe, is specifically all	leased, and a
16	lot of them engage in long-ter	rm leases, and
17	we would still be responsible	for the
18	leases. Even if they pulled of	out, they
19	would have to be looked at on	an individual
20	basis, each station.	•
21	CHAIRMAN GOLDWAY: Does a	anyone else
22	want to comment?	
23	MR. CIRELLI: The dangero	ous thing is
24	that you are making short-term	m decisions
25	instead of long-term. They or	ight to

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		consider selling off the properties that we
3		own that they deem as underperforming, and
4		these are locations, even the leases that
5		we have been in for dozens and dozens of
6		years, if not longer, and once you give up
7		that spot, it is gone forever, and even
8		when the economy comes back, and it will,
9		we will need to expand, these ideal
10		locations will be gone. And I think that's
11		thinking short-term and not long-term.
12		This is not going to last forever.
13		CHAIRMAN GOLDWAY: Thank you.
14		MR. TORRENCE: During the time that we
15		were having meetings with management
16		regarding closing those stations in
17		Manhattan, we checked with the owners of
18		the property ourselves, and several of them
19		told us that they were not asking for an
20		increase. They couldn't get any more rent
21		than they were getting from the Postal
22		Service, and we also found that most of
23		those post offices were generating enough
24		revenue to pay the lease and to keep them
25		open.

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	CHAIRMAN GOLDWAY: Do you have
3	information on that that you could share
4	with us?
5	MR. TORRENCE: Yes, I do, and we will.
6	CHAIRMAN GOLDWAY: We would appreciate
7	that so we get some idea of how you, at
8	least, were making those evaluations. I
9	will cede the questions to other
10	commissioners then.
11	COMMISSIONER BLAIR: Mr. Cirelli, it
12	is interesting because the way I see the
13	Postal Service moving is they are trying to
14	reduce their footprint. You seem to think
15	that's a really bad idea. Can you explain
16	why?
17	MR. CIRELLI: Again, it is rather
18	short-term thinking. We are in what we
19	call the great recession, but we are going
20	to come out of it. There already seems to
21	be signs that the mail is picking up, but
22	we have already gone into ideas of how to
23	expand our services and business where you
24	could see our commercials for priority
25	mail. It is a totally different concept,

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 one size, same price. You don't have to 3 worry about other things. We were talking about going back into the 1920s, the Postal 5 Service provided banking services that they phased out for one reason or another. 7 could go back to that. We can go back to 8 providing Internet service at our local 9 offices, like here that don't have local 10 Internet service. You can go down to your local post office and order some item 11 12 online, which we would deliver. It is very 13 short-sighted. We should be expanding the 14 business, not cutting back on locations 15 that we'll never get back. 16 COMMISSIONER BLAIR: I appreciate 17 that perspective. We hear a lot from 18 another perspective. The Postal Services trend lines look good, so it is good to 19 20 hear your optimism on this front. 21 MR. CIRELLI: Just on the short-term, 22 could I add one thing, on the collection 23 boxes? There are needs occasionally to 24 remove a collection box undoubtedly, but 25 the idea that if it didn't meet X number of

1	Р	OSTAL REGULATORY COMMISSION FIELD HEARING
2		pieces in the box, I think the cutoff is
, 3		like 100 pieces, 50, something like that,
4		if the use of a collection box goes down,
5		you don't take the box out. That means you
, 6		are taking the service away from the people
7		that are still using it. You are pushing
8		patients away. You should make it easier
9		for more people to use the box, not take
10		the box out so nobody can use the box.
11		Again, you are looking at the cost-cutting
12		measure of saving a buck instead of
13		providing services.
14		COMMISSIONER BLAIR: One of the
15		areas, the blue box issue, that we would
16		explore, postal executives, is that blue
17		box needs to be a hot pick item for a lot
18		of retailers, and could they work out an
19		agreement with a retailer for the placement
20		of that box so I think there are some
21		business opportunities in this.
22		MR. CIRELLI: We could rent ads on the
23		side of that box.
24		COMMISSIONER BLAIR: You just don't
25		want UPS or FedEx on the side of that box.

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	MR. CIRELLI: You've got to remember
3	the Postal Service is designed for
4	universal service for every person in the
5	United States, and we are getting away from
6	that, and the biggest example that I am
7	worried about is they make decisions in the
8	wrong way. The senior citizens complex
9	there should never be a reason to take a
10	collection box out of the senior citizen
11	complex. We are not going to make a profit
12	on them; we are providing a service to
13	those patients. The senior citizens can't
14	get around as well as the rest of us and a
15	box should never be taken away from that
16	area.
17	COMMISSIONER BLAIR: I appreciate
18	that.
19	Mr. George, I just have a quick
20	question for you. You mentioned the stove
21	pipe environment in which decisions are
22	made. It seems to me that you are saying
23	the left hand doesn't talk to the right
24	hand or that district managers or local
25	postmasters are making these decisions

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	within a vacuum. I don't want to put words
3	in your mouth, but that's what I
4	interpreted you as saying.
5	MR. GEORGE: The impressions that we
6	receive is that the decisions are being
7	made not from a strategic level. My main
8	office works with USPS headquarters, which
9	is a few train stops away, and they try to
10	work and provide USPS good, salient
11	information so they could make solid
12	decisions based on empirical data. It
13	doesn't appear to be a request by USPS to
14	ask for that sort of information, and we
15	try to push it to them, but unless we know
16	what they are looking at and what kind of
17	metrics that they are using to make these
18	decisions based on, we don't know what
19	information to provide. We have a vast
20	amount of information we could provide.
21	COMMISSIONER BLAIR: I appreciate
22	what you are bringing before the Commission
23	today because this is a very important
24	point, so thank you.
25	CHAIRMAN GOLDWAY: If I could just

1	PO	OSTAL REGULATORY COMMISSION FIELD HEARING
2		kind of combine your comments with
3		Mr. Cirelli's. It has been my experience
4		in inquiring about collection boxes that
5		when I inquired about a particular
6		complaint at a senior citizen project, I
7		was told, oh, that was an error and we are
8		putting it back, but then when I met with
9		postal management from headquarters, they
10		admitted to me that the standard procedures
11		for when and how to remove collection boxes
12		haven't been updated for 30 years, and,
13		yes, they think they need to do more for
14		senior citizens, but at the moment, things
15		are being done on a local and regional
16		level without any real guidance to those
17		decisions.
18		I am very concerned about hearing this
19		morning about the removal of the collection
20		box from the Rose Hill housing project and
21		what appears to be a pattern, what I was
22		told appears to be a policy from the Postal
23		Service, so the experience I am having is
24		similar to the experience that Mr. George
25		is having with regard to having local

decisions rather than national decisions and decisions that are inconsistent. COMMISSIONER ACTON: The expert, le me just ask a question, and I am going t reference my Blackberry when you send packages to an APO or FPO for delivering military stations from a foreign country induction, are you required to visit a p office to submit special declarations? MR. GEORGE: Customs forms are required and has to be turned over. COMMISSIONER HAMMOND: Commander George, I want to ask one other question I appreciate the straightforward testimon that you provided on how you worked with the Postal Service, and you have given credit on a lot of things, but could you say that if the station optimization and consolidation initiative goes forward, decomposition of the postal service?	ING
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families going to receive worse mail	does
	heir
23 service?	
MR. GEORGE: I think the potential is	is
very real that there would be a faulty	r

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		distribution of mail service at the bases.
3		Based on BRAC and consolidation of bases,
4		movement of forces, we it is a very
5		dynamic environment with troops moving in
6		and out of the country. We are also
7		right-sizing and reconsolidating where our
8		forces are at. We can move forward and we
9		do have projections on what the populations
10		are going to be in certain areas, certain
11		bases, and we would be willing we would
12		enjoy sharing that information with the
13		USPS.
14		COMMISSIONER HAMMOND: Thank you. I
15		know we are running late.
16		CHAIRMAN GOLDWAY: I have another
17		question for Mr. Doherty. I think what I
18		heard you say was that there is the
19		population of 40,000, but then there is a
20		community that I am familiar with, Truro,
21		Massachusetts, which has a post office. It
22		is not a station or branch, and only a few
23		thousand people, and they get more service
24		than potentially the students or the
25		faculty at Harvard would get if you were to

1	PO	OSTAL REGULATORY COMMISSION FIELD HEARING
2		close the post office there. Was that the
3		notion that there should be equitable
4		service at least?
5		MR. DOHERTY: Yes, I think that's
6		what I was trying to get at, is that
7		particularly for that, in the case of
8		Harvard and BU, their campus communities,
9		we are on a campus now, you do have a real
10		sense of a very distinct community feel
11		here and that the campus communities of
12		those two large research universities total
13		over 40,000, and that would have them
14		larger than 90 percent of the cities and
15		towns of all of Massachusetts, so Truro is
16		sort of way down on the list. We have 351
17		Truros probably, and so I think and I
18		think there is a uniqueness to the
19		population. You know, you have a very
20		young population that may not be familiar
21		with they're educated in one way, but
22		they are still 18-year-olds, 19-year-olds
23		in another, and I think that having a staff
24		that is very used to servicing that
25		population is important, so I think the

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	local on-campus facility does that.
3	And then I think in the case of both
4	Harvard and BU, they rank in the top ten of
5	international students. MIT is probably in
6	the top 25 of international students, so
7	there is certainly a unique service that
8	needs to be extended to that population as
9	well.
10	CHAIRMAN GOLDWAY: The international
11	one is a good point. Are you aware of
12	other universities in other parts of the
13	country that might have been similarly
14	affected? It seemed to be a real cluster
15	in Massachusetts. Do you have contact with
16	a national association that could give you
17	some sense of how other universities are
18	impacted?
19	MR. DOHERTY: I am actually en route
20	to Philadelphia to a meeting with a
21	national association that I work with too,
22	and I will run that up there.
23	CHAIRMAN GOLDWAY: If you have
24	information about that, we would appreciate
25	it. Again, we want to know if this is

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		idiosyncratic to your region and something
3		that the district decided or whether there
4		is some pattern nationwide.
5		MR. DOHERTY: I don't know what was
6		behind it. It did stick out in terms of
7		the northeast. I think six of the eight
8		facilities in Massachusetts were campus
9		facilities, and as I said, they are campus
10		facilities on very large campuses.
11		CHAIRMAN GOLDWAY: I guess I have one
12		more question for Ms. Torrence, and that
13		is, I guess other people raised a concern
14		if you close one facility, then you are
15		going to have greater demand on another
16		facility. How do you manage that?
17		MR. TORRENCE: Well, you know, it will
18		only make service at that one facility
19		worse than it already was, and through a
20		process the Postal Service management has
21		used for the last couple of years called
22		Function 4, they pulled window clerks out
23		of all of these stations, so service is
24		very limited, so there is not a post office
25		in New York where you wouldn't walk in a

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		post office and find a line wrapped around
3		a lobby, so if you close any of those post
4		offices, you are putting a considerable
5		burden on the rest of them, and actually
6		these workers are paid \$50 million across
7		the nation nationally. The post office is
8		paid to put these workers in what they call
9		a blue book. They pay them for eight
10		hours, but they don't do any physical work
11		anywhere where they know they could put
12		these clerks back in the stations to
13		service the customer, but they won't do it
14		because they want to prove that they don't
15		need them.
16		CHAIRMAN GOLDWAY: The Postal Service
17		has a measurement called Wait in Line Time.
18		That's the only indication we seem to have
19		about the time it takes for customers to be
20		served.
21		Do you have any other measurement that
22		you use?
23		MR. TORRENCE: An eyeball look.
24		CHAIRMAN GOLDWAY: Any other questions
25		from the Commission? One other comment, by

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	all means.
3	MR. CIRELLI: It is concerning the
4	six-day delivery, and I just got to get
-5	this out so everybody is on the same page.
6	The six-day delivery, reducing it to
7	five days is again not being thought out.
8	We have a lot of patients who still receive
9	checks by mail, and I am particularly
10	worried about the prescriptions, the
11	medicines being sent by mail. If you close
12	on Saturdays and you have a holiday on a
13	Monday, you are not getting that
14	prescription till Tuesday at the earliest.
15	We are talking three days. If you have a
16	national holiday, 4th of July falling on a
17	Friday, falling on a Tuesday, that's going
18	to stretch it out to four or five days. If
19	the patient doesn't get the mail right or
20	the company that's sending that stuff out
21	right, they don't get it right, you may not
22	get a prescription for a week's time.
23	That's a very dangerous area to go in.
24	As it stands right now, you should
25	only go one day without getting your mail

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 and that's a Sunday closing, but that has 3 to be thought out in detail and the effects it would cause on a good number of our 4 5 patients. Well, let me say CHAIRMAN GOLDWAY: 7 We are engaged in developing a this. record to prepare an advisory opinion on 8 the issue of potential closings of post 10 offices or stations and branches. If the

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issue.

offices or stations and branches. If the Postal Service does, in fact, determine that it wants to reduce service from six to five days, it will be obliged to come to us for an advisory opinion on that, and you can be sure, given our experience here, be at least as active in seeking public comment on that as we have been on this

The additional factor with regard to six or five-day delivery is that there is a language in the appropriations bills voted on each year by Congress requiring the Postal Service to maintain six-day delivery, so that's another public forum in which that issue will be debated, and I

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	appreciate the fact that these two issues
3	do overlap, and we will consider them, but
4	you should know that there will be a
5	separate proceeding on that issue should
6	the Postal Service decide to proceed with
7	it.

I want to thank all of you for your participation, everyone for their patience. We will have the time for those people who are here who would like to make a public statement to do so.

Before I do that, again, I would want to urge the panelists to submit whatever other information you think might be useful to us to consider as part of your testimony to encourage other members of your organization to submit information if they have it, and again, I want to thank you for your willingness to spend time and your openness with us. There are several elected officials who have recognized this proceeding and who have submitted testimony for the record.

Congressman Elliot Engle has given us

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		testimony, Congressman Jose Serrano has
3		given us testimony, Congressman Gerald
4		Abler has given us testimony and New York
5		Assembly Speaker Mr. Sheldon White has also
6		given us testimony, so we feel we have a
7		very good representation from the New York
8		region, and I appreciate all of those
9		people.
10		Now I will excuse the panel again,
11.		thank you, and ask those people who would
12		like to speak if they wouldn't mind lining
13		up behind the podium. So we know how many
14		there are, and again, under three minutes
15		because we do have a train to catch.
16		MR. TOM HANDLEY: My name is Tom
17		Handley, and I am the landlord for the
18		Broadway-Fillmore Station, which is on the
19		list of possible closures. The station is
20		located at 1035 Broadway, Buffalo, New
2.1		York. This is the poorest section of the
22		City of Buffalo, with the highest
23		percentage of non-drivers. A trip to the
24		next-nearest post office takes two buses,
25		costs \$3.50 and is located in an industrial

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 part of town that does not offer a single 3 other service. Ordering supplies on-line 4 is not an option for most of these 5 residents. This location is in the heart 6 of a business district which exists to 7 serve the needs of the community. 8 next door to the historic Broadway Public 9 Market with 40 vendors. This is where the 10 community shops for food. There are two 11 banks, two drug stores, a laundromat, some 12 clothing stores. It is located on two 13 major bus routes. The post office is an 14 anchor in a community striving to succeed. 15 People from the surrounding areas have

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People from the surrounding areas have been using this post office for over 80 years. About eight and a half years ago, the post office selected our site through an RFP process. They were previously housed for more than 70 years in a building showing its age and off the path of the main business area. The choice to relocate in the new building put the post office in the heart of the business district, and they won an award in their early years for

1 POSTAL REGULATORY COMMISSION FIELD HEARING
2 their increase in sales. Since then, the
3 post office has made some changes which
4 reduced services to their customers. I
5 assume the post office's revenue decreased
6 as a result of these changes.

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Specifically, they cut their staff in half, they have cut hours of operation three times, they are the only branch I know of that closes for lunch, they have the highest rates for PO boxes anywhere in the city or surrounding affluent suburbs.

I invested \$435,000 to renovate an existing building because I believed the post office would never abandon this neighborhood. The patrons in this neighborhood have also tried to voice their opinions. In only three days, we collected over 600 signatures on a petition to save our post office. We set up a meeting with post office officials to discuss the decrease in hours and the possible closing of this branch. Then we posted public notices regarding this meeting. When post office officials found out the number of

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	supporters who would attend and that the
3	local media would be there, they cancelled
4	two hours before the scheduled time because
5	they felt "they were being set up."
6	As the landlord, I have provided a
7	safe, clean and well-maintained facility
8	for eight and a half years. I have never
9	been advised that this branch is on the
10	closings list. I read it in the newspaper.
11	Closing this branch will have an
12	immediate and long-lasting negative effect
13	on this neighborhood. It is located in the
14	heart of a New York State economic
15	development zone. It is my wish and that
16	of the community that your commission does
17	everything possible to ensure the
18	Broadway-Fillmore Station remains open at
19	1035 Broadway and returns normal business
20	hours.
21	CHAIRMAN GOLDWAY: Thank you. That
22	will be included in the record.
23	ARTHUR HERMAN: Good afternoon,
24	Chairwoman and commissioners. I didn't
25	plan to speak today, so forgive me if I am

1	:	POSTAL REGULATORY COMMISSION FIELD HEARING
2		a little haphazard. I just have some
3		handwritten notes, but I couldn't help to
4		get up after listening to everyone speak.
5.		Basically everyone said the same thing, and
6		I think you all realize that closing a
7		United States Post Office or branch is
8		really a serious problem to the
9		neighborhood in which it exists, and that's
10		what we seem to hear from everyone. Each
11		one has its basic reasons, whether because
12		cost, senior citizens or whatever, and they
13		are all right.
14		I think the main problem here is you
15		are treating a United States Postal Service
16		like a business. You are not a Starbucks.
17		If you created too many coffee shops, close
18		20 of them and save the money because
19		people can go to the next coffee shop,
20		which may be around the corner and buy a
21		cup of coffee.
22		The United States government said to
23		the people of the United States, we are
24		going to deliver the mail. No one else can
25		deliver the mail, although today we have

POSTAL REGULATORY COMMISSION FIELD HEARING reasonable facsimiles. We have FedEx, and they are all efficient, and they are all making money. The United States Post Office is not making money because the United States Post Office's hands are tied by Congress. Congress said you can't do this, you can't do that. Just deliver the mail.

If the government said that Medicare and Social Security had to earn money and have a big surplus, otherwise we are going to take benefits away from you, everyone would complain. They would all be bipartisan in the Senate for that. They would not agree to take rights back from the people of the United States. That's what you are doing.

Those post offices were located in certain locations, given a lot of study before the Postal Service decided to put them there. Why take them away because we are in a recession? Maybe some day we'll be back, and they will need those post offices, and then you are going to start

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	new ones? That doesn't make sense. The
3	thing to do is to, one, if possible,
4	convince Congress that this is not a
5	money-making scheme. They should subsidize
6	the Postal Department. It should become
7	efficient. I don't say have a post office
8	in a location that doesn't do any business
9	at all. Some of them may have to be
10	closed, I can see that in certain areas but
11	become efficient, enable the post office to
12	earn money. They are selling boxes now.
13	CHAIRMAN GOLDWAY: You have three
14	minutes.
15	ARTHUR HERMAN: Take those boxes, pack
16	them for people and mail them. You can't
17	do that. You would be competing with Joe
18	Blow down the block, who does the same
19	thing. But anyway
20	CHAIRMAN GOLDWAY: Before you leave,
21	thank you for your comments. Just give us
22	your name, please.
23	ARTHUR HERMAN: Arthur Herman.
24	JOE BOMBACE: Good afternoon, thank
25	you for having us here. My name is Joe

1	F	POSTAL REGULATORY COMMISSION FIELD HEARING
2		Bombace, and I am a member of Community
3		Board 11 in The Bronx. My Senate
4		representative was here, Jeffrey Klein. I
5		am here on behalf of the Van Nest Post
6		Office. Like the Senator said, it
7		represents a large area of seniors. These
8		are people in their golden years. Most of
9		them today went to Atlantic City. They
10		couldn't be here, but the closest post
11		offices are in Parkchester, West Farms,
12		Pelham Parkway and Morris Parkway, it is
13		over a mile away. They wouldn't be able to
14		walk there, even to go there by car.
15		Parking is a commodity in The Bronx, and
16		these people are not computer savvy, and it
17		seems this area of the Morris Park
18		commercial strip, the Van Nest section, is
19		always the first to suffer the blows.
20		We have a bid in progress. It is
21		going to be formed directly across the
22		street of the location of the Van Nest
23		Station, 726 Morris Park Avenue. It is an
24		eleven-step process. We are up to the
25		fourth step, and it seems every time we try

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	and take one step forward, we end up taking
3	two steps back. This post office, believe
4	it or not, is the shining star of the Van
5	Nest section, and to remove that star, you
6	are putting the lights out on everybody. I
7	strongly advise a reconsideration I know
8	that these two gentlemen that were sitting
9	here wouldn't like my comment, but I am all
10	for the five-day delivery, and if worse
11	comes to worse, curtail hours at certain
12	stations.
13	CHAIRMAN GOLDWAY: Thank you for your
14	comment.
15	GEORGE DIAZ: Thank you for allowing
16	me to speak. My name is George Diaz. I am
17	representing New York City Councilman
18	Oliver Appel. The councilman represents
19	parts of the northwest and north central
20	Bronx. The councilman has released a
21	statement which you are going to get
22	mailed, sorry for the lateness. The
23	councilman is at a Council meeting downtown
24	on education. But let me talk about it
25	very briefly.

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	What you are going to get in the
3	statement, one of the stations on the list
4	is the Botanical Gardens Station. Now,
5	this area has a large number of seniors who
6	have to travel over 15 blocks, even over a
7	mile in some cases, to the nearest station,
8	which is important.
9	Now, this would negatively affect the
10	seniors in this neighborhood, also it
11	negatively affects the staff of the New
12	York Botanical Garden, who use this station
13	every day to drive to work. They would
14	lose valuable time and effectiveness if
15	they have to leave in the middle of the day
16	to drive off to the post office in Fordham
17	or somewhere else. Now, I know that the
18	councilman is adamantly opposed to the
19	closure of the Botanical Station.
20	CHAIRMAN GOLDWAY: Thank you. I will
21	look forward to his written comments.
22	BARBARA STRONCZER: My name is Barbara
23	Stronczer, and I am speaking on behalf of
24	the Bedford Mosholu Community Association.
25	We have collected close to over 700

1 POSTAL REGULATORY COMMISSION FIELD HEARING 2 signatures to protest the proposed closing 3 of the Botanical Garden Postal Station. The closing of this station would create a 5 hardship for the residents of our 6 community. We are opposed to this closing 7 for the following reasons: (1) We have a very large senior 9 citizen population. There are three senior 10 housing complexes just south of the Bedford 11 Park Boulevard: Rose Hill Apartments, 12 Benson Arms, and the almost completed 13 Survey Gardens. These seniors would be 14 required to use mass transit to reach the 15 Fordham Post Office. Many of our residents 16 who live north or east of 195th Street and 17 somewhere in the ten-block area west of 18 Webster Avenue would also be required to

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(2) We are not a wealthy community.

Most of our residents and especially the senior population are on fixed income and are not computer literate. They depend on the post office for all bill-paying needs.

Many residents do not have a checking

use mass transit to reach a postal station;

POSTAL REGULATORY COMMISSION FIELD HEARING

account and purchase money orders on a

monthly basis at this postal station.

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In addition to our many seniors, a large immigrant population also uses the Botanical Station to mail packages to their home country.

(4)Currently Webster Avenue is undergoing a zoning change. In about a year, zoning will change from a C8, which is mostly automotive, to residential with a commercial overlay. This change will bring more residential buildings to the immediate area and create more stores and commercial establishments. An 800-plus parking garage is also being built by the New York Botanical Garden directly opposite the Botanical Garden Postal Station on Webster Avenue. This will bring a lot more traffic and pedestrians to the area.

Lastly, from a financial point of view, you are not saving any money by closing the station. The employees must be relocated, not fired, and the lease on the property runs for another six and a half

years. I believe the owner of the property
is also here today. We ask that at a time
when our neighborhood is undergoing some
very positive changes that you reconsider
your proposal to close Botanical Garden
Postal Station. Thank you very much for
allowing me to speak.

POSTAL REGULATORY COMMISSION FIELD HEARING

DAVID POPKIN: Good afternoon. My name is David Popkin. Two things came up during the testimony that required some comment. One is the Postal Service is making a great production, you can give a lot of mail to your carrier, however, they are not willing to admit that that mail will go out the same day the carrier collects it. I think that's important to insure that it happens.

The second is the removal of blue collection boxes. The Commissioner should be aware of why a lot of them are being removed, and that is a Saturday collection is being eliminated, collection times are being moved up. There is one post office in Massachusetts that came up that has a

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	12:30 a.m. collection, as opposed to other
3	collection boxes, so obviously anybody that
4	puts mail in there any time of what's
5	called the normal business day, during the
6	normal day technically, you will have to
7	wait until tomorrow to go out before I make
8	use of the box. Those are just two of the
9	points. Obviously the other case I will
10	take care of on brief.
11	CHAIRMAN GOLDWAY: Thank you. We will
12	look forward to reading your extensive
13	documents. Thank you for coming today.
14	MR. BERT DISTELBURGER: Thank you for
15	letting me speak. My name is Bert
16	Distelburger. Our company, Georgetown
17	Investments, brokers post offices all
18	across the country. I personally traveled
19	extensively, have been to over a hundred
20	post offices, including stations and
21	branches. I am somewhat perplexed because
22	the last thing I would close are the
23	stations and branches. They were usually
24	put there for good reason in urban areas
25	with high density. It might save the post

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		office money by closing them, but it is the
3		last thing the citizens who use those
4		stations and branches would ever want.
5		There is millions and millions of people
6		who would be affected who aren't in this
7		room today who would, I am sure, pay 2 or 3
8		cents more per letter or through their
9		taxes want a small portion of their taxes
10		to go and the government subsidized the
11		post office. You are not only affecting
12		people in the poor areas where they are
13		thinking of closing, people who are
14		disabled, people who are old, but I
15		traveled to many post offices, many young
16		people there and business people in these
17		branches, they look busier than the regular
18		post offices, so I don't really understand
19		the criterion, and I don't understand the
20		plan at all.
21		Someone told me that 80 percent of the
22		post office is the labor. So I would look
23		to reducing labor and dealing with the
24		unions rather than inconvenience millions
25		and millions of Americans. The stations

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	and branches are typically in the high
3	density areas, and I think it is very
4	interesting to note that UPS is expanding
5	all over like crazy, where the Postal
6	Service is looking to retract. UPS charges
7	more, where the Postal Service will send a
8	parcel on one to three days for I think
9	\$4.00. Federal Express and UPS are 11 or
10	\$12, so that is saving the American
11	consumer, American businesses probably
12	billions of dollars, so I think somehow,
13	when the Postal Service looks at all of
14	this and Congress looks at this, and you
15	look at this, all of this needs to be taker
16	into consideration before any criterion to
17	close the stations and branches, which I
18	think is not a good idea.
19	CHAIRMAN GOLDWAY: Thank you for your
20	testimony.
2,1	BOB CONRAD: Good afternoon. My name
22	is Bob Conrad. I am a motor vehicle
23	operator in The Bronx, which means I drive
24	large trucks from the plant to the
25	stations. I am also a motor vehicle

	and the control of th	age -
1	POSTAL REGULATORY COMMISSION FIELD HEARING	
2	service representative for New York Metro.	
3	I have listened to all of the testimony	
4	today and didn't come with a prepared	
5	statement. I would like to touch briefly	
6	on two subjects.	
7	The first being the mobile postal	
8	units. We had four at one time in The	
9	Bronx that were staffed by clerks from our	
10	union. Those were not only removed from	
11	the service, but to the best of my	
12	knowledge, they were deidentified, stripped	
13	and sent out to either resell or auction.	
14	I am not privy to that information. But I	
15	would seriously like the Commissioner to	
16	check into that because they have also	
17	served as a substitute station when we have	
18	had stations with fires or other	
19	significant storm damage, they could be	
20	sent to a place like Rose Hill, as Ms	
21	Madigan stated earlier, that the bulk of	
22	the people in her community are all senior	
23	citizens.	
24	The second thing I would like to touch	
25	on is in a previous study in 2005, and I	

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	don't know if the Commissioner is aware of,
3	but it originally started as a
4	consolidation plan, where the intention was
5	to move The Bronx processing plant to
6	Manhattan as a result of that and the
7	community involvement by several community
8	organizations and the union it was brought
9	to the attention of the elected officials.
10	As a result of that, a letter was generated
11	on a letterhead from a combined input of
12	the United States Senate, the House of
13	Representatives, et cetera. I don't need
14	to read the whole letter. I have a copy I
15	can offer to you.
16	Throughout the theme of that letter,
17	one of the main highlights and the concerns
18	of the result of all the congressional
19	staff briefing staff members in February,
20	2007 in Congressman Serrano's office is the
21	concern that basically the Postal Service
22	was not forthcoming with a lot of
23	information. The Inspector General's
24	Office played down a lot of it. There were
25	misrepresented reductions in costs as a

- 1 POSTAL REGULATORY COMMISSION FIELD HEARING
 2 result of that. I personally see this as
 3 nothing more than we are not going to close
 4 the plant, now we are going to close
 5 several stations.
 - CHAIRMAN GOLDWAY: Thank you for your comments. The Commission is aware of that.

 We had similar information.

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ALICE WORRELL: Good afternoon. 9 Μy 10 name is Alice Worrell. I am a product of 11 downsizing reduction in force Save the 12 Postal Fund. My question is I worked in two districts, I traveled here today from 13 14 New Jersey because I heard you were going 15 to be here. I don't know if you are going to hold one of these sessions in New Jersey 16 17 at all, but I wanted to express the Postal 18 Service wanted to save some money. We rent 19 district office space in commercial 20 buildings, and I am sure the rental space 21 for these district personnel is higher than 22 the rent we are talking about with stations 23 and branches. And I heard nobody mention 24 in any correspondence that I have read that 25 we want to close district offices and move

POSTAL REGULATORY COMMISSION FIELD HEARING

them to the plant locations that we already

owned and underutilize that space.

Ladies and gentlemen before me said

they are looking to rob Peter to pay Paul.

You want to close stations and branches,
but you want to rent high-end office spaces
to be downtown in some suburban area for
some reason I don't know. If we own space,
we should be working in that space, saving
that money and not using it to pay somebody
else.

My other comment was based on the hearing and the information. How do we know really that you are getting the straight story from the United States

Postal Service? Is the information you are receiving transparent enough to make an informed decision?

CHAIRMAN GOLDWAY: Well, what I will tell you is that all the information that we get is public information, it is part of our public docket, and it is on our website. We have asked the Postal Service for a lot of information in relationship to

1 POSTAL REGULATORY COMMISSION FIELD HEARING this case. We don't have very much of that yet. We are hoping to get more of it, and if you have an opportunity to look at that information and have additional comments and suggestions based on it, we will be happy to take your written comments at that time.

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We are having a public hearing in Washington next week, and we will have further written submissions after that and look forward to as much public comment as we can within a written context, which is what will happen in the future.

ALICE WORRELL: Just a real guick aside to that. Closing one office in a town I witnessed, they closed the office, built another building, moved the clerks to another building, but both offices stayed open, and you didn't really save a penny.

MEGAN SMITH: Hi, good afternoon. My name is Megan Smith, and I am speaking on behalf of Senator Pedro Espada, Jr. I am a communications specialist. I am here today to register strong opposition to the

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	proposal that would shut down a U.S.
3	Postal Service, the Botanical Station. As
4	a representative of the 33rd Senate
5	District I know the impact that the closing
6	of this facility will have on the
7	community. We live in a technological era
8	that allows us to pay bills, purchase goods
9	and communicate across the globe with the
10	click of a button on a computer keyboard.
11	In case the United States Regulatory
12	Commission hasn't noticed, thousands of us
13	in the neighborhood and in communities
14	across the city, state and country still
15	pay their bills and send birthday and
16	holiday greetings the old-fashioned way via
17	the U.S. Postal Service. If this were not
18	the case the U.S. Postal Service would not
19	spend millions of dollars advertising and
20	promoting their vastly expanded services
21	that rival those in private shipping
22	companies like Federal Express and UPS.
23	The Postal Regulatory Commission proposal
24	to shut down the Botanical station is ill
25	advised and misguided. It should not be

Τ	POSTAL REGULATORY COMMISSION FIELD HEARING
2	based on numbers but on the void that it
3	will create in our neighborhood and
4	thousands of lives it will impact. Allow
5	me to put a face on the people who depend
6	on this important community institution and
7	the service it provides.
8	The community is densely populated by

The community is densely populated by immigrants who do not have checking accounts at banks and thus depend on the Botanical station to purchase money orders. They also depend on this facility to send parcels to relatives in their native lands. Our immigrant population is clearly one of the postal services biggest customers.

The community is also densely populated by senior citizens who purchase their stamps at the Botanical Station and use the facility to send parcels and greetings to their children who live in other parts of New York and out of state. In fact, two senior facilities are located within with a few blocks, a short stroll of the Botanical station. The nearest U.S. Postal facility is the Fordham Station on

Ţ	POSTAL REGULATORY COMMISSION FIELD HEARING
2	East 188th Street, which means our senior
3	citizens will have to either get on the bus
4	or walk for 20 blocks just to buy stamps.
5	This is an inconvenience and an imposition
6	that must not be burdening a segment of the
7	population, one of the biggest customers of
8	the U.S. Postal Service. Our community has
9	one of the biggest concentrations of retail
10	and service businesses that rely heavily on
11	the sevices of the Botanical Station. In
12	this economy, the U.S. Postal Service had
13	become a more economically efficient
14	vehicle for these businesses to ship and
15	receive parcels. Shutting down the
16	Botanical station would clearly be an
17	inconvenience to the residents of this
18	community. Equally significant, it would
19	mean less revenue for the U.S. Postal
20	Service because resident and retailers will
21	not travel out of the neighborhood to
22	another facility and will simply turn to
23	other shipping services. The fact that the
24	Bedford Mosholu Community Association has
25	collected hundreds of signatures on a

1	F	POSTAL REGULATORY COMMISSION FIELD HEARING
2		petition from local residents and business
3		owners in opposition to the closing of the
4		Botanical station is proof enough that this
5		facility and its services are vital to our
6		neighborhood. The U.S. Postal Service must
7		listen and respond to the collective plea
8		of this community. Do not shut down the
9		Botanical station. Thank you.
10		CHAIRMAN GOLDWAY: Thank you. That is
11		in writing, so that will be easy to include
12		in our record.
13		MEGAN SMITH: Yes.
14		ANDREW RIVICCIO: My name is Andrew
15		Riviccio. I don't have prepared testimony.
1,6		I am going to make some comments based on
17		my hours of observation. The only thing
18		that I can tell you about myself and my
19		comments is I am a 35-year-old resident of
20		Bedford Park. I came here, I live in
21		Bedford Park and I own a business in
22		Bedford Park, and the comments that I heard
23		were actually very disturbing. I guess
24		like a lot of people today, we learned a
25		lot of things.

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Madam Chairman, you said that this body is not here to make individual decisions, that it is here to, I guess, make an overall decision, and then you have the individual situations in between. So instead of making testimony, I want to make some suggestions and needs that I think were missing in your data to help you make a comprehensive decision. Some of them you heard generally. I am going to be a little bit more specific.

First is alternative distances. As you heard, in the Bedford Park area, you are looking at at least a half hour ride, whether it be bus or train. That means I have to go there and come back, notwithstanding the money they have to spend at the branch office themselves. To the average person, whether that is a senior citizen or not, that's going to come out to about an average of 4 percent of their income on a monthly basis. As you heard from prior testimony, Bedford Park is one area in The Bronx that is not high on

3 The second thing I want to bring to your attention is population data. 5 discussed here and it is very easy as a Community Board, member of Community Board 6 7 7, I can grab population data in five seconds and look at a general census, but 8 9 again, if I could make a suggestion, if you 10 looked at population tracts that are 11 specifically within a half a mile of where 12 these designated areas are, I guarantee to 13 you that you will see that 25 percent of that population are senior citizens, and I 14 15 really think that has to be looked at specifically, as opposed to just overall 16 17 just census tracts.

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The third thing I want to bring to your attention, I also heard here today is I was amazed to hear that bodegas can actually make arrangements with -- I mean did I hear that correctly? Because let me share with you the Botanical Gardens, the three bodegas in that area, one of which is located right across the street from the

post office, charges a wonderful dollar for a 42 cent stamp. The next bodega which is on 204th and Bainbridge, which happens to be four blocks away but four blocks closest to the next post office charges 75 cents, and then on 206th and Bainbridge, which is the third closest bodega, they charge 92 cents and all three outlets have said they don't know anything about any arrangement with the post office as one of the prior people said.

POSTAL REGULATORY COMMISSION FIELD HEARING

They go and buy from the post office and they go and charge us double, so what I think really needs to be done now, if I can make some particular suggestions, is just taken off of that is I think if you know you are going to close this area, and I really hope you don't, I think you need to reach out to those bodegas and encourage them -- I mean why not, encourage them to join the program to make it easier for the community on the whole.

I will even go as far as saying maybe the post office should consider making some

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	type of traveling discount program for the
3	people in that area, again, to make it
4	easier for the community. That is what
5	this is all about. You know, another
6	thing, and I say this now as an economist,
7	my business is financial services, so I
8	find it amazing to hear that we are talking
9	about breaking leases when in this
10	depressed economy, you should be thinking
11	about making longer term leases. I sit
12	down with clients every day and I tell
13	them, and I am sure you would agree right
14	now is the time to get a mortgage or
15	refinance your home, not yesterday and not
16	tomorrow, you should do it today. Why?
17	Because interest rates are down.
18	CHAIRMAN GOLDWAY: Thank you, those
19	are all really good comments.
20	FATHER RICHARD GORMAN: Good
21	afternoon, Chairwoman Goldway,
22	commissioners. Welcome to The Bronx. I
23	guess I am in the oh, no. I was in the
24	enviable position of being between you and
25	the door, and I know that's not a very good

Τ	Р	OSTAL REGULATORY COMMISSION FIELD HEARING
2		spot to be, but I have been rescued by
3		my brother and I am grateful for that. My
4		name is Father Richard Gorman, and I am
5		chairman of Community Board 12 in the
6		Northeast Bronx. I also note that you
7		didn't come here to talk about individual
8		postal services today, but I am afraid I am
9		kind of put in that position because of the
10		way you decided to close facilities here in
11		The Bronx. As I understand, eight
12		facilities are scheduled to be closed. One
13		of them is in my community board, the
14		Eastchester Heights area. It is in ZIP
15		Code 10469. It sort of stands out among
16		the other facilities that are going to be
17		closed in The Bronx because, Chairwoman
18		Goldway, commissioners, because that's the
19		only one that is a real post office. The
20		others we were told about a month ago at
21		our borough board meeting here in The Bronx
22		are so-called financial centers. That's
23		not the case with mine in Community Board
24		12. We are going to lose a real post
25		office with post office boxes, and like the

2 representative from Senator Spaz's office,

3 that area is also characterized by a large

4 population of senior citizens.

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Let me tell you a little bit about those senior citizens. They are basically African Americans. They are the heros and the heroines of the civil rights movements They are the ones who marched with of old. Dr. King; they are the ones who went down on the buses in the South; they are the ones who integrated the civil services: federal, state and city. They are the ones who integrated the neighborhood. They are the ones who bought the homes, even though the people weren't always happy to see them, I am sorry to say, and they lived in that area, and they prospered in that area, they put their lives into that area. sunk their wealth and they sunk their resources into that area, and they survived in that area, even during the times of high crime, particularly crime related to drugs. Many of them have boxes in that post office.

As a matter of fact, there are 300 postal boxes in that office that would have to be moved somewhere else. Those seniors had to go and get their mail there because they couldn't rely on the safety of their boxes on their doorsteps or on the street. And those are the people that are going to be affected most by closing that facility in 10469.

Now, again, we talked a lot about saving money. No one can argue about the need to save money in difficult times, but you see, again, I have to say that the post office in my Community Board 12 is a little different than those financial centers because you see, according to the Postmaster General of The Bronx, that post office is being closed because -- well, the facility is run down, it has any number of violations, building code violations, fire code violations. Apparently they were unsuccessful in The Bronx in getting the person who owns the property, getting the landlord to fix those violations.

Now, again, that might give an easy out for the folks in The Bronx to offer up a sacrificial lamb, but if we are talking money, then let's keep it at money and not say, oh, by the way, Father Gorman, in your board, you are the exception to the rule. I should tell you, and I don't mean to be disrespectful, but I am very disappointed in the people running The Bronx Post Office, first of all, in not being up front in saying it. Second of all, ignoring letters to the community that that was a problem and not answering us and not taking up our offer to help.

And I should tell you that, Chairwoman Goldway, that I gave my card to both the Postmaster General and to our operations chief, and I said, tell me who owns the building and I will work with you in going after them. I understand that Aurelia Greene, our Deputy Borough President, was here earlier today. She has promised to work with me on that. And I offer again to work with the Postmaster

1	P	OSTAL REGULATORY COMMISSION FIELD HEARING
2		General in The Bronx and the others down in
3		headquarters down in the Grand Concourse to
4		get that gentleman or lady who owns the
5		property to work. According to the law, if
6		an agency associated with the United States
7		Government can't get some landlord to do
8		what he or she has to do, I think we are in
9.		a very bad situation, but even if that
10		can't be done, there are other spaces in
11		Community Board 12, and I do believe that
12		those people who helped to make our
13		community the great place that it is, who
14		helped to make this country the better
15		place that it is today, especially in this
16		time in their life when they are senior
17		citizens and they don't have the options as
18		us younger kids, and I think they deserve a
19		little better than this.
20		And I do believe, Madam Chairwoman,
21		that the United Postal Service can do that.
22		So I ask you, please leave my post office
23		right where it is, or if that's not
24		possible, I will be delighted to help you
25		find a new space. Thank you.

1	POSTAL REGULATORY COMMISSION FIELD HEARING	
2	CHAIRMAN GOLDWAY: Thank you.	
3	JOE MURIANA: I am Joe Muriana from	
4	Fordam University. I just want to say that	-
5	we were pleased to host this meeting. I am	n
6	not going to try to reiterate any of the	
7	very valuable observations and important	
8	points that were made by people here today,	
9	but I do have one point of information that	-
10	I wanted to share with the Commission.	
11	Over the past several days, I had a	
12	number of communications, both in-person	
13	and by e-mail with Rich Gyker, (sic) who	
14	was the Deputy Director of the Office of	
15	City Planning for the Borough of The Bronx.	,
16	Mr. Gyker, in his communications with	
17	me indicated let me take a step back.	
18	The Department of City Planning is the	
19	official city agency in the City of New	
20	York responsible for planning, zoning and	
21	demographic data about the city, and they	
22	also get involved in the approval of	
23	development projects.	
24	Mr. Gyker informed me that they were	
25	never consulted. Nor was any input ever	

1	E	POSTAL REGULATORY COMMISSION FIELD HEARING
2		sought from the Department of City Planning
3		with respect to the provision of any data
4		about the neighborhoods in which these post
5		office stations are proposed to be closed.
6		Nor has any consultation taken place. They
7		discovered it.
8		They have now decided to provide
9		information on their own to the U.S. Postal
10		Service, and I encourage them to send a
11		copy of that correspondence to the
12		Commission so that you will have that in
13		your files, but apparently the post office
14		did not reach out. The planning department
15		has valuable data, and not only about
16		demographics, but also about some of the
17		plans that were referred to by several of
18		the speakers this morning this
19		afternoon, I'm sorry, and so Mr. Gyker
20		hopefully will get that information to you.
21		I think he is doing it by correspondence
22		but I wanted it to be in the record so that
23		you have all of it.
24		CHAIRMAN GOLDWAY: I am happy to add
25		once again to the record our appreciation

1	POSTAL REGULATORY COMMISSION FIELD HEARING
2	for your special assistance in holding this
3	hearing and helping us to reach out to the
4	community and in providing a comfortable
5	and beautiful space for us, and I hope you
6	will forward our appreciation on to the
7	rest of the university administration. I
8	look forward to more correspondence with
9	you now that you are engaged in this issue.
10	MR. MURIANA: Thank you very much.
11	CHAIRMAN GOLDWAY: I want to again
12	close the meeting and thank everyone in the
13	audience for their participation and their
14	patience and their civility in this
15	discussion.
16	(Time noted: 4:15 p.m.)
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A	accounting	100:11	advice
abandon	39:12	address	16:15
146:15	accounts	31:7 35:4 55:12 97:23	advise
abandonment	50:15 81:11 166:10	addressed	41:25 152:7
51:23	accrue	58:21	advised
ability	26:2	addresses	8:11 147:9 165:25
13:17 78:12 100:2	accurate	34:12	advisory
123:23	101:3	adequate	8:19 9:7 30:8 40:9,17
able	achieve	42:19 119:9	75:15 142:8,14
43:6 52:11 59:14 76:3	43:8 97:9 116:18	adjacent	advocate
81:5 82:15 104:6	achieved	55:17 67:3	6:4
123:6 125:11 151:13	118:21	adjust	affairs
Abler	Act	125:11,19	2:12 5:15 12:22 38:14
144:4	109:19	adjustment	39:2 40:7 90:3
absent	acting	125:9	affect
35:3,6	102:13	adjustments	50:23 68:14,21 79:13
absentee	action	111:11	121:16 153:9
96:18	8:17 10:4 11:6	administration	affluent
absolutely	actions	180:7	146:12
55:15 65:6 96:20	101:4,5 111:16 118:15	administrative	afford
126:15	active	27:13 29:9	78:8
absorbed	9:10 40:15 92:22 96:22	admit	affordable
37:20	99:21 135:21 142:16	6:24 156:15	44:21
academic	Activity	admitted	afraid
94:2 95:12 97:8	99:2	134:10	173:8
accelerating	Activity-Atlantic	admittedly	African
43:2	3:6	69:15 100:24	174:7
accept	Acton	ads	afternoon
82:17	1:14 16:22,24 75:14	131:22	4:2 17:16 22:9 26:23
acceptable	76:14 86:20 135:4	advanced	38:12 98:23 104:9
63:19 64:3	acutely	92:21	110:14 119:18 147:23
access	114:23	advantage	150:24 156:9 159:21
25:10,15 28:6 36:24	adamantly	40:24 122:24 123:6	162:9 164:21 172:21
37:22,23 42:19 43:17	153:18	124:4	179:19
43:22 45:3 55:18,20	add	advantageous	age
55:24 57:9,14 58:11	11:19 21:13 49:4 97:5	126:12	56:22 86:12 145:21
67:2 79:21 86:12	130:22 179:24	advent	agencies
106:15	added	69:16	31:2 72:22,25
accommodate	10:2	adversarial	agency
44:14 45:7 95:24	addition	45:23	3:7 7:22 80:6 91:14
accommodation	22:5 45:8 155:4	adversely	99:5 100:11 177:6
36:11	additional	114:5	178:19
account	18:8 34:4 89:21 101:20	advertised	agenda
93:19 118:10 155:2	103:7 117:4 119:5	82:21	4:5
accountability	142:19 164:5	advertising	agent
8:4 15:12 109:19	Additionally	165:19	3:14 40:3 91:19 119:23

ago 44:9 59:12 108:12 145:17 173:20 agree 41:16 149:16 172:13 agreed 67:19 agreement 131:19 agreements 114:8 ahead 63:5 AICUM 3:5 92:12 93:8 aim 113:8 Alexandria 126:7 Alice 42:16 43:10 162:9,10 164:15 alienates 26:8 allow 5:11 46:3 93:15 97:8 166:4 allowing 26:16 103:13 125:18 152:15 156:8 allows 24:4 45:13 53:20 102:20 165:8 all-or-nothing 61:25 64:25 all-or-nothing-at-all 63:10 alma 5:22 alterations 29:11 altered 55:20 alternate 37:21 43:17 55:18,24 57:9,14 58:11 67:2

alternative 48:25 54:17 61:16 169:13 alternatives 45:2,19 48:7 63:12,20 65:2 105:22 120:22 alumni 6:12 amazed 170:20 amazing 172:8 **America** 10:12 70:7 American 3:9 7:8,12 8:5 91:15 110:6 111:13 159:10 159:11 Americans 158:25 174:7 amount 52:11 84:11 88:15 89:14,20 96:11 115:21 133:20 amounted 18:6 amounting 17:25 analysis 9:24 55:16 56:11,17 67:12 101:5 102:3,21 anchor 112:22 145:14 Andrew 168:14,14 angry 109:3 Ann 90:3 92:19 Annelen 2:13 13:2 46:17 annex 84:6

annexes

29:15 94:24

announce

78:15 annual 66:21 annually 92:15 answer 27:7 38:3,5 68:4 88:17 98:19 108:7 110:9 124:11 answering 176:14 answers 108:9 anybody 157:3 anyway 83:4 150:19 apart 54:11 apartment 62:14 **Apartments** 46:21 47:22 50:3 154:11 **APO** 135:7 apparent 50:21 apparently 175:22 179:13 appear 133:13 appears 134:21,22 Appel 152:18 applaud 100:6 applies 30:22 apply 31:3 47:17 84:24 appreciate 11:17 13:11,16 14:17 26:19 76:17 83:7 97:4 100:2 126:17 129:6

130:16 132:17 133:21 135:15 138:24 143:2 144:8 appreciation 5:25 179:25 180:6 appreciations 5:6 approach 26:6 62:2 63:11 64:25 75:18 approached 37:3 appropriate 41:21,23,24 42:12,24 82:17 90:5 appropriations 142:21 approval 29:17 66:19 100:23 178:22 approved 28:7 88:22 approximately 8:12 10:16 20:13 25:21 27:21 33:20 area 3:9 9:18 18:21 20:20 21:6 22:16 27:16 33:6 33:11,14,22 34:16 36:13 48:10 49:21 50:13 51:4,16,24 52:2 52:14 53:2 58:10 71:4 71:21,23 79:24 83:21 83:25 85:4 86:2 91:15 102:15 104:14 122:6 132:16 141:23 145:22 151:7,17 153:5 154:17 155:14,20 163:8 169:14,25 170:24 171:18 172:3 173:14 174:3,18,18 174:19,21,22 areas 8:14 21:5 27:18 48:11 49:3 52:10 68:16 72:12 103:5 106:22

106:24 112:2 115:18 6:3 26:13 74:7 106:17 160:13 157:2 117:12 122:24 131:15 115:12 180:2 audience B 136:10 145:15 150:10 Assistant 12:2,5 53:8 180:13 Babson 157:24 158:12 159:3 2:11 12:21 38:13 Aurelia 93:8 94:17 170:12 Associate 2:5 12:15 17:7,16 back argue 5:14 176:22 81:15 175:12 17:2 59:13 67:22 75:7 associated authority Arms 79:3 84:18 128:8 96:21 112:4 114:19 42:5 100:24 49:17 154:12 130:4,7,7,14,15 134:8 115:2 177:6 automated arrange association 45:9 106:11.16 140:12 149:16,24 152:3 169:17 178:17 34:10 45:14 3:4,12,15 12:25 40:8 automatically backwards arranged 40:12,16 91:11,17,22 22:4 67:21 73:10 92:10 110:18,23 automotive arrangement bad 113:9,11 119:24 155:11 109:4.10 129:15 177:9 171:10 138:16,21 153:24 auxiliary arrangements Bainbridge 167:24 36:8 171:4,7 5:16 170:21 assume availability balance array 146:5 34:3 10:20 39:6 assuming available balancing arrive 59:2 11:25 19:22 33:4 53:16 19:25 94:8 26:6 113:20 assumption 55:23,25 56:3 60:22 ballots arrived 79:16 105:21 96:18 67:18 assure Avenue Arthur **Band-Aid** 115:20 118:20 22:20 24:2,6,22 60:12 147:23 150:15,23,23 80:3 assuredly 151:23 154:18 155:8 ascended 105:8 bank 155:19 29:4 50:13,14 51:13 71:16 assuring average 71:17 75:6 106:23 aside 113:18 119:5 49:7,18 169:20,22 164:16 107:2 astride averages asked 48:13 banking 49:16 56:23 121:2 163:24 50:7,22 54:21,23 61:4 Atlantic avoid 79:10 130:5 asking 151:9 42:25 15:2 73:6,10 128:19 ATM's banks AVP 28:4 71:20 107:6 aspects 64:2 38:20 41:19 145:11 166:10 attempted award Barbara Assembly 65:21 116:24 28:25 145:25 76:2 144:5 153:22,22 attend aware base Assemblyman 147:2 25:17 30:5 114:23 101:13 103:8 126:9 68:23 attendance 116:8 125:11,15 based assess 90:24 91:23 138:11 156:21 161:2 106:20 4:13 26:14 39:13 70:23 attended 162:7 102:23 133:12,18 assigned 29:24 awareness 108:24 136:3 163:13 164:6 attention 92:22 assist 166:2 168:16 23:23 39:8 44:17 161:9 awful 28:7 102:8 bases 170:4,19 44:5 101:11 103:23 126:12 assistance auction a.m 136:2,3,11

basic 53:14 165:15 Bombace 36:5 117:15 148:11 beneficial bit 150:24 151:2 basically 102:11 103:12 32:23 97:16 124:17 bond 41:19 63:9 148:5 benefit 126:4.14 169:12 6:12 161:21 174:6 82:22 100:13 112:25 174:5 book basing benefits **Blackberry** 140:9 103:10 67:13 80:8 149:13 135:6 books basis Benson Blair 39:16 65:14 20:18 24:24 96:13 154:12 1:15 13:10 18:11 76:20 Boricua 102:3 127:20 155:3 83:7,20 84:15,20 20:23 Bert 169:23 157:14,15 129:11 130:16 131:14 borough bear 131.24 132.17 133.21 2:6 12:14 17:12,17,19 best 42:15 73:13 53:14 82:13 98:19 block 20:6,7 21:12,15 23:6 beautiful 47:3 105:23 112:23 23:14 24:11 25:24 103:15 160:11 180:5 better 150:18 27:11 51:8 52:3 68:15 becoming 16:12 45:7 107:25 blocks 68:21 69:4 173:21 29:5 108:9 122:20 177:14 47:6 153:6 166:23 176:22 178:15 Bedford 177:19 167:4 171:5.5 boroughs 22:16 24:6 25:13 26:11 beyond blood 52:7 47:15 51:2,5,19 52:25 80:8 122:24 181:11 Boston 153:24 154:10 167:24 BF **Blow** 9:18,20 20:25 93:9,9 168:20,21,22 169:14 36:20 150:18 94:14,18 169:24 bid blows **Botanical** began 65:23 72:10 151:20 151:19 7:3 22:18 25:5 47:4,7 29:3 38:17 39:9 big blue 47:14 48:5,14 50:20 beginning 20:7 26:4 59:19 82:25 58:14 122:5 131:15,16 52:18 53:24 61:11 53:7 125:12 149:12 140:9 156:19 153:4,12,19 154:3 begins biggest blurs 155:6,17,18 156:6 15:16 88:19 132:6 166:15 35:20 165:3,24 166:11,18 167:7,9 behalf 166:24 167:11,16 board 6:5 12:8 22:14 26:11 bill 2:7 12:17 21:22 23:12 168:4,9 170:23 41:3 52:24 104:12 42:8 23:24 24:15 40:14 bothered 151:5 153:23 164:23 billion 61:5 70:23 81:13 57:11 belief 10:16 45:11 77:5 87:23 88:3 126:11 bottles 24:13 111:22 151:3 170:6,6 173:5 58:15 believe billions 173:13,21,23 175:15 bottom 7:13 51:9 81:16 84:12 159:12 176:7 177:11 67:4 81:8 90:9 93:19 100:4 bills Bob bought 101:15 120:8 123:16 19:24 39:24 50:16 71:6 159:21,22 174:15 127:4.15 152:3 156:2 86:8 107:3 121:24 **Boulevard** bodega 177:11,20 24:7 47:3 154:11 142:21 165:8,15 171:3,8 believed bill-paying bodegas **boundaries** 146:14 154:24 65:13 170:20,24 33:5 believes bipartisan 171:20 box 102:24 149:15 body 34:25 37:18 58:12 59:2 benchmarks birthday 169:3 59:4,10 66:10 85:6

130:24 131:2,4,5,9,10	break	72:12 73:17 76:4	116:12 140:5
131:10,15,17,20,23	61:12 91:2,4	85:14 104:17 108:16	burdening
131:25 132:10,15	breaking	109:2,6 110:22	167:6
134:20 157:8	172:9	112:12,13,17 114:16	Bureau
boxes	breaks	115:4,15 117:12	17:7
47:23 58:25 59:3 62:14	114:16	118:13,25 126:20	bus
63:21,22 107:16	breathe	127:11,13 151:3,15	49:2 55:25 145:13
122:5 124:12 130:23	75:10	152:20 159:23 160:9	167:3 169:16
134:4,11 146:11	Brian	161:5 169:25 172:22	buses
150:12,15 156:20	3:6 91:13 98:25	173:6,11,17,21	121:23 144:24 174:11
157:3 173:25 174:24	brief	175:18,23 176:3,10	busier
175:3,7	157:10	177:2 178:15	158:17
BPM	briefing	Brooklyn	business
39:22	161:19	6:24 52:7	3:14 10:12 28:21 44:2
BRAC	briefly	brother	44:3,13,20 45:16
136:3	32:12 152:25 160:5	173:3	67:23 72:9,10,18 74:8
branch	bring	brother-in-law	74:15 75:9 80:15
3:13 14:3 30:9 31:10	23:22 155:12,19 170:3	6:22	91:19 96:14 99:10
34:19 35:7,14 36:5	170:18	brought	105:20 107:12 108:4
42:12 45:21 83:23	bringing	63:6 161:8	109:15 112:21,21
91:18 93:11 95:5 99:6	64:11 133:22	BU	117:24 119:23 121:10
105:12,16 107:4,22	brings	137:8 138:4	122:21 129:23 130:14
110:18,19 117:23	61:17 62:5	buck	131:21 145:6,22,24
118:22 136:22 146:9	brink	131:12	147:19 148:16 150:8
146:23 147:9,11	114:17	budget	157:5 158:16 168:2
148:7 169:19	broad	26:6	168:21 172:7
branches	31:23 90:8	Buffalo	businesses
4:19 8:14 9:10 13:22	Broadway	144:20,22	20:2,16 51:12 71:24
14:4 16:18 27:24	144:20 145:8 147:19	building	72:13 74:8 75:3
29:13 31:21 32:3,24	Broadway-Fillmore	46:25 48:2 49:17 51:25	112:23 113:4 159:11
33:9,17,17,21,23 34:6	144:18 147:18	52:24 58:25 59:20	167:10,14
34:9,15,24 35:20 36:7	brochure	72:17 116:3,5 145:20	bustling
36:10 76:23 77:16	66:7,8	145:23 146:14 164:18	94:25
83:13 88:7,9 89:7	brokers	164:19 175:21 176:20	busy
94:25 96:7 102:25	157:17	buildings	67:20
104:19 106:23 107:7	Bronx	46:24 47:6 60:4 62:15	button
107:11 108:11 111:8	1:10 2:6,7,8,14 3:13	74:18 77:23 127:13	165:10
112:6,9 114:15 115:4	4:16 5:8 6:13,14,18	155:13 162:20	buy
124:18 142:10 157:21	7:3,7 9:14 12:15,16	built	65:14 67:9 69:15 107:2
157:23 158:4,17	13:12 17:3,11,13,18	84:6 155:16 164:18	112:19 148:20 167:4
159:2,17 162:23	17:19,21,25 18:5,21	built-up	171:13
163:6	19:13 21:3,5 22:12,14	51:6,22	buying
branches, which	24:10 46:24 47:12,18	bulk	50:20 63:25
30:23	48:7,11,15,19 51:6,24	34:6 160:21	C
breadth	52:4 68:9,15,19,22	burden 72.12.74.12.100.22	$ \overline{\mathbf{c}} $
111:16	69:2,4,6,11 70:16	73:13 74:12 109:22	181:3,3
			101.5,5

cabinet 171:3 153:20 157:11 159:19 16:8 39:15 64:21 20:6 157:10 162:6 163:20 168:10 center call career 3:7 18:16 106:11,17 169:2 172:18 173:5 4:3 62:14 63:9 108:12 178:2 179:24 180:11 29:3 114:13 centers 127:10 129:19 140:8 23:16 45:10 78:16 Chairperson careful called 81:9 112:15 173:22 175:16 21:14 27:3 89:12 139:21 Chairwoman carefully central 140:17 157:5 30:18 152:19 16:23 147:24 172:21 calling carrier cents 173:17 176:16 177:20 16:5 90:21 7:18 28:14 29:14 34:8 158:8 171:6,9 challenged 48:20 45:13 57:13 58:12,20 centuries campus 69:25 1:9 20:24 93:23 94:19 84:4,6 85:4 115:19,22 challenges 97:3,4 111:19 95:20,25 96:6,12,22 115:25 116:4 117:25 certain 97:6 137:8,9,11 139:8 challenging 119:3.22 127:12 98:4 106:22 111:8 139:9 156:14,16 136:10,10 149:20 48:12 99:12 150:10 152:11 chance campuses carriers 92:23 93:12,14 94:21 3:15 34:10 45:14 61:19 13:11 certainly 95:16 124:25 139:10 46:2 54:2,22 71:4,6 change 62:17 91:22 119:25 34:16 36:13 43:6,10 138:7 cancelled 120:13 147:3 certify 44:14 45:25 61:8 carry 181:6,10 candidates 74:12 118:11 155:9,10,12 102:9 cetera changed cars 43:13,25 candidness 117:13 161:13 83:8 changes case chair candy 26:16 32:20 94:9 99:10 4:12 26:24 40:13 53:6 7:15 34:17 41:21 42:6 98:8 137:7 138:3 157:9 55:11 66:3 92:8 98:24 42:11 43:8,18 44:7,23 46:10 52:17 80:14 canned 164:2 165:11,18 chairman 106:9 1:13 4:2 13:11 15:7 81:19 87:4,6 111:14 173:23 16:2,5 17:5 22:2,9 111:20 118:12 146:3 cans cases 146:6 156:5 58:14 58:4 75:5 79:5 95:19 26:18 27:4 38:9 46:16 46:18 53:3 56:7 57:20 changing Canyon 116:20 118:6 153:7 86:2 101:23 81:8 cashing 58:4,23 59:6,10,21,25 capabilities 62:12,20,25 67:14 channels 50:17 73:19 75:12 76:18 43:17 55:20 57:9 58:11 103:9 casual capability 35:22 85:7 86:10,19 87:18 characteristics 64:8 87:25 88:4,23 89:2,6 54:25 catch 89:9,17 91:8 98:21 characterized capacity 144:15 29:24 124:3 103:19 104:10 110:12 174:3 cause 70:17 142:4 110:15 119:16.18 charge capture 41:14 124:14 125:7,22 171:8,14 cede charges 126:3,13,16 127:21 car 129:9 117:22 121:21 151:14 census 128:13 129:2,6 159:6 171:2,6 23:15 70:24 94:12 133:25 136:16 138:10 chart card 94:4 65:13 106:19,19 96:16 122:25 170:8 138:23 139:11 140:16 176:17 170:17 140:24 142:6 147:21 check 150:13,20 152:13 care cent 50:17 79:6,7 83:3

160:16 77:22 78:5,8 79:2,5 clerk/carrier 154:2,4,6 155:23 checked 85:11 121:17 132:8 29:4 158:2,13 164:16 165:5 168:3 175:9 128:17 132:13 134:14 148:12 Cleveland 4:25 158:3 160:23 166:17 closings checking 50:15 61:4 154:25 4:18 15:3,7 52:4 105:7 167:3 170:14 174:4,6 click 105:12,16 107:24 166:9 177:17 165:10 checks city clients 109:6 110:6 121:14 142:9 147:10 141:9 4:25 5:7 9:15 17:3,12 172:12 check-off 23:25 26:24 32:9 climate closure 56:8 33:15.18 36:21 47:18 44:3 8:15 9:11,24 11:7,9 14:13 16:19 20:13,18 chief 56:4 57:3 60:9 61:6 **Cloisters** 6:9 176:19 72:20 74:16 94:16 6:22 20:24 22:22 70:18 73:18 76:8 77:16 children 99:3 105:3 106:22 close 10:4 11:25 25:18 49:21 95:14 101:13,14 166:20 144:22 146:12 151:9 55:5 58:5 60:21 64:14 102:19,25 103:8 152:17 165:14 174:13 choice 145:22 178:15,18,19,19,21 69:22 70:14 71:16 112:2 114:15.18 179:2 75:25 97:16 111:7 115:15 116:22 119:2 choose 115:19 137:2 139:14 119:7 153:19 39:5 93:16 civil chose 174:8,12 140:3 141:11 148:17 closures 153:25 156:6 157:22 9:21 18:3 20:9 21:18 17:13 70:13 civility 159:17 162:3,4,25 21:24 32:8 68:14,21 **Christmas** 180:14 69:19 76:23 85:15 97:20 Clarice 163:6 171:18 173:10 3:9 91:14 104:8 180:12 87:6 92:25 93:22 circumstances 97:11 99:23 102:3 10:19 93:14 126:9 clarified closed 104:20 112:8 117:10 Cirelli 11:5 48:5 52:20 53:18,25 118:5 120:24 121:8 61:3 116:3 126:25 3:14 91:19 119:16,18 class 119:21 124:15 127:23 39:24,25 47:11 150:10 164:17 173:12 144:19 173:17 175:19 179:5 clothing 129:11,17 130:21 classes closer 49:12 145:12 131:22 132:2 141:3 7:12 Cirelli's 34:11 51:10 cluster clauses 58:25 59:3 62:14 134:3 67:8 closes 138:14 cited clean 146:10 73:3 147:7 closest clusters 19:4 36:2 95:17 118:6 cities clear code 94:13 137:14 66:3 80:5 126:21 151:10 171:5,8 Clearing closing 27:13,18 173:15 citizen 2:12 12:23 38:11,15,16 9:17 14:3 21:11 22:18 175:21,22 10:11,25 19:7,14 23:17 44:13,22,24 78:16 82:2 23:10 24:19,20 25:4 coffee 85:17 132:10 134:6 clearly 26:3,13 30:24 31:3 148:17,19,21 collaboration 154:9 169:21 27:2 78:5,22,25 80:13 36:10 47:13 50:10 52:5,9 54:6 73:16 62:7 166:14 167:16 citizenry 76:11 78:3 79:17 collateral 96:22 clerk 104:15 105:25 107:3,19 100:20 citizens 5:6 6:5 9:6 48:22 52:25 clerks 108:10 116:19 117:3 colleague 54:15 59:7 69:13 52:19 104:24 139:22 123:7 128:16 142:2 63:6 colleagues 70:21 71:11 73:6 140:12 160:9 164:18 146:22 147:11 148:6

92:4 3:6 91:13 98:25,25 77:1,24 78:1 79:1 1:12 4:14 12:8 13:7 80:1 81:1 82:1 83:1 26:24 38:2 53:5 63:3 collected 103:20 135:13 146:18 153:25 167:25 84:1 85:1,12 86:1 75:13 81:2 98:24 comment collectibles 60:25 64:21 100:18 87:1 88:1 89:1 90:1 129:10 147:24 172:22 39:17 127:22 140:25 142:17 91:1 92:1,18 93:1,20 173:18 94:1 95:1 96:1 97:1 Commission's collection 152:9.14 156:12 58:12 59:10 63:21,22 163:13 164:12 98:1 99:1 100:1 101:1 5:6 9:5 11:19 32:5 107:15 122:5 124:12 102:1 103:1 104:1,10 comments committee 130:22,24 131:4 105:1 106:1 107:1 12:24 40:9,11,13,17 26:20 64:20 68:2 92:7 132:10 134:4,11,19 99:6,18 102:23 108:1 109:1 110:1,16 commodity 156:20,22,23 157:2,3 111:1 112:1 113:1 95:9 151:15 103:14,18 125:16 common **Collections** 134:2 150:21 153:21 114:1 115:1 116:1 35:2,17 38:19 162:7 164:5,7 168:16 117:1 118:1,20 119:1 collective 168:19.22 172:19 119:10,20 120:1 Commons 121:1 122:1 123:1 20:20 168:7 commerce collectively 51:17 124:1 125:1,4 126:1 communicate 94:19 127:1 128:1 129:1 24:14 93:16 101:2 commercial 130:1 131:1 132:1 165:9 collects 24:4 34:7 71:15 81:4 156:17 81:10 113:20 114:4 133:1,22 134:1 135:1 communication 136:1 137:1 138:1 111:21 college 114:11 116:25 151:18 6:17 20:23 93:9,9 94:6 155:12,14 162:19 139:1 140:1,25 141:1 communications 94:17,18,24 95:18 51:17 164:24 178:12 commercials 142:1 143:1 144:1 97:17 98:3 129:24 145:1 146:1 147:1,16 178:16 Colleges 148:1 149:1 150:1 communities commission 1:3 4:1,12,18,22 5:1,24 3:4 91:11 92:11 151:1 152:1 153:1 7:17 13:23 14:15,22 154:1 155:1 156:1 15:22 18:15 19:7 57:2 combine 6:1 7:1,14,21 8:1,11 134:2 8:19,20 9:1 10:1,23 157:1 158:1 159:1 68:11 69:24 70:3 combined 11:1,13 12:1 13:1 160:1 161:1 162:1,7 73:11 74:3 77:21 93:3 163:1 164:1 165:1,12 93:5,23 94:2,19,23 161:11 14:1 15:1,19 16:1 96:2,22 97:6 103:5 17:1 18:1 19:1 20:1 165:23 166:1 167:1 come 107:6,7 112:16,22 21:19 57:16 60:11 62:8 168:1 169:1 170:1 21:1 22:1,10,17 23:1 171:1 172:1 173:1 121:4,12 122:8 137:8 67:19 68:25 69:25 23:23 24:1 25:1 26:1 70:3 78:23 84:25 88:2 27:1 28:1 29:1 30:1,6 174:1 175:1 176:1 137:11 165:13 107:5 109:25 112:19 30:20 31:1,12,14 32:1 177:1 178:1,10 179:1 community 2:7 4:24 5:20 12:17 118:12 129:20 142:13 32:17,19 33:1 34:1 179:12 180:1 14:16,24 18:13 21:22 160:4 169:17.21 35:1 36:1 37:1 38:1 commissioner 39:1 40:1,25 41:1,7 1:14,15,16 13:10 16:2 22:10,14 23:12,24 173:7 42:1 43:1 44:1 45:1 16:4,22,23 18:11 63:4 24:15 33:6 34:4 42:14 comes 45:5,23 47:15 48:12 45:24 79:4 80:19,22 46:1 47:1 48:1 49:1 64:19 75:14 76:14,20 128:8 152:11 50:1 51:1 52:1 53:1,9 83:7,20 84:15,20 51:4,11,17 52:12,13 comfortable 54:1 55:1 56:1 57:1 86:20 103:24 129:11 54:16 60:4,5,11 61:5 64:13 180:4 58:1 59:1 60:1 61:1 130:16 131:14,24 62:8 69:21 70:12,16 132:17 133:21 135:4 70:20,23 71:11,14,18 coming 62:1 63:1 64:1 65:1 4:9 6:13 57:11 61:8 71:25 72:4,7,9 75:5 66:1 67:1 68:1,6 69:1 135:13 136:14 156:20 75:11 76:13 83:17 90:15 97:25 157:13 70:1 71:1 72:1 73:1 160:15 161:2 86:4,13,15 87:19,23 commander 74:1 75:1,16 76:1 commissioners

88:3 94:8,11 95:13 113:2 136:20 137:10 145:7,10,14 147:16 151:2 153:24 154:6 154:20 160:22 161:7 161:7 165:7 166:6,8 166:16 167:8,18,24 168:8 170:6,6 171:23 172:4 173:5,13,23 175:15 176:13 177:11 177:13 180:4 community's 26:16 community-oriented 70:9 commute 104:25 commuting 105:5 companies 165:22 company 82:4 141:20 157:16 compared 6:18 37:5 comparison 111:15 compelling 5:3 compete 123:14 competing 150:17 competitive 123:14 compiled 28:21 complain 149:14 complaint 53:16 134:6

complaints 24:25 108:14

completed

completion

154:12

29:18 complex 132:8.11 complexes 23:17 154:10 compliant 36:24 complicated 46:8 composed 12:10 comprehensive 49:14 112:5 169:10 comprised 70:24 110:20 computer 50:2 78:9,18,23 86:7 86:12 106:15 151:16 154:23 165:10 concentrations 167:9 concept 129:25 concern 11:5 82:11 139:13 161:21 concerned 10:24 17:22 21:17 95:13 102:12 134:18 concerning 141:3 concerns 37:7 54:2 93:17 161:17 conclude 50:4 concludes 103:18 119:13 conclusion 45:22 72:19 118:14 Concourse 6:17 48:13 177:3 conditions

124:20

conduct

conducted

112:20 117:23

30:17 113:23,24 conducting 122:25 conflicting 31:11 confusing 106:16 conglomerate 18:23 Congress 7:22 31:15 42:6 109:18 142:22 149:7,7 150:4 159:14 congressional 161:18 Congressionally-imp... 115:10 Congressman 6:2,4,9 13:14 143:25 144:2,3 161:20 Connecticut 3:14 91:20 120:2 connection 117:19 Conrad 159:21,22 conscious 113:14 consequences 100:20 Consequently 111:24 consider 53:21 128:2 143:3,16 171:25 considerable 140:4 consideration 30:13 44:11 101:20 103:7 115:4,15 118:25 127:8 159:16 considerations 118:10 119:5 considered

24:18 52:5 77:12 90:11

101:11 111:16 114:15

considering 17:24 25:11 52:23 102:24 116:12 123:22 considers 119:7 consignees 28:2 consignment 36:23 55:19 65:7,8,19 consistent 43:23 103:3 consists 27:17 consolidate 111:8 consolidating 22:24 consolidation 16:19 30:10 99:7 101:22 102:10 103:10 112:3 114:3 116:19 119:3 135:20 136:3 161:4 consolidations 114:11 constant 42:21 constituents 24:21 63:14 68:11 79:19 87:3 construction 20:21.23 consult 32:19 consultation 179:6 consulted 178:25 consumer 99:14 159:11 consumers 39:5 95:15.16 consummated 35:19 contact 62:16 138:15

101:19 context 161:25 creating coordination 40:3 164:13 cost-cutting contingencies 103:6 122:4 131:11 creatures 64:6 cost-effective 7:2 coordinator continue 29:19 30:3 31:16 36:18 61:14 credit 11:13 21:23 42:18 43:4 copies 38:19 106:19 107:9 council 32:15 60:5 152:23 135:18 43:7 89:18 116:6 118:19 122:13 123:15 copy councilman crime continued 43:16 161:14 179:11 152:17,18,20,23 174:23,23 69:7 109:8 114:23 153:18 crisis corn 98:9 44:4 109:16 continuing counsel 97:24 38:6 criteria corner 106:23 148:20 Continuity counter 15:15 53:15 54:5,7,13 55:7 57:23 60:20,22 40:15 cornerstone 18:3 34:23 contract 11:2 counterparts 61:2 84:20,23 102:2 28:5 35:20 36:6 45:10 102:14 criterion Corp 158:19 159:16 55:19 65:22 2:14 counters control corporate 37:14 critical 10:17 37:10 42:25 81:4 10:21 38:22 33:15,18 country controversial 18:18 47:19 112:7 98:6 corporation 122:3 13:5 46:22,23 122:6 135:8 136:6 critically 138:13 155:7 157:18 96:11 convenes correct criticism 91:7 58:6 62:19 83:18 89:5 165:14 177:14 23:3 convenience 89:8 109:21 county 18:3,5 27:12 105:4 Crotona 45:3 51:15 57:14 65:16 correctly 95:10 117:19 20:24 170:22 couple convenient correspondence 121:8 139:21 crowded 33:13 44:21 57:18 162:24 179:11,21 121:5 course Crowley 96:19 180:8 57:18 68:8,10 convening corridor court 21:17 cruel 104:11 21:2 91:2 conversations Cortlandt 106:4 cover 74:5 93:17 96:14 6:20 cup 148:21 conveyance cost coverage 19:18 10:21 26:2,7 41:15 11:4 curbside 116:5 conveyed 61:10 66:15,20 67:3 crafts 24:10 74:5,12 81:6 97:9 104:16 curious 52:3 convince 111:25 118:17 125:24 crazy 148:12 current 150:4 159:5 38:20 41:12 63:16 cooperative costly create 110:25 111:22 120:10 45:24 108:5 24:7 39:24 154:4 coordinate 155:14 166:3 currently costs 47:4 46:5 67:13 77:2 100:14 28:22 33:7 73:22 93:11 created coordinated 113:18 114:23 115:2 39:5 148:17 155:8 101:16 115:8 116:11 121:22 curtail creates coordinating 125:19,20 144:25 81:23 152:11

		1,000	1.5.00
curtailed	damaging	100:21	17:22
47:20	121:13	decide	Defense
customer	DAN	15:6 25:18 42:5 54:6	99:5 100:10 125:23
28:19 30:17,18 35:22	1:15	60:20 64:12,14 108:2	defer
36:11,16 40:2 41:13	dangerous	143:6	63:5
43:18 44:24 56:21	127:23 141:23	decided	deficit
99:14 140:13	data	57:22 58:5 139:3	81:24
customers	56:24 60:19 102:18	149:21 173:10 179:8	defined
15:10 27:4,21 28:2,6,7	133:12 169:9 170:4,7	decision	18:25 33:6
28:18 33:4,13 34:7	178:21 179:3,15	24:17 32:5 56:19 61:9	defines
35:10,15 37:7,8,13	date	80:21 163:19 169:5	31:20
39:24 42:23 43:22	84:19	169:10	defining
45:4,14 46:11 50:8	David	decisions	18:16 96:8
52:19 57:8 58:21	156:9,10	15:4,10 32:13,16 53:10	definitely
65:15 66:6 103:5	day	53:13 55:9 69:19	56:6
107:10 112:19 117:11	42:4 57:19 66:10 105:5	72:22 79:12 80:18,19	definition
118:3 121:6 122:7	120:14 141:25 149:23	80:23 100:5 119:7	34:19
123:8 140:19 146:4	153:13,15 156:16	123:19 127:24 132:7	definitions
166:15 167:7	157:5,6 172:12	132:21,25 133:6,12	50:25
Customs	181:15	133:18 134:17 135:2	degree
135:11	days	135:2,3 169:4	80:24
cut	44:9 60:14,15 77:17	declarations	deidentified
67:15 146:7,8	87:15 107:21 120:12	135:10	160:12
cutbacks	120:24 121:9 141:7	decline	deliberations
104:23 107:20,24	141:15,18 142:13	44:16 77:2	9:5 90:22 93:21
cutoff	146:18 159:8 178:11	declines	delighted
131:2	day-to-day	10:6 95:22	177:24
cuts	8:6	declining	deliver
72:24 120:19	deal	46:4 82:9 115:5	81:7 130:12 148:24,25
cutting	49:25 52:21 82:13,16	decrease	149:8
26:5 79:3 130:14	88:5 123:12	57:6 97:13 146:22	delivered
cycle	dealing	decreased	58:18 117:25
81:21 82:11	158:23	146:5	deliveries
cyclical	deals	decreases	124:5
81:24	39:9	80:12	delivering
C8	dealt	decreasing	62:22 123:2 135:7
155:10	76:3	37:4 101:22	delivery
	death	dedicated	27:20,22 28:11,13
D	14:15 18:13	6:4	33:24 34:18 35:4
D	debate	deem	37:13 44:8 77:14,17
2:4 6:15	92:3	128:3	79:3 81:15,17 82:3,20
daily	debated	deemed	82:23 84:5 107:20
20:18 96:13	142:25	33:2	115:24 116:22 120:12
dais	debit	deeper	120:24 121:8,11
4:14	106:19	73:2 111:25	124:7,12 141:4,6
damage	decentralized	deeply	142:20,24 152:10
160:19			
1	ı	I ·	•

devising 37:12 demand deserve 24:8 77:2 81:16 84:13 177:18 102:9 discontinue 97:12 123:21 139:15 design devoted 37:11 66:23 29:17 discount demands 116:3.6 95:25 123:24 designated dialogue 172:2 discounted demographic 170:12 76:15 178:21 Diamond 39:6 designating 28:25 discovered demographics 9:16 54:14 85:9,13 86:3,11 designed Diaz 179:7 179:16 42:8 123:11 132:3 17:20 152:15,16 discriminatory demonstrated difference 52:10 desired 97:10 14:2 31:9 82:25 discuss 64:18 68:13 121:15 146:21 denial despite different 100:19 14:4 32:2 49:20 112:2 66:19 117:10 discussed dense detail 129:25 175:16 63:8 64:6 170:5 51:6 142:3 differs discussion 30:23 13:19 85:9 101:17 detailed denselv 18:22 51:21 85:25 29:8 101:2 102:2 180:15 difficult 10:19 48:24 55:2 72:16 disposable 166:8,16 details 8:25 75:8 78:7 80:21 25:14 density disproportionate 23:12,13 84:2 85:18 determination 116:17 175:13 157:25 159:3 96:6 65:4 66:17.23 difficulty 50:9 54:16 105:25 disrespectful denv determine 176:9 61:15 54:14,18 55:2 86:14 direct department 142:11 40:12 79:7 distance 23:25 60:9 61:6 88:22 determined directed 20:11 54:9 55:21 95:20 99:5 100:9 125:23 53:25 84:22 125:16 117:14 118:7,9 150:6 178:18 179:2 direction distances determining 179:14 41:20,22 118:11 41:8 44:25 118:4 121:19 169:13 depend detriment directly distant 19:23 109:23 154:23 77:20 11:15 24:10,15 65:18 122:11 151:21 155:17 Distelburger 166:5,10,12 detrimental 157:14,16 dependent 120:10 director 105:18 107:14 13:3 38:19 46:20 90:3 distinct devastating 51:18 105:11 121:16 deposit 108:19 178:14 137:10 79:8 develop disability distinction 103:9 48:20 35:13.21 88:6 depressed 116:25 117:5 172:10 developed disabled distinctions 83:12 depression-level 18:22 105:20 158:14 123:21 developing disagreement distinctive 30:25 51:3 **Deputy** 107:8 142:7 disappointed distinguished 2:6 12:14 17:7,17 development 25:23 68:24 176:22 19:4 24:5 147:15 176:9 110:15 119:19 distinguishing 178:14 178:23 discontinuance 29:24 30:13,21 31:10 14:6 83:13 describe developments 105:10 61:7 31:16 32:10 36:18 distressed

48:21 14:14 47:25 52:11 171:2 58:14 73:3 109:14 distribute dropped dollars easy 6:18 80:18 90:11,13 18:20 45:12 159:12 165:19 23:8 distributed domestic dropping 113:19 118:16 168:11 61:20 170:5 176:2 30:16 33:21 drops distributing door economic 34:8 58:19 145:8 172:25 69:20 44:4 71:12 72:20 109:15 147:14 distribution doors drug 19:9 54:18 136:2 122:9 123:7 28:3 63:24 121:10 economically 74:25 167:13 district doorsteps 145:11 economics 2:4,7 6:5 12:16 21:22 175:7 drugs 22:15 23:14 27:15,17 double 78:6 174:23 71:22 27:25 28:24 29:8 30:4 171:14 due economies 10:6 12:11 22:22 25:14 43:24 44:5 30:12,16 31:17 32:12 downsizing 120:7,9 122:19 123:21 84:13 114:25 economist 48:17 51:10 55:15 66:18 67:17 68:19 162:11 duty 172:6 69:10 72:11,18 74:9 135:21 economy downtown DVD's 96:10 117:6 123:24 74:16 75:10,17 85:2 152:23 163:8 85:14,14 86:21 downturn 39:16 128:8 167:12 172:10 100:22 102:12 112:11 dvnamic Edison 44:4 109:15 136:5 49:17 132:24 139:3 145:6 downward 145:24 162:19,21,25 43:2 D.C educate 165:5 dozen 4:13 29:25 11:12 educated districts 112:10 \mathbf{E} 137:21 48:13 115:18 162:13 dozens E educating disturbing 128:5.5 181:3,3 168:23 Dr 92:14 earlier docket 174:10 education 15:20 24:11 30:13 72:3 92:14 96:8 152:24 8:21 32:17 163:23 draconian 72:8 75:17 78:2 97:2 documenting 26:6 effect 160:21 176:23 42:21 100:19 147:12 94:4 dramatically earliest effective documents 76:25 11:8 141:14 19:19 95:3 157:13 drastic 56:20 65:5 66:25 early DOD 109:14 113:12 145:25 effectively 100:12,13 103:9 drastically earn 63:15 Dodger 108:18 149:11 150:12 effectiveness 6:24 draw ease 39:8 61:10 66:15,20 67:4 **Doherty** 36:14 153:14 3:4 91:10 92:6,8,9 dream easier effects 98:22 103:21 124:21 7:12 9:3 122:15 131:8 142:3 125:2,15 136:17 drive 171:22 172:4 137:5 138:19 139:5 efficiency 27:11 153:13,16 42:20 111:12 159:23 1:10 21:2 154:16 167:2 27:6 62:10 67:11 73:12 driving efficient **Eastchester** 103:4 113:13 149:3 149:18 179:21 96:9 173:14 150:7,11 167:13 dollar drop east-west

efficiently 15:4 Engle essence 36:17 80:15 81:19 emphasize 143:25 18:25 effort 10:22 **Enhancement** essential 24:14 46:13 64:9 69:10 empirical 109:19 69:8 70:8 76:22.24 77:8 established 133:12 enjoy efforts employed 136:12 7:22 8:20 32:25 33:23 41:6 101:23 102:10 29:2 32:14 44:7 105:14 enlightening 83:22 118:18 110:21 5:2 establishing egregious employee ensure 84:21 21:7 94:15 33:3 38:7 56:19 65:5 establishment eight employees 66:24 123:18 147:17 36:9,15 50:18 102:7 139:7 140:9 145:17 37:7 46:12 94:5,21 ensures 113:5 147:8 173:11 108:23 111:2 113:2,6 44:19 119:8 establishments eight-tenths 113:11 121:6 155:23 entire 155:15 56:5 employing 60:10 109:22 estate eight-year-old 92:16 entitled 116:25 78:21 empty 106:20 et either 117:2 entrusted 161:13 37:4 62:2 67:9 95:7 110:5 evaluate 125:4 160:13 167:3 138:19 41:24 entry elderly enable 28:8 34:7 40:2 evaluations 23:15 70:2 105:19 36:15 150:11 envelope 129:8 117:16 enables 66:8 event elected 56:18 enviable 42:10 75:23 143:22 161:9 encourage 172:24 everybody elective 72:16,17 90:6 118:9 environment 141:5 152:6 68:9 96:17 143:17 171:20,21 19:12 81:17 100:23 evolve electronic 179:10 132:21 136:5 57:2 35:5 43:14 encouraged envisaged exacerbate eleven 37:9 118:19 102:15 46:7 82:8 11:22 28:5 endeavors **Equally** exacerbated eleven-step 100:9 167:18 25:4 151:24 endless equates exacerbating eliminated 123:4 71:2 20:15 156:23 ends equitable exact elimination 61:24 137:3 84:19 17:24 107:17 endure exactly era Elizabeth 121:21 95:8 165:7 60:5 82:15 32:8 36:19 58:2 enforcement error examine **Elliot** 123:3 134:7 111:5 21:16 143:25 engage Espada example emergency 99:22 127:16 164:23 57:3 84:14 88:18 95:4 97:25 engaged especially 132:6 emerging 101:9 142:7 180:9 16:6 52:14 65:13 71:10 examples 43:14 **Engel** 76:12 114:25 115:9 88:19 emotional 21:16 154:21 177:15 exceeds

94:10 42:25 49:5,14 10:7 42:13 110:3 e-commerce excellent expensive 124:5 facsimiles 114:21 46:8 50:18 149:2 e-mail 69:16 78:13 98:8 fact exception experience 176:7 20:16 35:13 38:2 53:20 178:13 35:17 54:9,19 74:3 87:13 93:13 97:12 75:20,21 95:21 134:3 e-mailing excess 142:11 143:2 166:22 80:12 134:23,24 142:15 50:6 excessed experienced 167:23 175:2 \mathbf{F} 105:3 10:5 18:4 51:23 factor F 122:12 142:19 experiences exclusively 181:3 112:18 115:16 118:25 9:6 35:9 86:22 factors fabric 103:7 113:21 119:8 excuse experiment 69:23 122:23 144:10 facts face executive expert 93:13 13:22 15:21 77:2 79:12 135:4 12:24 factual 117:18 166:5 executives expire 109:2 faced 131:16 127:9 faculty 97:4 107:18 109:13 92:16 95:6,7 136:25 exist explain faces 62:23,24 129:15 fail 97:4 111:18 113:16 25:25 existing explained face-to-face 104:23 146:14 108:22 failed 62:16 66:4,12 62:11 exists explains facilitate 145:6 148:9 10:3 fair 36:11 96:20 52:8 62:18 76:7,15 exotic explore facilities 6:25 8:24 65:25 131:16 fairly 13:21 17:25 29:12,14 83:25 expand express 29:21 35:21 36:23 45:2 90:16 107:5 5:5 16:25 17:19 159:9 fallen 37:5,9,17,19,21 43:21 122:13,21 128:9 162:17 165:22 108:18 55:17 58:9 67:3 81:7 129:23 falling extended 93:12 95:14 104:18 expanded 138:8 141:16,17 110:21 112:13,17 8:13 84:12 85:5 165:20 extending falls 114:3,17,25 115:6,17 83:3 expanding 34:2 116:10,13 118:24 60:3 130:13 159:4 familiar extension 119:4 124:23 126:11 expansion 99:17 126:8 7:20 34:22 126:5 126:21 139:8,9,10 39:10 136:20 137:20 extensive 166:22 173:10,12,16 families expect 157:12 facility 73:5 97:24 extensively 7:10 69:5 135:22 5:11 14:14 20:11 21:7 expectation 157:19 family 22:25 29:15,16,18,23 39:4 98:7 121:25 42:16 extent 56:4 84:5 85:3 95:11 expected 13:25 124:17 fan 95:18,23 115:23 6:24 10:15 111:21 extremely 116:2 118:7 120:24 expenditures 48:11 far 138:2 139:14,16,18 26:5 10:13 20:10 44:23 76:7 eveball 147:7 165:6 166:12 79:2 105:3 127:11 140:23 expense 166:19,25 167:22 81:5 108:5 171:24 eves 168:5 175:9.20 35:22 **Farms** expenses facing

151:11	47:1 48:1 49:1 50:1	106:18	176:11
father	51:1 52:1 53:1 54:1	figures	fiscal
97:17 172:20 173:4	55:1 56:1 57:1 58:1	52:8	111:23
176:6	59:1 60:1 61:1 62:1	filed	fiscally
faulty	63:1 64:1 65:1 66:1	32:16	99:12
135:25	67:1 68:1 69:1 70:1	files	Fisher
favor	71:1 72:1 73:1 74:1	179:13	90:3 92:19
120:16	75:1 76:1 77:1 78:1	fill	five
favorable	79:1 80:1 81:1 82:1	37:15 66:7	48:19 89:19 107:21
100:18	83:1 84:1 85:1 86:1	final	125:4 141:7,18
favorite	87:1 88:1 89:1 90:1	65:3 66:17 83:10	142:13 170:7
97:23 98:7	91:1 92:1 93:1 94:1	100:23	five-day
fax	95:1 96:1 97:1 98:1	finally	81:15 82:3 142:20
37:22	99:1,21 100:1 101:1	12:25 25:17 42:5 97:15	152:10
February	102:1 103:1 104:1	101:25	five-day-a-week
161:19	105:1 106:1 107:1	finance	77:14 79:18,20,25
federal	108:1 109:1 110:1	115:16 127:10	five-generation
13:22 15:22 72:20	111:1 112:1 113:1	finances	71:24
115:13 159:9 165:22	114:1 115:1 116:1	51:18	five-minute
174:13	117:1 118:1 119:1	financial	91:3
FedEx	120:1 121:1 122:1	10:8 19:21 44:4 109:16	
131:25 149:2	123:1 124:1 125:1	111:18 113:15 115:8	175:25
feedback	126:1 127:1 128:1	116:16 118:16 121:11	fixable
13:18 37:10	129:1 130:1 131:1	125:14 127:2,14	123:9
feel	132:1 133:1 134:1	155:21 172:7 173:22	fixed
6:19 137:10 144:6	135:1 136:1 137:1	175:16	23:19 78:7 154:22
fellow	138:1 139:1 140:1	financially	flawed
4:13 12:8 13:7 53:4	141:1 142:1 143:1	113:25 115:11	103:2
felt	144:1 145:1 146:1	find	flexibility
20:9 147:5	147:1 148:1 149:1	10:20 23:9 56:25 57:6	42:9 83:15 97:9 123:13
Fernando	150:1 151:1 152:1	106:16 107:11 110:2	flexible
2:7 12:16	153:1 154:1 155:1	140:2 172:8 177:25	125:17
fewer	156:1 157:1 158:1	fire	floor
107:15 121:7	159:1 160:1 161:1	175:21	116:4
field	162:1 163:1 164:1	firecrackers	focal
1:4 4:1,17 5:1 6:1 7:1	165:1 166:1 167:1	58:15	70:16 72:4
7:14 8:1 9:1,2 10:1	168:1 169:1 170:1	fired	focusing
11:1 12:1 13:1 14:1	171:1 172:1 173:1	155:24	124:16
15:1 16:1,9 17:1 18:1	174:1 175:1 176:1	fires	folks
19:1 20:1 21:1 22:1	177:1 178:1 179:1	160:18	50:9 87:12 176:3
23:1 24:1 25:1 26:1	180:1	first	follow
27:1 28:1 29:1 30:1	field-level	5:5 11:8 12:10 17:4,9	63:7
31:1 32:1 33:1 34:1	111:5	31:22 39:23,25 53:7,7	followed
35:1 36:1 37:1 38:1	fifteenth	68:23 85:3 91:25	12:20 41:22
39:1 40:1 41:1 42:1	75:23	93:22 96:5 99:20	following
43:1 44:1 45:1 46:1	figure	151:19 160:7 169:13	27:17 154:7
L			

formerly 153:12 154:3 155:17 food front 47:22 59:9 61:15 63:18 49:12 113:5 145:10 43:16 155:18 156:6 foods forms 108:21 130:20 176:11 Gardens 39:17 7:4 22:18 153:4 154:13 51:4 135:11 fulfillment foot formulate 2:11 12:22 38:14,20,22 170:23 gather 9:7 14:10 19:25 38:23 82:5 footprint forth full 77:10 129:14 21:19 63:10 66:22 32:19 33:2 34:21,24 general 74:5,12 88:12 94:5 5:23 8:9 35:4 36:20 force forthcoming 24:21 162:11 full-service 76:21 84:23 93:18 161:22 forced **Fortunately** 35:12 36:4 112:24 120:11.15 121:7,18,21 47:23 function 170:8 175:18 176:18 34:2 50:22 98:6 139:22 forces forum 177:2 10:17 142:24 136:4,8 functions generally 19:24 35:10 40:21 77:3 29:23 33:25 forcing forward Fund 118:18 124:22 169:11 72:21 5:3 15:17,24 16:15 Fordam 67:25 73:9 75:9 80:10 162:12 General's 178:4 135:20 136:8 152:2 fundamental 161:23 153:21 157:12 164:12 80:14 81:19 113:8 Fordham generated 1:9,10 4:16 5:9,17,21 funding 161:10 180:6.8 13:13 16:7 22:11 found 115:13 generating 24:21 25:8 108:15,21 57:23 108:10 128:22 further 128:23 109:6 153:16 154:15 11:16 20:15 21:8 25:4 generations 146:25 founded 166:25 26:8 118:4 164:11 7:10 69:5 Fordham's 39:3 181:10 generous 5:14 four future 5:10 foregone 6:15 30:11 71:24 10:3,9 41:12 44:15 gentleman 103:11 141:18 160:8 171:5,5 90:18,20,22 100:8 177:4 120:6 124:4 164:14 foreign fourth gentlemen 135:8 4:3 152:8 163:4 151:25 \mathbf{G} foreseeable **FPO** geographic G 10:9 135:7 33:5 54:24,25 1:15 geographical forever framed gain 128:7,12 97:23 51:3 102:15 8:21 81:20 forgive Frankie George gaining 147:25 3:6 91:13 98:22,23,25 108:19 101:12 103:20 125:22 126:2 form freight gains 15:12 83:9 126:5,15 132:19 38:23 42:20 formal frequent 133:5 134:24 135:11 Gallup 135:14,24 152:15,16 8:20 12:6 24:24 28:22 format Georgetown freshman gaps 121:2 97:17 98:10 157:16 102:17 George's formative Friday garage 6:19 103:22 28:16 83:4 141:17 155:15 formed friends Gerald Garden 144:3 151:21 16:7 121:25 25:5 53:24 61:11

gotting	72.15 75.0 25 70.6	150.24 156.0 157.24	51.20.95.2
getting	72:15 75:8,25 78:6	150:24 156:9 157:24	51:20 85:3
40:23 71:17 104:4	80:9,10,10,15,23	159:18,21 162:9	groceries
106:5 108:14 128:21	81:12 109:7 125:2	164:21 172:19,20,25	28:3
132:5 141:13,25	128:12 129:19 130:4	goods	grocery
163:15 175:23,24	132:11 135:5,22	113:6 165:8	63:25 65:12
gift	136:10 139:15 141:17	Gorman	ground
39:17	148:24 149:12,25	172:20 173:4 176:6	9:4
give	151:21 152:21 153:2	government	group
4:6 5:25 6:8 9:3 13:17	162:3,4,14,15 168:16	11:2 13:23 15:22 19:10	8:12 86:12 92:3
21:18,20 42:9 59:16	169:11,21 171:18	90:3 107:23 148:22	grow
59:16 68:10 86:23	173:16,24 175:8	149:10 158:10 177:7	69:7 123:15
93:24 128:6 138:16	176:20 178:6	Governmental	growing
150:21 156:13 176:2	golden	5:15	5:18 17:11 24:3 37:21
given	151:8	grab	96:23
23:11 35:6 42:13 84:5	Goldway	170:7	growth
116:24 120:23 135:17	1:13 4:2,11 13:11 16:2	Grand	39:11,19 60:3 84:2
142:15 143:25 144:3	16:23 17:5 21:14 22:2	6:16 48:13 81:8 177:3	124:4
144:4,6 149:20	22:9 26:18 27:4 38:9	grandchildren	Grygus
gives	46:16 53:3 56:7 57:20	50:7	2:9 12:18 26:22 27:8
78:12	58:4,23 59:6,10,21,25	granddaughter	54:7 83:11 88:5
giving	62:12,20,25 67:14	78:21	Gryus
68:6 80:3 87:5 123:13	73:19 75:12 76:18	grandson	26:23 38:10 55:8,11
glad	85:7 86:10,19 87:18	78:21	56:10 57:25 58:6
17:13 67:18 104:3,3	87:25 88:4,23 89:2,6	granular	64:22 65:3 80:2 83:19
globe	89:9,17 91:8 98:21	32:20	83:24 84:17,25 88:17
103:17 165:9	103:19 110:12,15	grateful	88:25 89:5,8,13
go	119:16,19 124:14	173:3	guarantee
56:11 63:5 65:14 66:18	125:7,22 126:3,13,16	great	170:12
77:13 78:13,18 81:22	127:21 128:13 129:2	17:2 20:3,4 41:8 46:10	guess
87:17 98:3 106:10	129:6 133:25 136:16	129:19 156:13 177:13	80:2 97:15 124:16
107:2 118:2 130:7,7	138:10,23 139:11	greater	125:19 139:11,13
130:10 141:23,25	140:16,24 142:6	24:8 44:17 62:6 102:15	168:23 169:4 172:23
148:19 151:14 156:16	147:21 150:13,20	117:21 118:7 122:15	guessing
157:7 158:10 169:17	152:13 153:20 157:11	139:15	84:18
171:13,14,24 175:5	159:19 162:6 163:20	greatest	guidance
goal	168:10 172:18,21	77:20 78:3,25	134:16
41:9,17	173:18 176:17 178:2	greatly	guided
goals	179:24 180:11	95:13	113:22
75:18	good	green	guidelines
goes	4:2 11:2 13:18 16:7	45:19	89:14
66:9 131:4 135:20	17:16 22:8 26:23	Greene	Gyker
going	38:12 45:4,4 64:16	2:5 12:15 17:8,9,17	178:13,16,24 179:19
4:7 6:18,21 16:12 48:8	98:23 104:9 110:14	22:3 176:22	TT
49:24 57:12 60:21	119:18 123:20 130:19	greetings	Н
64:7 67:5,14 69:13	130:19 133:10 138:11	165:16 166:20	half
70:17 71:5,7,9,19	142:4 144:7 147:23	grew	20:13 21:8 47:3 50:15
			54:11 145:17 146:8
	•		

		 	
147:8 155:25 169:15	hard-working	40:1 41:1 42:1 43:1	18:10 54:3 114:16
170:11	71:23	44:1 45:1 46:1 47:1	145:5,24 147:14
Hall	harm	48:1 49:1 50:1 51:1	heavily
1:8	123:20	52:1,16 53:1 54:1	117:17 167:10
Halloween	Harvard	55:1 56:1 57:1 58:1	heightened
98:9	93:10 136:25 137:8	59:1 60:1 61:1 62:1	113:16
Hammond	138:4	63:1 64:1 65:1 66:1	Heights
1:16 16:3,4 63:4 64:19	Harvard's	67:1 68:1 69:1 70:1	173:14
135:13 136:14	94:9	71:1 72:1 73:1 74:1	held
hand	hate	75:1 76:1 77:1 78:1	4:22 9:2
67:23 132:23,24	82:19,19	79:1 80:1 81:1 82:1	help
181:15	head	83:1 84:1 85:1 86:1	6:11 11:12,15 74:24
handicapped	87:24	87:1 88:1 89:1 90:1	78:22 80:9,10 123:11
47:2 48:23	headed	91:1 92:1 93:1,4 94:1	148:3 169:9 176:15
handled	51:8	95:1 96:1 97:1 98:1	177:24
84:5	heading	99:1 100:1 101:1	helped
Handley	48:18	102:1 103:1 104:1,11	22:6 177:12,14
144:16,17	headquarters	105:1 106:1 107:1	helping
hands	31:14,20 66:19 100:24	108:1 109:1 110:1	13:15 123:3 180:3
32:11 78:18 149:6	101:7,25 102:16	111:1,5 112:1 113:1	helps
handwritten	126:6 133:8 134:9	114:1 115:1 116:1	83:9
148:3	177:3	117:1 118:1 119:1	hereunto
haphazard	health	120:1,5 121:1 122:1	181:14
148:2	39:15 80:8	123:1 124:1 125:1	Herman
happen	hear	126:1 127:1 128:1	147:23 150:15,23,23
164:14	4:6 13:24 14:17 92:4	129:1 130:1 131:1	heroines
happening	130:17,20 148:10	132:1 133:1 134:1,18	174:8
61:25	170:20,22 172:8	135:1 136:1 137:1	heros
happens	heard	138:1 139:1 140:1	174:7
36:2 77:7 156:18 171:4	8:23 14:16 75:17,18	141:1 142:1 143:1	Hi
happy	77:3 86:21 87:8	144:1 145:1 146:1	164:21
68:3 86:17 98:19 110:9	126:24 136:18 162:14	147:1 148:1 149:1	high
119:14 124:10 164:7	162:23 168:22 169:11	150:1 151:1 152:1	6:13 23:13 52:14 85:10
174:16 179:24	169:14,24 170:19	153:1 154:1 155:1	85:23 116:13 157:25
hard	hearing	156:1 157:1 158:1	159:2 169:25 174:22
43:16 48:8 67:13 71:14	1:4 4:1,17,23 5:1,4 6:1	159:1 160:1 161:1	higher
98:16	6:3 7:1,14 8:1 9:1,2	162:1 163:1,14 164:1	92:13 96:8 162:21
harder	10:1,17 11:1 12:1,13	164:9 165:1 166:1	highest
122:17	13:1,16 14:1,25 15:1	167:1 168:1 169:1	23:14 144:22 146:11
hardship	15:16 16:1,6,15 17:1	170:1 171:1 172:1	highlight
20:4,15 21:7 71:10	17:14 18:1 19:1 20:1	173:1 174:1 175:1	100:15
122:2 154:5	21:1,20 22:1 23:1	176:1 177:1 178:1	highlights
hardships	24:1 25:1 26:1 27:1	179:1 180:1,3	161:17
104:22	28:1 29:1 30:1 31:1	hearings	highly
hardworking	32:1,6 33:1 34:1 35:1	5:12 16:10	25:11
104:13	36:1 37:1 38:1 39:1	heart	highly-developed
		·	

112:16 78:14 178:5 129:22 29:17 high-end hosts identified implications 163:7 93:11 8:16 82:16 111:6 117:9 22:21 Hill hot identify importance 1:9 13:4 46:21,22,24 10:22 70:11 72:8 96:14 131:17 76:22 102:16 47:21 49:15 50:2 hour identifying 96:23 134:20 154:11 160:20 169:15 102:8 important Hillside idiosyncratic 11:20 13:19 15:18 hours 19:19,21 27:3 42:15 21:5 11:24 35:7 84:11 89:7 139:2 historic 89:14 105:5 107:16 ignores 52:13 63:18 65:9 20:19 10:5 145:8 74:20 75:15 76:10 108:16 125:17 140:10 historically 146:8,22 147:4,20 ignoring 81:2 95:3 96:11 120:5 21:4 152:11 168:17 176:12 122:12 133:23 137:25 Hoboken ill 153:8 156:17 166:6 house 29:22 2:12 12:23 31:6 38:11 165:24 178:7 hold 38:15,16 77:5 82:3 illness importantly 4:16 7:14 32:5 162:16 84:4 85:3 115:18 104:2 55:22 holding 161:12 imagine imposed 100:23 111:4 120:5 housed 121:9 109:17 180:2 145:20 immediate imposition 167:5 holiday 147:12 155:13 household 141:12,16 165:16 10:12 39:14 43:13 immediately impossibility 106:6 home households 38:5 69:6 95:10 97:23 98:13 51:8 52:15 70:25 immigrant impression 103:17 155:7 172:15 housing 155:5 166:14 77:15 2:14 13:4 20:21 23:17 immigrants impressions homes 20:2 45:16 174:15 7:11 166:9 133:5 24:3 47:9,11 51:5,7 honestly 84:2 134:20 154:10 impact improve 57:10,17 58:13 84:17 7:16 47:13 76:11 77:20 HR-22 111:12 Honorable 80:3 78:3 79:2 80:23 82:12 improvement 72:10,18 74:9,16 75:9 21:16,16 85:16 93:6,22 99:24 human hope 79:12 100:8 101:6 102:6,14 118:17 15:10,11 45:22 46:12 hundred 105:17 117:9 121:9 improves 23:7 92:16 112:9 52:9 100:8 171:19 165:5 166:4 100:5 180:5 157:19 impacted improving 23:4 93:13 138:18 hopefully hundreds 16:17 27:7 179:20 39:20 98:13 167:25 inadvertently impacts 97:22 hoping 81:10 100:4 103:2 hurt 4:5 164:3 71:22 81:12 123:22 inbound horrible impaired 38:23 39:25 I 71:20 48:21 incidence idea horticulture imperative 56:3 129:7.15 130:25 39:17 100:7 incident 159:18 hospitality implement 60:17 ideal 5:9 13:14 31:18 61:23 include 128:9 host implementation 34:6 38:21 65:17 67:8 ideas

100:9 168:11 102:21 infrastructure 156:18 included independently 100:14 125:24 insures 48:2 59:3 94:3 101:16 102:13 ingredients 49:14 147:22 indicate 19:5 integrated includes 174:12,14 11:21 initially 9:12 27:23 112:2 indicated 101:11 intend 40:20 93:7 125:7 25:22 including initiated 23:16 29:13 45:15 178:17 39:7 intent 97:20 102:6 157:20 indication initiative 109:9 140:18 30:10 40:22 41:11 99:8 intention income 23:19 25:15 47:9,10 individual 99:19 100:7,20 161:4 49:7,10,12,18,22 13:21 15:7 53:10 101:17 103:15 111:7 interacted 52:10,15 54:18 78:7 127:19 169:3,6 173:7 118:22 135:20 87:2 85:17 86:5 117:21 interactivity individuals innovative 154:22 169:23 170:2 71:5 123:16 66:12 incomparable induction interest input 124:7 135:9 16:9 32:7 90:9 103:24 9:3 10:18 30:18 62:8 incomprehensible industrial 99:9 100:3,16,16 104:4 172:17 106:13 108:19 144:25 161:11 178:25 interested inconsistent industry inquired 12:3 14:25 15:13 30:20 135:3 44:2 79:10 134:5 37:13 67:11 92:3 inconvenience inefficiency inquiries 102:21 181:12 158:24 167:5,17 11:4 41:14 interesting inconvenienced 86:15 124:15 129:12 inevitably inquiring 114:7 36:13 95:21 134:4 159:4 inconveniences influenced Inspector internal 95:15 32:6 161:23 103:9 increase influx inspires international 18:6 43:4 45:3 46:6 95:24 102:19 3:7 5:18 95:8 99:3 51:25 57:5 80:16 inform installation 138:5,6,10 125:13 128:20 146:2 Internet 11:13 100:12 increased information installations 25:9,14,15 37:22 69:16 63:24 82:7 96:15 8:21 16:12 24:9,16 99:24 103:2 78:17 79:21 117:17 121:19,22 123:12 30:14 60:16 89:22,25 installed 123:12 130:8,10 increases 90:2,7 101:3,7 126:14 58:25 interpreted 129:3 133:11,14,19 18:4 133:4 instance increasing 73:2 87:5 89:4 intervened 133:20 136:12 138:24 44:25 143:15,18 160:14 instant 40:20 increasingly 161:23 162:8 163:14 interviewed 78:13 43:14 115:7 163:17,21,22,25 institution 108:21 incredulous 164:5 178:9 179:9,20 166:6 introduce 23:9 13:8 92:6 informed institutions Independence 24:17 30:10 32:4 19:2 92:13 93:8 introducing 4:23 22:6 163:19 178:24 instrumental independent 5:16 invaluable informs 3:4 7:22 91:11 92:11 15:9 insure 95:12

inventory	2:4 12:11 67:24 151:4	76:5	known
38:22	Jersey	kept	18:21,23
invested	2:10 3:8,14 12:19 27:9	83:5	knows
146:13	27:14,17 28:24 29:20	keyboard	7:18,19
Investments	30:3,12 31:17 32:9	165:10	7.16,19
157:17	36:20,21 55:14 56:4	kids	L
invitation	57:3 91:20 99:3	98:2 177:18	labor
40:19	104:18 120:2 162:14	98.2 177.18 kind	158:22,23
invited	162:16	13:25 15:14 49:23 50:5	lack
60:10	jewelry	74:11 84:3 107:5	102:4
inviting	39:16	133:16 134:2 173:9	lacks
46:14 104:12	Job	King	100:25
invoked	1:2	174:10	ladies
15:15	jobs	Klein	4:3 163:4
involve	105:13	2:4 12:11 67:24 68:3	lady
119:2,4	Joe	73:20 74:14 75:14,22	177:4
involved	150:17,24,25 178:3,3	76:16,19 78:2 85:20	Lafayette
30:5 41:4 55:21 58:2	John	86:17 151:4	58:3
74:22 178:22	3:12 91:16 110:16	knee-jerk	lamb
involvement	join	123:8	176:4
16:13 161:7	171:22	knell	landlord
in-person	joining	14:15 18:13	61:13 144:17 147:6
178:12	12:12	knew	175:25 177:7
irrespective	joint	101:21	landlords
36:3	3:6 99:2 101:22 103:9	know	37:2
Island	Jose	12:6 41:5 42:6 44:2	lands
52:7	6:2 144:2	50:3 52:16 53:23 57:7	166:13
Islands	Joseph	58:13 59:14,17 62:9	landscape
3:15 91:21 120:4	5:13 21:17	63:20 65:7 67:19	7:8
issue	Jr	68:25 71:24 74:18,23	Langley
10:25 11:20 15:19 27:3	17:20 164:23	80:3,25 82:8,11,24	103:25
38:8 50:11 124:17	judge	84:14,23 87:15,16,21	language
126:18 131:15 142:9	52:11 64:7	96:3 106:12 107:23	142:21
142:18,25 143:5	judged	110:22 111:17 120:18	large
180:9	37:19	127:8,12 133:15,18	23:15 70:20 86:3 93:23
issues	judging	136:15 137:19 138:25	94:19 95:2,25 98:10
8:24 13:20 31:8 41:4	61:3	139:5,17 140:11	98:12 102:6 104:17
53:21 85:18 143:2	July	143:4 144:13 146:10	122:5 137:12 139:10
item	8:9 141:16	152:7 153:17 161:2	151:7 153:5 154:8
130:11 131:17	justify	162:15 163:9,15	155:5 159:24 174:3
items	26:5	165:5 171:10,17	largely
26:4 39:15		172:5,25	10:6
	<u>K</u>	knowing	larger
J	keep	15:13	94:12,16,22 137:14
Jack	16:20 57:22 128:24	knowledge	largest
5:24	176:5	27:5 98:20 160:12	10:14 94:16
Jeffrey	keeping	27.3 70.20 100.12	10.1. 30

3:14 91:18 119:21 153:15 177:22 liaison 154:23 Lastly 29:20 little leaves 155:21 9:9 32:23 97:16 148:2 71:19 life late 9:5 70:4 75:10 95:10 leaving 169:11 174:5 175:15 136:15 122:7 95:10 177:16 177:19 lateness led lifeblood live 152:22 24:16 18:15 7:9 43:9 49:9 106:24 Latino left light 120:23 154:16 165:7 86:3 63:8 132:23 56:2 115:9 166:20 168:20 launched legal lights lived 39:18 30:25 31:7 152:6 6:22 174:17 laundromat legislation liked lively 145:11 109:21 123:10 92:2 59:7,13 law legislative limited lives 78:11 123:3 177:5 31:5,8 23:19 25:14 35:8 44:18 12:20 166:4 174:19 lay lend 84:11 88:20 97:11 living 25:22 117:2 71:3 78:6 139:24 lead length limiting lobby 26:7 84:3 20:3 122:7 123:7 19:16 140:3 Leader lessened limits local 68:24 69:17 33:15,18 7:16 19:3,7,9 23:3 leaders lesser line 45:20 47:14 48:4,12 99:23 82:5 19:16 67:4,15 107:9 49:3 50:10,17,22 61:5 Leadership lessor 140:2,17 72:16,17 75:2 84:8 40:11 67:10 lines 87:9,22 100:15 101:4 learn 55:25 56:2 95:21 101:9 104:21 108:13 letter 78:10 3:15 7:18 21:14 34:10 108:17,25 109:8 117:3,6,14,17,19 learned 130:19 39:21 58:19 62:16 118:2 121:16 130:8,9 96:4 168:24 69:14 91:22 115:22 lining 130:11 132:24 134:15 lease 117:25 119:22.24 134:25 138:2 147:3 144:12 25:20,25 29:11 37:3 120:13 158:8 161:10 link 168:2 61:12,13 67:9 124:22 161:14,16 51:17 locally 125:5,11 128:24 letterhead Lipson 18:24 155:24 161:11 6:10 located leased letters list 9:12 22:19 27:10 33:10 115:5 116:13,19 18:20 22:4 71:8 121:25 9:11 10:2 48:6 56:8 33:14,16,17,20 48:15 124:19,20 126:20 176:13 96:8 104:19 112:8,14 48:17 58:10 105:23 127:11,15 letting 137:16 144:19 147:10 105:25 106:3 110:21 112:10,12,15 144:20 leases 63:5 157:15 153:3 67:7,7 116:9 126:19,24 listen 144:25 145:12 147:13 let's 127:6,7,9,16,18 128:4 176:5 168:7 149:19 166:22 170:25 172:9,11 level listened location leasing 11:9 35:16 49:9 85:2 19:8 32:6 33:2 34:14 160:3 116:11 86:5 133:7 134:16 65:23 70:13 111:11 listening leave 97:2 110:11 148:4 112:24 145:5 150:8 levels 20:25 31:12 150:20 93:2 119:9 literate 151:22

locations 75:6,7 110:4 46:4 57:12 58:17 59:4 5:16 14:11 30:19 80:19 20:12 34:4 35:11 43:22 94:16 109:4 119:7 loss 59:15,17,18 66:3,6,10 55:18,24 65:8 100:3 77:5 117:18 69:14 73:3 81:7,22,23 122:16 127:24 129:8 100:12 101:8,12,20 losses 90:14 97:19 107:20 132:25 149:4,5 109:14 111:13 112:19 128:4,10 130:14 10:8 80:16 156:13 169:7 171:25 149:20 163:2 119:12 122:24 123:17 172:11 lost lockbox 47:21 124:5 129:21,25 mall 38:25 84:7 135:22 136:2 141:9 lot logistics 11:23 15:23 58:13,16 141:11,19,25 148:24 manage 38:23 38:18 139:16 64:16 65:12,24 85:8 148:25 149:9 150:16 87:12 96:3.4 127:16 long 155:6 156:14.15 managed 4:4 93:4 122:18 123:20 130:17 131:17 135:18 157:4 175:5 100:21 114:14 141:8 149:20 155:19 mailbox management longer 58:7 95:21 108:17,25 156:14,21 161:22,24 47:21 59:9 2:14 8:7,9 13:5 28:20 109:8 128:6 172:11 163:25 168:24,25 mailboxes 29:5,23 38:24 46:22 48:3 109:2,10 111:2 longstanding 175:11 6:7 mailed 113:10 128:15 134:9 low long-lasting 47:8,10 52:15 79:21 81:22 97:21 152:22 139:20 147:12 lower mailer Manager 49:18 52:10 44:24 2:7 12:16 21:22 29:8 long-term 116:15 123:22 127:7 low-income mailers 66:18 127:16,25 128:11 25:12 46:25 40:9 43:13 44:12,13,13 managers 75:17 86:22 100:22 look loyal 44:22 114:6 5:3 10:24 15:8,17,24 6:24 mailing 102:13 106:8,13 38:18 43:18 44:2 45:5 16:15 53:11 54:17,24 110:20 132:24 lunch 55:20,22 56:12,24 146:10 66:5 71:8 mandated 66:16 67:25 70:22,22 mailings 109:11 M 73:2,5 77:24 105:15 39:5 49:25 97:25 mandates machines 109:4,10 130:19 109:17 mails 107:17 140:23 153:21 157:12 39:20 Manhattan Madam 158:17,22 159:15 104:16 128:17 161:6 main 26:23 55:11 66:3 92:8 164:4.12 170:8 180:8 33:19 36:8 40:23 133:7 manner 98:23 169:2 177:20 looked 145:22 148:14 161:17 82:14 Madame 56:6 61:2 127:19 maintain map 104:9 170:10,15 118:15 142:23 9:15,18 55:17 Madigan marched looking maintained 2:13 13:3 46:17,18 8:12 57:9 65:2 71:21 32:25 119:9 174:9 58:23 59:5,8,11,24 77:4 82:14 87:13 maintenance Mark 82:19 86:23 87:8,21 122:20 131:11 133:16 29:14 104:16 1:14 16:23 88:2 160:21 159:6 163:5 169:15 Market maior magazine looks 114:6 116:9 145:13 145:9 38:22 39:6,9 159:13,14 majority Marketing mail 39:12 68:24 79:19 lose 38:17 40:12 7:17 10:6,14,15 19:9 82:20 111:22 153:14 make-up markup 20:17 28:8 34:6,17 173:24 69:20 65:16 39:21,23,25 40:4,16 losing marriage making 43:2 44:16,19 45:18

181:11	medicines	merchants	113:25
mass	141:11	72:16	mine
154:14,19	medium	merely	173:23
Massachusetts	44:21	113:22	minimum
3:5 9:19 91:12 92:12	meet	merits	89:14
92:14 94:13,23 96:7,9		15:6	minor
96:16 136:21 137:15	117:15 123:21,24	Mertz	37:4 111:10
138:15 139:8 156:25	130:25	39:3	minutes
mater	meeting	message	12:4 73:7 91:3 144:14
5:22	4:4 5:2 11:25 20:7 23:5	71:20	150:14
materials	24:11 25:6 62:9 87:19	messages	misguided
125:3	138:20 146:20,24	43:15	165:25
matter	152:23 173:21 178:5	met	misrepresented
31:4 175:2 181:8,12,13	180:12	35:25 57:23 84:9 134:8	161:25
matters	meetings	method	missing
31:13 38:7	30:18 128:15	65:4	169:9
ma'am	Megan	metrics	mission
126:2	164:21,22 168:13	133:17	110:4
mean	Melcourt	Metro	MIT
80:2 116:2 167:19	20:19	3:9 91:15 104:14 160:2	93:10 94:18 138:5
170:21 171:21 176:8	Melrose	middle	mitigate
meaning	20:20	153:15	46:6
6:14	member	mile	mitigating
means	12:24 40:11,14 76:2	20:13 21:8 51:24 54:11	42:21
23:20 34:22 46:5 69:5	93:8 151:2 170:6	56:5 106:3 122:23	mobile
94:10 104:18 113:21 122:25 131:5 141:2	members 22:9 89:23 103:17	151:13 153:7 170:11	61:19 63:12,23 64:15 64:16 79:22 107:17
159:23 167:2 169:16	104:10,24 105:12	mileage 34:12	160:7
meant	107:13 108:3 110:15	miles	mobility
104:23	119:19,25 143:17	98:13 104:25	48:21
measure	161:19	military	model
122:4 131:12	memories	3:6,7 91:13 99:2,4,16	107:9
measurement	114:19	99:23,24,25 100:10	mom
41:2 140:17,21	memory	101:8,21 102:7 103:2	71:24
mechanism	122:11	103:23 135:8	moment
53:16	mention	military's	67:16 134:14
media	61:18 72:5 162:23	101:13	Monday
43:15 147:3	mentioned	million	28:15 141:13
Medicaid	51:13 54:8,9 55:7	7:9 17:21 27:21,22	money
49:13	61:10 63:11 65:8 78:2	140:6	19:20 35:3 50:12,17,21
medical	95:19 106:8 121:3	millions	54:20 61:15 90:15
49:14	123:15 126:18 132:20	39:20,22,23 158:5,5,24	101:19 107:2 148:18
Medicare	mentioning	158:25 165:19	149:4,5,11 150:12
149:10	7:4	mind	155:2,22 158:2
medication	merchandise	15:24 42:16 144:12	162:18 163:11 166:11
123:2	38:21 39:10	minded	169:18 175:12,13

176:5.5 100:3 146:16,17 147:13 near money-making multi-facility 24:22 43:4 148:9 153:10 156:4 108:4 150:5 165:13 166:3 167:21 31:25 nearby month multi-family 23:18 36:22 37:5,18,20 168:6 174:14 24:12 30:14 49:10,19 neighborhoods 51:7 nearest 20:14 56:4 73:8 85:24 18:24 47:17,19 62:18 83:2 97:18 173:20 multi-prong 69:11.12 70:8 114:22 monthly 65:4 153:7 166:24 19:23 49:7 155:3 179:4 multi-story nearly neighborhood's 169:23 24:5 92:16 94:20 months Muriana necessarily 23:11 44:9 98:2 125:21 5:13 178:3,3 180:10 74:5 118:8 neighboring 113:4 morning music necessary 134:19 179:18 39:16 33:2 46:2 109:11 neighbors Morris Neck 19:22 N 75:25 151:12,17,23 70:15 neither name 81:14 mortgage need 4:11 17:16 27:8 80:20 172:14 24:3 43:5,7,10 46:2 nephew 92:9 110:16 119:21 Mosholu 51:14 54:19 69:17 12:19 144:16 150:22,25 6:23 153:24 167:24 84:18 85:2 86:8 Nest 152:16 153:22 156:10 motivation 100:16 107:24,25 70:19 71:4,14 72:6 157:15 159:21 162:10 72:7 113:17,24 118:2,18 73:16 75:5,11 76:13 164:22 168:14 173:4 78:3 85:22 86:4 151:5 125:9 128:9 134:13 motor Nanci 151:18,22 152:5 104:15 159:22,25 140:15 149:24 161:13 103:24 network mouth 171:19 175:13 Nancy 22:24 27:23 32:4 41:12 133:3 needed 1:20 181:5,22 34:13 93:3 98:3 108:10 42:12,18 43:20 46:4 move nation 75:9 136:8 161:5 90:21 111:9 112:4 needs 102:6 140:7 114:12 120:8,9 162:25 19:18 35:25 36:12,16 national 122:14,21 123:17 moved 41:13 51:12 64:9 3:12,14,15 91:17,19,22 38:18 156:24 164:18 83:17 91:2 93:24 124:7 96:17 110:18,23 175:4 110:5 117:15 130:23 never 111:9 113:9 119:23 131:17 138:8 145:7 51:23 61:20 98:3 123:5 movement 119:24 123:2 135:2 130:15 132:9,15 154:24 159:15 169:8 136:4 138:16,21 141:16 171:15 146:15 147:8 178:25 movements nationally 174:8 negative 140:7 1:10 2:4,8,10,12,14 3:8 82:6,6 147:12 moving nationwide 129:13 136:5 negatively 3:9,10,10,13,14,15 8:15,17 9:10 121:12 87:24 102:14 153:9,11 5:7 7:3 9:13,15 12:11 **MPSA** 139:4 12:19 17:2,12 20:21 101:2,6,16 102:23 neglect nation's MTAC 36:25 20:23 24:5 27:9,14,16 119:12 40:10 negotiated 28:23 29:16,20,21 native 30:3,12 31:17 36:20 mule 114:7 166:13 39:4,19 47:18 48:3 81:7 neighborhood nature 55:14 58:25 67:25 multimillion 18:11.16 19:5 47:12 41:20 42:10 43:7 97:7 47:25 49:3 50:12,24 51:2,22 68:25 69:3 75:10 Navy multiple 55:2 106:2,25 107:19 83:22 91:15,20,20 3:6 91:12 98:24

104:13,18,19 105:3 148:3 observed 117:20 118:3 121:14 46:10 121:19 130:11 133:8 112:10 120:2,2 notice 122:22 123:24 124:3 60:10,15 76:8 92:25 135:10 136:21 137:2 obviously 16:11 157:3.9 139:24 140:2,7 139:25 144:4,7,20 noticed 145:23 147:14 150:2 occasionally 144:24 145:13,16,18 165:12 152:17 153:11 155:16 130:23 145:23 146:3,15,20 notices 160:2 162:14,16 87:5,16 146:24 146:21,25 148:7 occupy 166:21 177:25 178:19 notification 115:3,5 116:10 149:5 150:7,11 151:6 Newark 78:14 152:3 153:16 154:15 occur 3:8 118:5 135:21 154:24 156:24 158:2 notion 137:3 October 158:11,22 161:20,24 news 11:7 52:20 181:15 162:19 163:7 164:16 17:22 notwithstanding 169:18 offer 164:17 169:19 171:2 newspaper 5:10 13:6 36:24 92:20 171:6.11.13.25 147:10 not-for-profit 173:19,25,25 174:2 next-nearest 92:13 124:3 145:2 161:15 144:24 176:3,15,25 174:25 175:3,15,19 nuances 176:11 177:22 178:14 NJ 100:15 offered 29:22 39:14 120:22 179:5,13 number **NNJD** 34:14 58:9,11 70:22 offering offices 32:7,10 46:19 7:19 9:12,16,22,25 78:25 94:5,6 96:6 nonlease 108:23 111:25 122:5 offerings 10:5 14:5 18:2,14 125:20 123:3 130:25 142:4 39:10 27:24 28:23 29:13 146:25 153:5 175:20 office 30:24 32:24 33:8 non-drivers 13:15 14:2,6,21 17:25 34:10 35:19 53:11,17 144:23 178:12 non-profit numbers 18:10 19:3,6,13,17 54:6,10 57:21 69:21 73:18 74:6 76:12 46:23 70:23 72:23 94:7 95:2 20:3,15,24 22:19 23:2 23:6 26:12 27:10 28:4 83:14 88:6,8,14,24 normal 166:2 89:3 95:5 96:12 112:3 147:19 157:5,6 N-2009-1 28:10 29:6,21 30:2 31:3,9,25 32:12,25 114:20 121:5,23 north 8:21 152:19 154:16 33:11,16,19,25 34:5 124:18,24 127:2 N2009-1 128:23 130:9 140:4 northeast 32:18 34:16,25 35:14,23 142:10 149:19,25 139:7 173:6 36:4,9 37:18 45:20 0 Northern 47:14 48:5,14 50:6,10 151:11 157:17,20 objections 158:15,18 162:25 27:14,16 28:23 29:20 51:16 52:12,20 53:24 21:24 55:4 57:11,16 61:6,9 164:19 30:3.11 31:16 55:14 objective northwest 63:16 65:14 66:5,9 office's 55:6 102:8,18 68:14,20 69:14 70:12 36:12 146:5 149:6 152:19 obligation 70:14,15,19 71:7,8,18 official north-south 74:2 88:12 115:10 21:2 49:2 72:2,3,14 73:8,15,16 68:9 75:23 178:19 obligations 75:7,19 76:2,6 78:4 officials Notary 103:3 116:16 127:3 84:8 143:22 146:21,25 181:6 80:11 82:23 85:6,24 obliged 86:9 87:17,20 88:13 161:9 note 142:13 oftentimes 97:16 159:4 173:6 89:16 95:17 96:19 observation noted 97:3 98:4,5,14 105:23 15:21 168:17 106:2,5,25 107:19 21:4 91:6 180:16 oh observations 106:9 134:7 172:23 108:23 112:6 117:4 notes 178:7

overcrowded 176:6 27:22 42:25 99:16 42:11 Ohio 100:14 114:24 125:19 24:24 option 4:24 14:17 125:20 61:21 82:6 145:4 overlap options 143:3 Okay operation 8:6 22:24 35:7 107:16 35:6 58:17 65:24 82:6 62:25 overlay old 113:13 115:8 146:8 177:17 86:11 155:12 69:7 106:11 117:13 order overseas operational 158:14 174:9 46:9 4:4 40:2 41:7 49:24 99:17 50:17 83:16 130:11 older operations oversee 48:19 51:9 71:2 34:8 43:24 73:24 74:4 7:24 29:10 ordered 96:4 99:11 101:24 oldest 45:17 oversight 19:14 108:5 111:12 113:23 **Ordering** 100:25 102:5 old-fashioned 115:19,23,24,25 145:3 overwhelmingly 120:20 165:16 116:6,22 119:4 orders Oliver 127:12 176:18 19:20 35:3 50:12,21 owned 54:20 107:2 155:2 163:3 152:18 operator 159:23 166:11 once owner 47:21 72:14 128:6 opinion organization 25:21 58:24 156:2 179:25 8:19 9:7 30:8 81:18 28:22 87:3,9,11 89:24 owners 142:8,14 113:9 143:18 59:21 72:17 74:21 65:10 150:2 174:9,10 opinions organizations 105:21 128:17 168:3 174:12,13,15 103:13 161:8 14:11 146:18 owns 116:21 175:24 176:19 originally ongoing opportunities 108:14 111:20 53:17 61:4 122:22 161:3 177:4 ought O'Hare online 123:4 124:4 131:21 50:4,7 57:13 71:6 opportunity 127:25 1:8 O.K 78:13 86:8 106:10 4:7 8:22 13:7 21:19 outcome 130:12 26:25 37:14,25 40:24 84:10 181:13 73:21 46:19 56:12 62:21 on-campus outer P 95:11 96:19 98:14 68:7 86:24 99:8 52:6 P 105:10 124:9 164:4 138:2 outgoing 2:7 opposed 45:15 47:23 48:3 59:2 on-line pack 145:3 66:8 109:20 153:18 59:4 150:15 open 154:6 157:2 170:16 outlet package 23:8 57:22,24 58:15 14:21 21:3,9 35:24 opposite 49:25 77:7 76:6 83:5 90:2 107:7 48:17 155:17 outlets packages 128:25 147:18 164:20 21:12 171:9 opposition 18:20 45:13,15 95:2 opened 20:8 164:25 168:3 outrageous 97:19 112:20 117:24 89:3 122:10 optimism 118:5 135:7 155:6 130:20 openness outright page 52:19 143:21 optimization 41:9 42:17 43:12 141:5 30:9 99:7 118:22 operated outside 116:14 135:19 33:18 49:2 42:22 140:6,8 operates optimize overall panel 73:22 124:24 8:3 41:17 76:24 120:15 22:23 2:3 3:3 12:10 76:21 optimizing 169:5 170:16 operating 91:5,7,9,25 96:5

144:10 124:11 137:7 141:9 Paul 139:13 143:10 144:9 6:9,11,11 163:5 panelists 174:23 144:11 145:15 148:19 53:9 55:8 91:9 143:14 parties 148:23 149:17 150:16 6:20 102:11,22 181:11 panel's 25:20,25 44:17 49:11 151:8,16 158:5,12,13 77:15 partner 50:16 61:13,15 71:5 158:14,16,16 160:22 parcel 99:15 126:7 74:19 107:3 128:24 166:5 168:24 171:12 12:25 39:22 40:8 159:8 partnering 140:9 158:7 163:5,11 172:3 174:16 175:8 parcels 103:12 165:8,15 176:10 177:12 178:8 39:23 166:13,19 partnership paying percent 167:15 100:16 19:23 66:8 86:7 121:24 18:2,6,7 48:18 49:22 payment Park partner-sharing 51:4,7,10 73:3 80:13 6:20 21:3 22:16 24:6 38:25 137:14 158:21 169:22 126:10 25:13 26:12 47:15 parts 170:13 payments 51:2,5,19 52:25 75:25 69:3 138:12 152:19 40:3 percentage 151:17,23 154:11 166:21 **PCH** 52:15 85:10 116:13 168:20,21,22 169:14 part-time 39:3,7,9,20 40:11 144:23 169:24 94:5 46:14 perception Parkchester passage pch.com 102:20 151:11 109:18 39:18 perfect parking Passaic pedestrian 7:13 151:15 155:15 27:12 19:12 48:21 perform **Parkway** passed pedestrians 119:10 6:23 151:12.12 78:11 55:3 155:20 performance part pedestrian-centered 8:3 41:2 passes 7:5,7 20:7 32:7 40:6,10 96:11 18:22 periodic 48:16 55:16 56:10,15 Pedro 97:24 passing 56:17 66:14 67:12 42:8 164:23 periodical 72:18 75:15 76:24 passport Pelham 40:4 80:20 90:21 99:22 88:20,21,24 151:12 permitted 110:7 143:16 145:2 passports 114:10 118:18 penny 163:22 35:3 164:20 perplexed participant path pension 157:21 26:21 persist 15:5 145:21 79:6 participate patience 43:3 people 63:3 67:19 100:2 91:24 143:9 180:14 4:9,24 7:9,11 8:5 12:2 person participation 18:9 19:11 20:9,16 58:18 132:4 169:20 patient 10:25 16:11,14 90:9,19 141:19 35:23 48:8 49:6 50:5 175:24 96:15,20 143:9 personal patients 50:20 54:19 61:16,23 180:13 131:8 132:13 141:8 39:15 81:18 97:16 62:17 63:19 64:4,8,11 particular 142:5 64:24 78:12 79:9,9 104:5 114:19 121:22 5:12 16:14 35:25 50:11 86:6 90:6 94:10 patrons personally 64:14 95:4 103:24 121:17 122:16 146:16 58:2 104:7 157:18 101:12 105:17,18,22 104:4 121:17 134:5 106:14,15,20,24 162:2 pattern 171:16 134:21 139:4 107:21 108:15 109:7 personnel particularly patterns 109:23 110:6 126:25 26:3 135:21 162:21 22:15 24:6 42:13 92:19 43:18 131:6,9 136:23 persons

47:2 70:25 placement pointed poses perspective 131:19 85:10 126:19 102:4 82:2 83:9 92:24 93:25 places points posit 99:13,18 111:6 64:16 88:14 18:19 27:22 28:13 96:10 130:17,18 placing 34:18 37:2 47:16 position Peter 109:22 90:10 157:9 178:8 172:24 173:9 163:5 plan police positive petition 79:22 107:5 147:25 19:3 100:6 102:19 156:5 146:19 168:2 158:20 161:4 policy possibility petitioned 13:20 15:18 134:22 planned 64:3,22,23 59:12 61:7 62:10 84:7 polling possible petitions planning 120:18 123:2 7:15 8:15 9:11 16:19 23:7 87:11 11:16 23:25 29:16 63:11 74:10 76:23 poor phased 38:24 60:9 61:6 25:3 105:20 106:24 90:7 103:16 104:20 130:6 101:17 103:6 178:15 107:7 109:8 117:15 107:20 108:7 112:8 **Philadelphia** 178:18,20 179:2,14 158:12 119:2 144:19 146:22 138:20 plans poorer 147:17 150:3 177:24 phone 11:6 37:11 60:3,7 108:25 possibly 45:18 179:17 poorest 24:17 physical plant 19:16,22 144:21 post 54:25 140:10 159:24 161:5 162:4 pop 7:19 9:22 10:4 14:2,5,6 pick 163:2 71:25 17:24 18:2,10,14 19:3 59:18 118:3 131:17 play **Popkin** 19:5,13,17 20:3 22:19 picked 7:9 156:9,10 27:10,24 28:9 29:6,13 87:14 played popular 30:2,24 31:2,9,25 picking 32:2 161:24 39:14 120:20 32:24,24 33:8,11,16 129:21 plea populated 33:19,25 34:5,9,16,25 pickup 168:7 51:22 86:2 166:8,17 35:14,19,23 36:4,9,12 45:13,15 47:23 57:13 please population 37:18 45:20 47:14 pictures 12:4 150:22 177:22 18:4 23:12,13,16 28:12 48:5.14 50:5 51:16 97:23 pleased 48:19 49:21 56:24 53:10,17,24 54:6,10 pieces 13:2 16:8 178:5 57:4,5 70:21 79:14 55:4 57:11,16 61:9 10:16 40:5 73:3 131:2 pleasure 85:23 86:4 94:8,9,12 63:16 65:14 66:5,9 131:3 4:15 101:21 136:19 137:19 68:13,20 69:13,21 pillow 137:20,25 138:8 plenty 70:11,14,19 71:7,8,18 98:8 90:14 154:9.22 155:5 72:2,3,14 73:8,15,16 pillows PO 166:14 167:7 170:4,7 73:17 74:5 75:7,25 97:21 146:11 170:10,14 174:4 76:6,12 78:4 82:22 pipe podium populations 83:14 85:6,24 86:8 132:21 144:13 25:12 56:25 136:9 87:17,19 88:6,8,13,13 place point Port 88:23 89:2,15 95:17 5:20 7:8,13 51:3 59:15 5:21 20:6 46:13 53:8 2:12 39:4 96:12,19 97:3 98:4,5 90:5 160:20 177:13 61:17 62:5 71:12 72:4 portion 105:23 106:2,5,25 177:15 179:6 74:20 116:2,5,9 158:9 77:25 82:21 103:21 107:19 108:22 112:3 placed 133:24 138:11 155:21 112:6 114:20 117:3 pose 90:4 178:9 71:9 117:20 118:2 121:5

121:19 124:18,24 130:1,4,18 131:1,16 46:1,3,9,11 47:1,4,20 93:22 102:19 103:11 128:23 130:11 135:9 48:1 49:1.5 50:1.12 120:7 124:6 135:24 132:1,3 133:1 134:1,9 136:21 137:2 139:24 50:21 51:1 52:1.17 134:22 135:1,17 142:9 140:2,3,7 142:9 53:1,12,19,21 54:1,5 136:1 137:1 138:1 potentially 144:24 145:13,16,18 54:20 55:1,19 56:1 139:1,20 140:1,16 9:17 92:22 97:10 145:23 146:3,5,15,20 57:1 58:1 59:1,23 141:1 142:1,11,23 125:18 136:24 146:21,24 148:7 60:1,2,7,18 61:1,19 143:1,6 144:1 145:1 Potter 149:4,6,19,24 150:7 61:22 62:1,11 63:1,9 146:1 147:1 148:1,15 5:24 150:11 151:5,10 63:15,17,23 64:1,10 149:1,21 150:1,6 PO-1-1 152:3 153:16 154:15 64:24 65:1,11 66:1 151:1 152:1 153:1 31:19 154:24 156:24 157:17 67:1,5 68:1 69:1,9,18 154:1,3,19 155:1,3,18 PRC 157:20,25 158:11,15 69:23 70:1 71:1 72:1 156:1,7,12 157:1 1:12 15:5 158:18,22 171:2,6,11 73:1,4,22 74:1,6,10 158:1 159:1,5,7,13 precinct 171:13,25 173:19,24 75:1.2 76:1,25 77:1,4 160:1,7 161:1,21 19:3 173:25 174:24 175:14 77:9.12 78:1 79:1 162:1,12,17 163:1,17 precious 175:18 176:10 177:22 80:1 81:1 82:1,10,21 163:24 164:1 165:1,3 95:9 179:4,13 83:1,16 84:1 85:1 165:17,18,23 166:1 prefer postage 86:1,25 87:1 88:1,11 166:15,25 167:1,8,12 90:13 43:3 46:6 61:20 73:23 89:1 90:1,13,15,16 167:19 168:1,6 169:1 prepare postal 91:1,13,16,18 92:1 170:1 171:1 172:1 142:8 1:3 2:9,11 3:6,7,7,9,12 93:1,20,24 94:1,24 173:1,8 174:1 175:1,3 prepared 4:1,12,20 5:1,20 6:1,6 95:1,11,15,24 96:1,4 176:1 177:1,21 178:1 28:8 68:5 160:4 168:15 7:1,15,21,23,24 8:1,5 96:25 97:1,5 98:1,14 179:1,9 180:1 preparing 8:7,10,13,18,23 9:1,8 99:1,2,4,14,16 100:1 postal-related 6:3 9:23 10:1,3,10,18 100:11 101:1 102:1 117:24 prescription 11:1,5,14,15 12:1,17 103:1,16 104:1,13,14 PostCom 78:6 121:10 141:14,22 12:22 13:1,21 14:1,12 104:21 105:1,19 40:14 prescriptions 14:14,20,23 15:1,9,15 106:1,8,11,13,17,21 141:10 posted 15:20 16:1,17 17:1,23 107:1,14,22 108:1,8 48:6 87:15 146:23 presence 18:1 19:1,18,20 20:1 109:1,2,9,13,18,23 posting 18:25 63:24 70:4 113:2 20:11,14 21:1,3,11 110:1,3,6,19,23,24 55:17 122:8 22:1,10,17,23 23:1,10 111:1,2,7,10,17,18,24 postman present 23:21 24:1,14 25:1 112:1,20,24,25 113:1 59:17 62:22 23:5 26:16 32:21 53:13 26:1,9,22 27:1,3,13 113:3,10,11,13,15,17 postmark 92:7 116:11 118:7 28:1,5,11 29:1,2,12 113:21,23 114:1,3,9 69:14 presentation 30:1,6,7,22 31:1,12 114:13,24 115:1,6,11 Postmaster 67:21 31:13,19,20 32:1,3,15 2:9 5:23 8:8 12:18 115:20 116:1,9,12,14 presented 33:1,3,7 34:1 35:1,11 116:17,21 117:1,7,18 24:10 25:7 27:9 28:9 4:20 37:6 61:21 79:23 35:18,22,24,25 36:1,6 118:1,14,19 119:1,6 29:6 76:5 120:11 preserve 36:15,22 37:1,10 38:1 119:10,20 120:1,7,9 175:18 176:18,25 98:16 38:6,14 39:1,2 40:1,7 120:25 121:1,6,16 postmasters preserved 40:13,21 41:1,10,11 122:1.2,19 123:1.5,10 99:22 101:10 102:12 118:23 41:12,25 42:1,4,8,14 123:11,18,23 124:1,2 132:25 preserving 42:22 43:1,6,16,19,23 124:22 125:1.6.18 potential 119:11 43:24 44:1,8,11,15 126:1,23 127:1 128:1 4:18 9:21,24,25 66:21 president 45:1,6,9,10,14,17 128:21 129:1,13 76:8 85:16 92:25 93:6 2:6,11 3:4,9,12 5:14

12:14,21 17:7,18,20 problem 109:6 121:14 154:2 progress 21:15 25:24 38:13 25:3 70:18 110:8 123:9 46:10 73:9 151:20 179:5 40:7 91:10.14.17 148:8.14 176:14 project proposing 92:10 110:17 176:23 problematic 100:21 134:6,20 87:4 President's 116:23 projections prospered 23:6 24:11 136:9 problems 174:18 press 110:2 125:14 projects protect 11:4 procedures 178:23 75:10 pressure 14:3 41:22 134:10 prominence protecting 42:21 proceed 5:19 72:6 pressures 89:21 114:10 143:6 promised protest 113:15 proceeding 176:24 154:2 pretend 8:20 40:20 41:6,19 promoting proud 96:3 143:5,23 165:20 28:17 78:12 pretty proceedings promotions prove 6:25 58:21 12:6 181:7,9 39:21 102:10 140:14 preventing process prompt provide 26:13 9:4 15:8,11 16:17 103:4 8:22 15:23 18:18 27:19 previous 30:21,23 31:3,19 prompting 28:5,14,18 30:15 33:2 122:3 160:25 32:13 53:12 54:3 112:5 33:11 34:21,24 37:9 previously 56:11,18 74:17 75:16 promptly 37:12,17 41:23 42:19 44:6 116:3 145:19 75:18 76:7 86:23 4:8 56:20 57:15 74:2 pre-SPOC 92:24 96:17 100:4.25 proof 85:12,21 86:18 88:12 32:7 101:14 102:5,20,24 168:4 88:21 89:22,25 95:5 price 119:6 139:20 145:19 proper 99:9 100:3.12 103:14 78:5 130:2 151:24 119:8 103:15 109:10 122:13 prices processes 133:10,19,20 179:8 properly 42:22 31:11 102:17 28:8 provided principal processing properties 11:11 26:14 28:12 29:9 38:25 161:5 74:22 116:20 128:2 69:19 88:10.16 89:11 prior product property 89:15 101:6 102:2 60:14,15 103:6 169:24 44:20 45:15 77:3 25:21 116:21.24 114:21 130:5 135:16 171:11 162:10 128:18 155:25 156:2 147:6 priority production 175:24 177:5 provider 96:25 129:24 156:13 proposal 10:14 private productive 4:19 8:23,25 11:14 provides 59:15 165:21 5:2 23:4 24:4 25:11 31:5 10:17,24 34:20 166:7 privilege products 77:11 120:11 156:6 providing 53:6 39:11,13,16 45:17 165:2,23 59:22 60:2 66:24.25 privileged profile proposals 122:15 130:8 131:13 68:8 86:12 60:11 77:16 132:12 180:4 privy profit proposed provision 160:14 132:11 20:12 21:12 22:18 179:3 probably 23:24 41:21 42:11 program proximity 86:6,10 87:22 97:13 11:3 58:17 65:19 66:4 52:16 64:17 79:23 70:14 118:6 137:17 138:5 159:11 66:4 171:22 172:2 101:5 105:6.11.16 **PSA**

40:19,19 41:3 140:8,11 145:23 R realign public 149:21 157:24 166:5 1:20 181:3,5,22 41:11 8:22 9:3,9 10:18,23 Realignment 173:9 174:19 11:4 12:3 14:8,8 56:2 puts 101:13 15:18 49:22 56:13.15 157:4 raise realignments 57:20 60:10,13,15 putting 7:10 23:25 42:22 81:21 103:8 105:15 107:13 108:3 66:22 134:8 140:4 raised realities 108:9 109:11 111:4 152:6 85:19 139:13 72:21 111:14 113:20,25 p.m range realize 114:5 116:8 120:15 1:7 28:16 91:6 180:16 33:3 34:21,24 39:13 72:19 98:5 148:6 120:17,21 142:16,24 88:10,12 really Q 143:11 145:8 146:23 ranging 6:19 7:5 14:20 17:2 quaint 163:22,23 164:9,12 39:14 100:8 58:20 65:19 66:20 94:24 181:6 rank 67:18 71:9,22,25 qualified public's 138:4 76:11,24 77:8 82:24 31:7 123:12 ranks 92:19 129:15 148:8 qualify **Published** 29:5 94:15 158:18 163:15 164:20 9:23 102:18 rates 170:15 171:15,19 quality **Publishers** 43:3 81:10,21,22 82:7 172:19 25:3 100:5 12:23 38:11,14,16 82:2 146:11 172:17 rear Oueens Publisher's rate-setting 84:6 52:6 2:12 7:25 reason question Puerto reach 14:6 109:5 130:6 132:9 27:7 40:23 58:22 63:13 3:15 91:20 120:3 56:18 65:3 154:14,19 157:24 163:9 73:20 76:21 78:16 pulled 171:20 179:14 180:3 reasonable 83:10,20 85:8 88:5,17 127:18 139:22 reached 43:24 149:2 121:2 132:20 135:5 purchase 37:8 reasons 135:14 136:17 139:12 19:20 20:17 25:15 reaches 15:2 26:14 31:22 48:9 162:12 113:6 155:2 165:8 105:4 52:9 83:15 148:11 questioning 166:11,17 reaching 154:7 67:15 purchases 26:12 recall questionnaires 29:11 37:23 reaction 60:17 30:17 37:15 purpose 123:8 receive questions 15:5 41:10 50:19 133:6 135:22 141:8 read 4:7 14:19 15:3 38:3,5 purposes 147:10 161:14 162:24 167:15 46:15 53:5 56:23 68:4 27:14 readily received 89:18 98:18 102:4 pursuit 105:21 5:10 23:2 24:25 99:20 110:9 119:14 124:11 118:15 reading 125:3 129:9 140:24 push 157:12 receiving quick 133:15 95:2 163:18 readv 132:19 164:15 pushing 42:19 43:22 recession quickly 131:7 10:7 111:19 129:19 real 36:17 108:7 put 9:5 26:7 47:13 116:25 149:23 quite 13:15 22:5 59:4,15 118:20 126:5 134:16 recognize 57:10,17 58:12 60:9,14 63:10 65:23 19:19 46:2 135:25 137:9 138:14 79:12 107:15 133:2 164:15 173:19,24 recognized R

110:24 143:22	reevaluate	7:21 8:1 9:1 10:1 11:1	165:23 166:1 167:1
recognizing	43:19	11:3 12:1 13:1 14:1	168:1 169:1 170:1
125:9	reference	15:1 16:1 17:1 18:1	171:1 172:1 173:1
recommendation	98:11 135:6	19:1 20:1 21:1 22:1	174:1 175:1 176:1
77:13 90:12	referenced	22:10,17 23:1 24:1	177:1 178:1 179:1
recommendations	22:3	25:1 26:1 27:1 28:1	180:1
14:11 16:16 30:19	referencing	29:1 30:1,6 31:1 32:1	reinvestment
recommended	96:17	33:1 34:1 35:1 36:1	48:2
25:7	referred	37:1 38:1 39:1 40:1	reiterate
recommends	179:17	41:1 42:1 43:1 44:1	178:6
23:10	refinance	45:1 46:1 47:1 48:1	relate
reconsider	172:15	49:1 50:1 51:1 52:1	31:8 109:5
21:11 73:15 156:5	refinancing	53:1 54:1 55:1 56:1	related
reconsideration	47:25	57:1 58:1 59:1 60:1	85:15 112:20 174:23
152:7	reform	61:1 62:1 63:1 64:1	181:10
reconsolidating	42:8 123:10	65:1 66:1 67:1 68:1	Relations
136:7	refund	69:1 70:1 71:1 72:1	108:19
reconvene	80:7	73:1 74:1 75:1 76:1	relationship
91:4	regard	77:1 78:1 79:1 80:1	6:7 163:25
record	7:25 18:14 54:4 70:3	81:1 82:1 83:1 84:1	relative
11:19 22:5 32:19 56:15	86:16 134:25 142:19	85:1 86:1 87:1 88:1	36:14
89:10,25 90:5,7 142:8	regarding	89:1 90:1 91:1 92:1	relatively
143:24 147:22 168:12	30:8 31:2 37:11 99:19	93:1 94:1 95:1 96:1	111:15
179:22,25 181:9	99:23 101:3 103:22	97:1 98:1 99:1 100:1	relatives
records	128:16 146:24	101:1 102:1 103:1	166:13
32:15 56:13 57:21	regardless	104:1 105:1 106:1	released
recovers	89:11	107:1 108:1 109:1	152:20
123:24	regards	110:1 111:1 112:1	relevant
redevelopment	104:5	113:1 114:1 115:1	19:6 85:13
20:19	region	116:1 117:1 118:1,20	reliable
reduce	139:2 144:8	119:1,10,20 120:1	103:4
41:13 76:25 77:9	regional	121:1 122:1 123:1	relief
113:17 120:12 129:14	134:15	124:1 125:1 126:1	77:6 80:4,5
142:12	register	127:1 128:1 129:1	relocate
reduced	164:25	130:1 131:1 132:1	115:22 145:22
11:8 44:8 108:23	regrets	133:1 134:1 135:1	relocated
120:24 121:8 146:4	104:6	136:1 137:1 138:1	155:24
reducing	regular	139:1 140:1 141:1	relocation
34:12 77:17 141:6	56:20 65:5 66:25	142:1 143:1 144:1	36:9 115:25
158:23	158:17	145:1 146:1 147:1	rely
reduction	regularly	148:1 149:1 150:1	69:13 72:2,3 106:25
118:17 162:11	60:6 66:5 94:25	151:1 152:1 153:1	107:23 117:13,17
reductions	regulate	154:1 155:1 156:1	167:10 175:6
42:24 120:16 161:25	7:23	157:1 158:1 159:1	remain
redundancy	regulatory	160:1 161:1 162:1	23:8 69:10 70:9 117:8
41:14	1:3 4:1,12 5:1 6:1 7:1	163:1 164:1 165:1,11	remainder

25:20 reports research restaurants remaining 99:20 137:12 51:15 14:21 95:23 resell represent restraints remains 9:6 21:6 64:4 68:12,16 160:13 109:17 10:13 44:19 147:18 68:18 77:21,22 reside result remarks 116:16 117:10 126:6 36:3 11:3 40:18 109:16 52:23 representation resident 111:19 117:4 121:12 remember 19:10 144:7 167:20 168:19 146:6 161:6,10,18 6:20 122:2 132:2 representative residential 162:2 remiss 9:20 40:10 110:25 28:20 155:11,13 resultant 68:19 103:20 151:4 160:2 165:4 residents 42:18 5:7 17:21 22:11,14 Remittance 174:2 resulting 40:16 41:15 44:3 108:24 Representatives 23:3 24:25 25:8 26:8 removal 31:6 77:6 161:13 26:11 28:13 47:16 results 36:15 134:19 156:19 represented 48:23 49:8,16,17,19 60:23 remove 68:22 49:24 50:2,14,16 resurgent 130:24 134:11 152:5 52:24 55:23 62:13 representing 21:5 removed 99:4 119:25 152:17 117:12 145:5 154:5 retail 122:4 156:22 160:10 represents 154:15,21,25 167:17 14:21 19:4 22:23 27:19 renewals 92:12 104:14,15,21 168:2 27:23 28:6,11,15 29:12 151:7 152:18 resources 30:11 32:3 33:24 34:2 34:20,23,25 35:5,9,11 renovate reputation 44:18 174:21 146:13 5:18 respect 35:18,22,24 36:22,25 rent request 56:22 67:7 179:3 37:3,14,19,23 41:11 19:24 26:4 49:11 50:16 21:10 30:7 41:9 133:13 respectfully 42:18 43:20 44:24 128:20 131:22 162:18 requested 73:14 45:2,7 81:3 84:8,11 162:22 163:7 99:25 respond 85:5 108:5 111:9,11 rental requesting 36:16 51:12 83:16 112:4,11,18,21,25 114:25 162:20 23:7 119:14 168:7 113:5 114:11,24 rents require response 115:24 116:6,22 125:13 43:19 53:18 66:12 34:17 46:4 92:23 106:9 117:18 119:2,3 127:9 reopen 167:9 115:6 120:19 53:19 required responses retailer reorganization 38:7 40:2 8:18 25:19,24 80:6 131:19 59:20 88:18 135:9.12 responsibilities retailers repairs 154:14,18 156:11 14:19,23 29:10 31:24 131:18 167:20 29:11 requirement 38:21 68:10 96:21 retired report 56:9 responsibility 111:2 109:3 requirements 7:24 8:8 10:11 31:18 retiree 114:8 reported 40:6 59:22 80:7 1:19 22:22 24:23 25:23 requires responsible retract 181:7 113:19 28:10 29:22 33:8 34:5 159:6 reporter requiring 113:25 127:17 178:20 retrieve 91:2 108:22 181:5 142:22 rest 20:17 118:4 reporting 49:20 64:21 132:14 rescued returns 41:3 56:9 173:2 140:5 180:7 45:16 69:15 147:19

revamping	46:3,5	28:3	save
45:6	right-sizing	Ruben	67:5 120:25 146:19
revenue	136:7	17:20	148:18 157:25 162:11
69:20 73:23 74:4 81:3	rim	rule	162:18 164:20 175:13
81:4,11 82:9 128:24	4:25	176:7	saved
146:5 167:19	Ringwood	run	101:18
revenues	2:10 12:19 27:9,12	18:3 46:21 81:6 84:3	saving
44:16 115:5,13	28:9 83:21 84:24	102:17 122:18 123:20	131:12 155:22 159:10
review	rival	138:22 175:20	163:10 175:12
4:18 9:11 16:18 29:25	165:21	running	savings
30:2,21 32:10 53:20	River	28:25 136:15 176:10	26:2,7 41:15 66:21
60:11 76:23 104:20	48:15	runs	97:10 111:25 116:18
112:5,7,14,18	Riviccio	46:23 155:25	118:21 123:25
reviewed	168:14,15	Ruth	savvy
30:19 57:22	Road	1:13 4:11	151:16
reviewing	1:10 20:25		saw
30:7	rob	S	57:3
reviews	163:5	sacrificial	saying
11:9	robust	176:4	22:13 27:5 54:21 63:17
RFP	90:14	saddened	132:22 133:4 171:24
145:19	role	114:18	176:12
Rich	119:11	safe	says
178:13	roles	96:19 98:15 147:7	41:10 43:11
Richard	32:2	safer	scale
3:4 91:10 92:5,9	room	58:13	111:14
172:20 173:4	4:9 158:7	safety	schedule
richest	roots	37:6 175:6	12:12 67:20
19:15	69:4	salaries	scheduled
Rico	Rose	67:12	11:23 73:18 87:19
3:15 91:21 120:3	1:9 13:4 46:21,22,24	sale	147:4 173:12
ride	47:21 49:15 50:2	116:23	schedules
169:15	134:20 154:11 160:20	sales	97:8
ridge	Rosehill	39:12 115:16,18 146:2	scheme
48:16	2:14	salient	150:5
riding	roughly	133:10	school
6:15	73:7	Sanchez	6:13,21 93:15
right	round	108:20 109:4	schools
7:2 10:20 41:8 43:11	51:15	sat	98:11 125:5
47:22,24 58:19 59:9	route	84:9	Science
59:11,17,24 63:16,21	34:14 138:19	Satisfaction	6:13,18
132:23 141:19,21,21	routes	28:20	scores
141:24 148:13 170:25	28:14 34:11 84:4 85:4	satisfied	28:21
172:13 177:23	145:13	76:9 114:9	scrutinize
rights	routine	Saturday	99:11
149:16 174:8	19:17	156:22	scrutiny
right-size	routinely	Saturdays	10:23
		28:17 89:3 141:12	

seamless 65:15 141:11 160:13,20 54:5 56:21 59:23 60:3 66:11 60:7,18 61:22 62:11 selling sentiment second 45:11 128:2 150:12 120:15 63:9,17,23 64:10,24 32:4 91:4,7,9 100:18 65:6,11 66:24,25 67:6 sells separate 156:19 160:24 170:3 27:25 59:4 93:17 143:5 69:9,18,23 70:5 73:4 176:12 Senate September 73:22 74:3,7,10 75:2 seconds 68:18,25 70:13 149:15 1:7 76:25 77:4,9,12 79:18 170:8 79:20,25 80:20 82:10 151:3 161:12 165:4 serious section Senator 44:10 148:8 82:12,21 83:16 85:4 70:15 71:15 144:21 2:4 12:10 67:17,24 86:25 88:11,13,15 seriously 90:13,15 91:14 93:20 151:18 152:5 68:17 75:14 76:19 160:15 85:8 86:21 151:6 Serrano 95:5,12,15,22,24 sector 96:25 97:5 98:15 99:3 96:9,24 6:2,4 144:2 164:23 174:2 send Serrano's 99:4,16 100:11 security 37:6 49:10 79:6 83:3 71:19 98:7 104:5 135:6 6:9 13:14 161:20 103:16,16 104:23 149:11 105:19 106:21 107:6 159:7 165:15 166:12 serve 166:19 179:10 10:11 26:10 34:12 40:8 107:14,22,25 108:8 see 108:17,25 109:8,13 4:8 13:25 14:10 16:8 sending 40:13 68:8 69:22 92:9 25:25 56:14,25 61:6 121:25 141:20 105:14,17 108:3,9 109:24 110:3,24 63:13 79:13,25 82:19 109:12 110:5,17 111:3,6,10,13,17,18 senior 85:16 86:16 88:19 111:21,24 112:24 23:16,17 46:21,24 47:8 112:22 145:7 105:8 120:13 129:12 47:11 48:22 51:9 113:3,12,13,15,17,18 served 129:24 150:10 162:2 52:25 54:15 59:6 28:14 29:19 30:2 113:20,22 114:4,9,14 114:21,24 115:7,11 170:13 174:16 175:14 69:12 70:21 71:10 119:23 140:20 160:17 175:17 115:20 116:9,12,14 77:22 78:4,8,15 79:2 serves seek 79:4 85:11,17,23 15:21 19:11 98:5 116:17,21 117:7,9,11 118:17,23 119:9 8:18 74:7,10 121:17 132:8,10,13 115:23 seeking 134:6,14 148:12 120:7,17,19,25 122:3 service 2:9 3:7,7,7 4:21 6:6 111:25 142:16 154:8,9,22 160:22 122:10,16,19 123:5 166:17,22 167:2 7:23,25 8:2,2,5,7,10 123:11,18,23 124:22 seeks 10:19 169:21 170:14 174:4 8:17,18,25 9:8,23 125:6,10,17,18 174:6 177:16 126:23 128:22 129:13 seen 10:3,10,14,18,20 11:5 20:20 39:15 70:10 11:15 12:17 14:12,20 130:5,8,10 131:6 seniors 80:11 104:22 120:17 20:10 23:18 47:2 71:3 14:23 15:9,16,21 132:3,4,12 134:23 120:18 72:6 73:7 79:20 82:25 17:23 19:8 20:6 21:11 135:17,23 136:2,23 137:4 138:7 139:18 segment 151:7 153:5,10 23:10 24:14 25:3,16 167:6 154:13 155:4 175:4 26:9,22 27:3,16 28:15 139:20,23 140:13,16 Select 28:18 29:3,21 30:7,22 142:11,12,23 143:6 sense 39:22 114:4 137:10 138:17 145:3 148:15 149:21 31:12,13,19,20 33:6,7 selected 150:2 33:11,13,22 34:3,16 156:12 159:6,7,13 145:18 sensible 34:25 35:2 36:13.16 160:2,11 161:21 self-defeating 52:8 37:10,18,20 38:6 162:18 163:17,24 124:8 sensitive 40:21 41:2,10,13 42:2 165:3,17,18 166:7 167:8,10,12,20 168:6 self-reliant 113:16 115:7 117:8 42:4,9,19 43:6,19 115:12 177:21 179:10 44:8.12 45:6.12 46:3 sent sell 43:16 87:11 97:18 46:9,11 53:12,19,21 services

7:15 8:23 13:4 15:23	87:24	123:25 127:24 128:11	11:17
18:19 19:22 20:18	share	129:18 130:21	single
23:21 24:8 25:10	6:11 7:12 20:5 31:23	show	145:2
27:20 28:6,11 29:9	38:2 60:16 64:23	99:21	sit
33:3,12 34:20,22,25	86:24 112:23 129:3	showed	172:11
35:5 36:25 37:24	170:23 178:10	57:6	site
38:18 43:23 45:18	shared	showing	145:18
46:20 47:20 51:11	60:18	145:21	sites
54:20 57:15 61:16	sharing	shown	33:12
62:4 63:15 64:11 69:8	136:12	16:9	sits
69:17 87:6 88:10,20	Sheldon	shut	48:13
88:21,24 89:11,16	144:5	165:2,24 168:8	sitting
90:16 97:11,13 99:15	shifted	shutting	21:21 152:8
99:25 101:9 103:4	57:4	107:10 122:9 167:15	situation
113:7 117:14 123:7	shifting	sic	42:13 49:7 106:8 177:9
123:14 124:3 129:23	56:25	178:13	situations
130:5,18 131:13	shining	side	169:6
146:4 165:20 166:15	152:4	6:16 48:16 131:23,25	six
167:23 168:5 172:7	132.4 ship	sight	20:12 25:21 52:2 54:10
173:8 174:12	167:14	110:4	77:13 92:22 93:8
1/3.8 1/4.12 Service's	shippers	sign	105:5 107:21 125:5
11:14 16:17 111:7	12:25 28:7 40:8,15	87:12,17	139:7 142:12,20
112:25 118:14 119:6	1	signatures	155:25
120:9 124:2	shipping 94:25 165:21 167:23	146:19 154:2 167:25	six-day
servicing	94.23 103.21 107.23 shoeracks	signed	81:16 124:12 141:4,6
137:24	97:21	21:15 65:11,18 66:18	142:23
serving	shop	significant	six-year
33:8 94:20 96:24	36:3 148:19	10:7 26:2 83:25 93:23	61:12
sessions	shopping	99:14 116:18 118:21	size
162:16	49:3 50:13	160:19 167:18	93:25 96:23 130:2
set	shops	significantly	Skyline
69:22 119:8 146:20	145:10 148:17	97:14	27:11
147:5 181:15	short	signs	slated
seven	16:21 89:6,20 91:2	129:21	52:4
9:13 17:24 21:12 52:2	108:12 166:23	silos	slope
52:4 54:11 73:17	shortcomings	102:18	48:18
105:5 112:11 115:3	109:21	similar	small
115:14 118:24 121:14	shorter	4:23 134:24 162:8	28:21 65:12 72:13
126:20	107:16 108:16	similarly	74:19 105:20 111:15
severe	Shorthand	44:7 138:13	121:10 158:9
109:13 111:18	181:5	simple	smaller
severely	shortsighted	94:4	81:7
24:23	106:4	simply	Smith
sevices	short-sighted	66:7 90:2 95:22 120:22	2:11 12:21 38:10,12,13
167:11	123:25 130:13	121:24 167:22	46:17 81:25 164:21
Shakes	short-term	sincerely	164:22 168:13
~ AMBORROW			1 200.22
1	l ,	1	I

sneaking spaces spiral 67:24 68:16,25 69:3 6:21 163:7 177:10 43:3 72:20 88:22 94:17 social spare splendid 95:8 147:14 165:14 13:3 46:20 47:5,10 24:17 5:11 166:21 174:13 49:10 79:6 83:3 Spaz's spoke stated 149:11 174:2 81:3 87:22 83:11 160:21 soda speak spot statement 58:15 26:25 32:23 46:19 128:7 173:2 12:3 16:20 42:17 43:12 solicit 47:13 66:14 68:20 stabilizing 58:7 63:7 143:12 65:22 76:3 83:8 120:13 72:13 152:21 153:3 160:5 solid 124:10 144:12 147:25 staff Staten 133:11 148:4 152:16 156:8 5:8 6:2,9 25:23 92:17 52:7 solution 157:15 95:23 137:23 146:7 **States** 110:7 Speaker 153:11 161:19,19 4:20 5:23 17:23 23:9 solutions 144:5 staffed 26:9 31:6 33:9 60:18 103:10 110:2 speakers 160:9 64:10 69:9,18,22,24 179:18 somebody staffing 70:6 73:4,6,15 75:2 80:23 163:11 speaking 101:18 108:8 120:6 132:5 somewhat 9:21 153:23 164:22 stakeholders 148:7,15,22,23 149:4 82:5 157:21 special 100:17 149:6,17 161:12 soon 4:17 5:20,25 6:8,12,14 stamp 163:16 165:11 177:6 12:6 6:25 7:5 93:16 135:10 37:23 171:3 station sorry 180:2 stamps 14:2 19:2 21:6 22:19 152:22 174:17 179:19 specialist 27:25 45:12,16 49:25 22:21 23:8,11,20 164:24 55:19 57:12,13 58:17 24:18,20,22 25:2,5,9 15:16 56:8 61:23 64:25 specific 58:18 62:22 64:2 65:7 25:19 26:3,14 30:9 74:7 95:4 133:14 16:15 70:12 71:23 65:8,15,18 66:3,6,10 31:10 32:8,24 34:19 74:17 79:13 101:4,8 137:16 173:15 69:15 112:19 166:18 35:6,14,19 36:5,20,20 sought 169:12 167:4 42:12 45:20 47:4,7,15 179:2 specifically stand 48:6 50:20,23 52:18 sounds 68:15 70:18 96:18 19:16 58:3 60:21 61:11.24 52:21 100:10 127:15 146:7 standard 62:2,3 64:14 79:17 source 170:11,16 39:21.22 134:10 83:22 99:7 105:7.11 23:21 39:19 specificity stands 105:16 106:12 108:13 south 26:19 141:24 173:15 108:16,17,20,21,24 21:3 51:24 154:10 specifics star 109:7 117:23 118:22 174:11 53:23 58:8 85:22 28:19 152:4,5 127:14,20 135:19 Southern specified Starbucks 136:22 144:18,19 47:2 33:5 148:16 147:18 151:23 153:4 so-called spend 153:7.12.19 154:3.4 start 173:22 105:4 143:20 165:19 17:10 22:13 64:10 154:19 155:3,6,18,23 space 169:19 149:25 156:7 160:17 165:3 24:4 84:4 115:2,5,21 spent started 165:24 166:11,18,24 116:4,10 117:2 125:5 6:15 84:10 161:3 166:25 167:11,16 162:19,20 163:3,9,10 Spine 168:4,9 state 177:25 180:5 48:14 2:4 9:12 12:10 67:16 stations

4:19 8:13 9:9 13:21	stores	structural	suburban
14:4 16:18 27:24	28:4 51:15 63:25,25	123:19	4:25 8:14 62:17 112:16
29:13 30:11,22 31:4	65:12,13 71:25	student	163:8
31:21 32:3 33:9,14,21	145:11,12 155:14	94:14 96:15 98:12	suburbs
33:23 34:6,9,15,23	stories	students	146:12
36:7,10 56:16 61:3	86:25	92:15 94:7,20 95:6,7	subways
76:22 77:16 83:5,14	storm	136:24 138:5,6	121:23
102:25 104:19 107:4	160:19	studies	succeed
107:11 108:11 111:8	story	32:21 36:19 37:12	145:14
112:6,9,18 115:3,17	109:5 163:16	study	successful
121:7 124:18 127:10	stove	11:14 149:20 160:25	72:12 76:5
128:16 135:8 139:23	132:20	stuff	successors
140:12 142:10 152:12	stove-piped	141:20	32:11
153:3 157:20,23	100:22	subject	sudden
158:4,25 159:17,25	straight	31:4 41:5 50:9	104:2
160:18 162:5,22	163:16	subjectivity	suffer
163:6 179:5	straightforward	102:4	151:19
station's	135:15	subjects	suffered
24:8	strategic	160:6	36:25
status	101:6 102:5 103:11	sublease	suffering
30:15 101:4	133:7	67:8,10	71:14
statutory	street	subleasing	sufficient
114:8	21:2 151:22 154:16	117:3	115:21
stay	167:2 170:25 175:7	submissions	Suffolk
57:24	strength	164:11	105:4
stayed	119:11	submit	suggest
164:19	stress	66:17 90:2,6 135:10	96:24
staying	43:5	143:14,18	suggestion
98:6	stretch	submitted	170:9
steady	141:18	143:23	suggestions
39:11	strip	subordinate	164:6 169:8 171:16
step	84:7 151:18	32:2 33:10 34:9,15	Sullivan
41:8 73:8,9 151:25	stripped	subscriptions	1:20 181:5,22
152:2 178:17	160:12	39:7	sum
steps	strive	subsidize	94:7
152:3	103:15	81:5 150:5	summarize
stick	striving	subsidized	32:12
139:6	145:14	158:10	summary
stock	stroll	subsidizes	36:7
51:5	166:23	100:13 125:24	summer
stops	Stronczer	subsidy	97:10,12 125:21
133:9	153:22,23	73:25	Sunday
store	strong	substantial	142:2
113:5	164:25	116:15 118:11	sunk
storefront	strongly	substitute	174:20,20
117:5	21:10 152:7	160:17	supermarket

51:14 sweeps taxpayer territories supermarkets 39:25 73:25 115:13 120:3 45:11 sweepstakes taxpayers tested supervised 39:8 70:6 73:5 64:18 79:24 29:16 switching team testify supervisors 54:17 8:9 11:23 13:17 40:19 3:12 91:18 110:19,20 system Technical 104:12 110:23 113:10 7:17 43:17 44:15 52:17 40:9 testimony **Supplementary** 71:7 111:13 119:12 technically 11:11 15:25 16:25 20:8 49:9 systemic 157:6 22:6 53:4 54:4 83:12 supplies 77:8 technological 92:21 94:4 97:2 145:3 systems 165:7 103:22 119:13 125:8 supply 38:24 82:23 technology 126:22 135:15 143:16 28:4 60:6 111:20 143:23 144:2,3,4,6 T support telephone 156:11 159:20 160:3 T 33:24,25 49:22 72:24 37:22 168:15 169:7,24 181:3.3 74:11 75:3 82:4 television text take 101:23 113:4.12 108:13 68:5 98:8 40:24 51:19 53:6 54:2 supporters tell textbooks 56:24 62:12 68:13 147:2 21:23 79:10 92:2 106:7 97:22 70:4 72:17 73:25 supporting 120:14 126:3 163:21 thank 90:25 91:3 118:10 32:15 168:18 172:12 174:5 5:13 6:8,10 13:10,12 123:6 124:3 131:5.9 supports 176:8,16,19 16:5,6,13,21,22,24 40:21 132:9 149:13,16,22 telling 17:8,9 21:24 22:2,8 150:15 152:2 157:10 supposed 52:19 26:15,18,25 37:25 164:7 178:17 26:9 temporary 38:9 40:25 41:6 46:13 taken sure 123:9 46:16.18 52:23 53:3 11:6 59:11 62:25 75:16 4:5 12:5 27:5 43:20 tempting 63:4 68:5 73:19 86:19 93:19 127:7 132:15 53:4 60:5,8 74:14.23 105:9 89:17 90:8,23 91:23 159:15 171:17 179:6 75:2 80:5 90:4,12 ten 91:23 92:8,18 98:17 takes 92:24 94:3 142:15 28:14,23 60:14,15 98:21 99:8 103:13,19 140:19 144:24 158:7 162:20 172:13 138:4 104:11 110:10,12 talk surplus tenants 111:4 119:15 120:4 149:12 18:12 132:23 152:24 74:18,19 124:9,13,14 126:16 173:7 surprise tens 128:13 133:24 136:14 talked 70:2 39:21,23 40:4 143:8,19 144:11 60:19 175:11 surprised tenure 147:21 150:21,24 talking 96:5 38:17 152:13,15 153:20 64:5 122:9 130:3 surrounded 156:7 157:11,13,14 ten-block 141:15 162:22 172:8 36:22 154:17 159:19 162:6 168:9 176:4 surrounding 168:10 172:18 177:25 term task 145:15 146:12 43:4 172:11 178:2 180:10,12 113:19 118:16 Survey terms thanks tax 154:13 37:3 85:17 139:6 76:17 69:14 74:17 survived terrific theme taxes 174:21 5:8 161:16 158:9,9

themes	thoughts	59:25 60:8 62:19,24	town
93:18	14:18 15:14 77:18,19	63:6 64:5 79:15 87:24	33:15,19 94:17 145:2
thing	thousand	today	164:17
53:7 57:18 70:17 74:20	92:16 136:23	4:15 5:4 6:10 11:12,18	towns
82:17 127:23 130:22	thousands	13:12,18,24 15:6,19	18:17 94:13 137:15
148:5 150:3,19	40:4 165:12 166:4	16:8 17:18 26:17 27:2	Township
157:22 158:3 160:24	threat	30:15 32:22 40:18	83:25
168:17 170:3,18	75:24	42:14 54:4 72:21	tracking
172:6	three	76:16 85:21 104:2,5	92:20
things	11:24 12:4 23:17 39:2	111:17 114:2 120:6	tracts
42:7 43:12,25 55:16	46:23 47:6 78:18	121:15 124:10 133:23	170:10,17
56:6 58:16 62:22 64:2	99:18 105:24 141:15	147:25 148:25 151:9	traditional
66:16 70:10 71:13	144:14 146:9,18	156:3 157:13 158:7	122:24
78:14 98:4 130:3	150:13 154:9 159:8	160:4 162:13 164:24	traffic
134:14 135:18 156:10	170:24 171:9	168:24 170:19 172:16	37:4 155:19
168:25	Throgs	173:8 176:23 177:15	train
think	70:15	178:8	6:16 133:9 144:15
14:5 15:17 17:6 41:7	ticket	today's	169:16
42:10,15 43:10 53:14	26:4	5:12 15:17 32:5 99:6	training
54:3 56:22 58:21	tied	116:24	29:25
62:10 64:9,15 71:18	149:6	told	transaction
71:19,21 72:14 74:19	till	18:12 30:20 32:14 48:4	62:21 66:11
75:4,7 76:6,10 77:23	141:14	128:19 134:7,22	transactions
78:25 79:11,11,16,18	time	158:21 173:20	35:18 45:8 121:11
80:24 81:14 85:13	5:19 11:25 13:13 16:25	Tom	transcript
87:10 89:13 92:21	17:4 34:13,14 36:14	144:16,16	181:9
93:4 97:12 114:17	50:19 52:18 63:2	tomorrow	transit
124:19 125:4 126:17	68:13 70:10,11 75:24	114:2 157:7 172:16	19:2 154:14,19
127:5 128:10 129:14	76:4,10 78:9 83:21	TONY	transitioned
131:2,20 134:13	89:20 91:6 95:9 97:19	1:16	38:17
135:24 136:17 137:5	98:17 101:18 108:2	top	transmit
137:17,18,23,25	108:12 109:5,20,25	49:5 138:4,6	43:15
138:3 139:7 143:15	114:22 117:7 128:14	topography	transparency
148:6,14 156:17	140:17,19 141:22	48:10	8:4 41:23
159:3,8,12,18 169:8	143:10,20 147:4	Torrence	transparent
170:15 171:15,17,19	151:25 153:14 156:3	3:9 91:14 104:8,9	15:11 163:18
177:8,18 179:21	157:4 160:8 164:8	110:13 128:14 129:5	travel
thinking	172:14 177:16 180:16	139:12,17 140:23	20:17 23:20 34:13
128:11 129:18 158:13	times	total	48:22 118:4,8 121:18
172:10	71:15 99:12 106:7	47:7 94:8 137:12	121:22 153:6 167:21
third	146:9 156:23 174:22	totally	traveled
23:13 24:22 49:15	175:13	129:25	157:18 158:15 162:13
170:18 171:8	timing	touch	traveling
thought	75:4	160:5,24	19:25 172:2
36:8 44:6 82:20 126:22	Tirado	tough	treating
141:7 142:3	2:7 12:16 22:7,8 26:19	72:22	148:15

26:9 31:5 33:9 60:18 90:17 tremendous understand TV64:10 69:9,18,22,24 71:10 96:10 113:14 30:24 35:10,15 42:3 70:6 73:4,6,15 74:25 116:11 39:15 65:10 76:11 82:15 trend 99:10 105:13 106:14 108:8 120:6 132:5 two 46:7 130:19 158:18,19 173:11 148:7,15,22,23 149:4 23:16 26:4 31:2,22 149:6,17 161:12 trickle 32:7,13 41:19 47:5 176:21 163:16 165:11 177:6 81:11 understanding 50:3 55:13,13 56:13 177:21 tried 57:25 69:25 78:18 22:20 31:23 32:20 units 61:22 146:17 104:17 105:24 137:12 41:18 undertaken 20:22 28:5 33:10 34:7 143:2 144:24 145:10 trip 145:11,12 147:4 31:24 35:20 36:8,23 45:10 20:2 49:2,4 105:22 47:8 55:20 61:19 144:23 152:3,8 156:10 157:8 undertaking 63:12 64:15,16 79:22 tripled 160:6 162:13 166:22 114:10 undertook 107:18 112:11,21 93:2 two-prong 47:24 115:14,16 119:2 trips 84:3 127:10 160:8 45:20 two-thirds underutilization 22:22 universal troops 94:22 underutilize 8:2 74:2 77:24 83:9 136:5 type 113:18 117:8 118:23 trucks 43:21 172:2 163:3 159:24 132:4 types undoubtedly universities true 29:15 130:24 3:4 91:12 92:11 98:12 67:13 117:20 181:9 typical unfair 103:23 124:23 125:10 112:14 70:5 73:10 truly 26:24 66:23 120:8 125:13 137:12 138:12 typically unfortunately 67:8 126:12 159:2 61:24 103:25 138:17 Truro 136:20 137:15 unimaginable university U 1:9 4:16 5:9,17,21 44:10 Truros ultimate 13:13 22:12 93:3,9,10 137:17 union 84:10 93:11 94:6,11,14 trust 3:10 91:16 104:14.15 ultimately 104:25 107:9 108:12 98:10 178:4 180:7 32:18 41:15 56:19 109:20 160:10 161:8 unmanageable trv ultimatum 48:24 11:24 38:3 65:21 98:15 unions 120:23 unrealistic 133:9,15 151:25 158:24 unable 25:11 178:6 union's 36:24 38:4 101:2 102:8 unsuccessful trying 108:18 unaware 71:15 72:25 75:6 175:23 unique 101:10 129:13 137:6 69:2 93:15,24 95:4 unthinkable undergoing 97:7,7 99:13 122:14 44:6 Tuesday 155:9 156:4 122:21 138:7 141:14,17 unused underlying 115:21 Tufts uniqueness 8:24 116:15 137:18 updated 93:10 94:18 undermine 134:12 unit turn 124:2 45:2 167:22 36:6 63:23 65:22 **UPS** underperforming 82:23 131:25 159:4,6,9 117:18 turned 128:3 43:14 135:12 165:22 United underserved turning 4:20 5:23 17:23 23:9 upset 121:4

			1
109:3	122:23	vendor	vital
urban	U.S	38:24	7:7 51:16 168:5
5:15 7:7 8:14 18:21	2:9 3:7 63:17 93:20	vendors	vitality
98:10,12 112:15	96:16 165:2,17,18	28:4 145:9	119:12
117:11 157:24	166:24 167:8,12,19	verification	voice
urge	168:6 179:9	35:4	68:11 146:17
22:16 118:19 143:14		version	void
urgency	V	58:7	166:2
92:23	vacant	versus	volume
urging	116:4 117:5	77:17 84:24	10:6,15 34:17 43:2
92:20	vacuum	viability	46:5 80:11 81:23 82:8
use	133:2	118:16	82:9 109:14
5:11 24:21 25:2,13	Valley	viable	volumes
37:21 50:5,19 53:15	48:15	23:21 44:15 65:23 70:9	44:16 90:14
54:13,14 78:17,17	valuable	74:25 79:22	Vote
87:7 105:9 106:16	44:20 119:11 153:14	vibrancy	124:5
117:16 121:20 122:14		93:25	voted
122:20 123:13 131:4	value	Vice	77:6 142:21
131:9,10 140:22	39:13	2:11 5:14 12:21 38:13	
153:12 154:14,19	values	40:7	W
157:8 158:3 166:19	116:25	vicious	wait
useful	Van	81:21 82:11	140:17 157:7
44:19 102:2 143:15	6:20 70:19 71:4,14	view	waiting
users	72:6 73:16 75:5,11	5:21 8:16 15:20 71:12	79:5
44:20	76:13 78:3 85:22 86:4	75:15 77:25 90:10	wake
uses	151:5,18,22 152:4	155:22	93:5
16:18 54:5,17 124:6	VanGorder	views	walk
155:5	43:11	17:19 31:11 108:5	20:10 73:7 85:25
USPS	VanGorder's	villages	117:22 126:23 127:5
25:10,18,22 99:3,6,11	42:16	18:17,23	139:25 151:14 167:4
99:15,17,19,22,23	variation	Vincenzi	walking
100:9,13,15,22,24	88:15	3:12 91:16 110:13,14	95:20 117:14 118:9
101:7,10,15,18,23,25	variety	110:17 126:18 127:4	121:24
102:16,25 103:10,14	89:10	violations	Wanaque
107:4,8 108:2 110:21	various	175:21,21,22,25	29:6
122:13 126:7,8,12	29:15,23 73:24	Virgin	want
133:8,10,13 136:13	vary	3:15 91:21 120:3	5:5 6:8 10:22 11:21
usually	36:12	virtually	13:12 16:4,6,24 21:13
34:22 45:19 63:5	vast	19:14	22:13 26:24 32:23
157:23	20:25 79:18 133:19	visa-related	40:24 43:5 44:14 53:7
utilities	vastly	95:3	57:10 60:25 68:5 72:5
49:11	165:20	visit	80:4 82:4 84:22 89:9
utilize	vehicle	15:6 17:3 28:3 49:5	90:6 92:18 120:4
25:9,16 63:15 84:21	29:14 104:16 159:22	135:9	127:22 131:25 133:2
126:11	159:25 167:14	visitors	135:14 138:25 140:14
utilizing	vending	37:14	143:8,13,19 158:4,9
•	107:17	·	162:25 163:6,7 169:7
			·

170:3,18 178:4 83:3 willing 74:15 114:14 135:16 73:13 136:11 156:15 180:11 week's 162:12 16:10 141:22 wanted willingness worker 54:6 63:7 66:2,14 11:18 13:17 99:21 47:10 weighing 77:14 162:17,18 77:15 143:20 workers 178:10 179:22 welcome window 3:10 47:5 91:16 104:13 28:15 34:3 139:22 wants 4:10,14 12:9 17:5,14 104:21 140:6,8 51:11 54:21 142:12 22:11 45:12,19 46:14 wish working warmly 67:24 91:9 172:22 26:15 46:7 52:22 7:11 45:25 47:11 71:13 17:15 welcoming 147:15 72:9 163:10 warranted 17:10 within-entitled works 101:15 well-maintained 181:8 58:20 60:6 74:16 133:8 Washington 147:7 witness world 2:12 4:13 29:25 39:4 22:7 181:14 7:5 Wendy 2:11 12:20,23 38:10,13 83:24 164:10 witnessed world's 10:13 wasn't 80:25 164:17 126:21 Worrell went witnesses 97:22 98:2 108:20 162:9,10 164:15 way 2:2 3:2 11:12,18,22 18:17 22:23 44:18 151:9 174:10 12:9 13:16,24 15:17 worried 54:22 60:2 63:14 67:9 16:24 54:8 89:19 132:7 141:10 weren't 70:4 74:8,15 80:14,16 91:24 174:16 won worry 28:19 145:25 81:20 85:11 86:11 west 130:3 89:7 93:5 105:2 6:16 48:11 51:6 151:11 wonder worse 129:12 132:8 137:16 55:8 154:17 105:8 135:22 139:19 137:21 165:16 173:10 wondered western 152:10,11 176:6 181:12 48:16 64:20 worth ways we'll 7:4 83:6 wonderful 107:11 114:2 122:22 130:15 149:23 171:2 worthwhile 123:4,17 Wharton wonderfully 41:16 wealth wouldn't 36:19 98:15 174:20 WHEREOF wondering 121:3 139:25 144:12 wealthy 181:14 75:19 151:13 152:9 154:20 White word wrapped wean 144:5 122:10 140:2 61:23 whittled words writing website 168:11 112:7 13:9 133:2 39:18 45:7 163:24 wholeheartedly work written Webster 75:3 7:9 17:6 27:14 31:15 56:7 153:21 164:7,11 22:20 24:2,5 60:12 wide 36:3 38:6 40:25 43:8 164:13 154:18 155:8,18 39:13 100:7 46:12 49:6 60:8 95:10 wrong web-based wide-ranging 96:11 102:9 105:2,6 15:5 132:8 25:16 100:19 121:7 125:3 126:10 www.usps.com wife week 131:18 133:10 138:21 45:8 4:22 9:8 14:16 32:17 97:18 140:10 153:13 176:20 X 96:13 164:10 William 176:24,25 177:5 weekend 2:9 12:18 26:22 27:8 worked 1:2,5 130:25

			<u> </u>
Y	zone	079	14
Y	147:15	27:19	104:21
}	zoning	088	140
1:13	24:2 60:12 155:9,10	27:19	27:24
Yankees	178:20	089	1
6:25	Z00	27:19	141,400
Yeah	7:3	27:19	51:20
80:9	7.3	1	15
year	\$	1	18:5 49:22 68:23 153:6
8:10 10:8,15 49:16	\$12	2:3 154:8	16
75:24 77:5 80:9,17,17	159:10	1-800	28:7 51:10
80:17 111:23 142:22	\$2.00	78:24	167th
155:10	49:4	t e e e e e e e e e e e e e e e e e e e	21:2
years		1.4	17
6:15,19 18:5 20:22	\$3.50	7:9 17:21	18:2
25:22 38:16 39:2	144:25	1.9	17,200
48:19 52:2 55:14	\$4.00	27:22	71:3
59:12 68:23 71:2 77:8	159:9	1:00	17.2
80:8,12 97:20 111:10	\$400	1:7	48:18
119:22 128:6 134:12	49:16	100	175
139:21 145:17,17,20	\$435,000	131:3	10:16
145:25 147:8 151:8	146:13	1035	18-year-old
156:2·	\$50	144:20 147:19	98:9
yesterday	140:6	10469	18-year-olds
113:23 172:15	\$7	173:15 175:10	137:22
York	111:22	11	188th
1:10 2:4,8,12,14 3:9,10	\$7.5	18:6 70:23 151:3 159:9	167:2
3:10,13,15 5:7 7:3	77:4	11,000	19-year-olds
9:13,15 12:11 17:3,12	\$790	70:25	137:22
29:21 39:4 47:18	49:10	119-unit	1920s
67:25 68:25 69:3	\$860	46:25	130:4
91:15,20 104:14,19	49:19	12	195th
105:3 112:10 120:2	\$895	42:17 173:5,24 175:15	154:16
139:25 144:4,7,21	49:8	177:11	1953
147:14 152:17 153:12		12,500	39:3
155:16 160:2 166:21	#	28:12	1967
178:20	#2428	12.9	39:8
	1:2	51:7	1978
young 117:13 137:20 158:15	^	12:30	29:3
	0	28:17 157:2	1980
younger	070	120	51:20
117:21 177:18	27:18	47:8	1984
youngest	07456	125	29:5
19:15	27:12	104:25 110:20	1985
Z	076	130	39:9
ZIP	27:18	27:11	
	078	131	1986
27:13,18 173:14	27:18	50:2	29:7
		30.2	

	1	1	ı
1990	250,000	94:16	57:7
18:7	92:15	37-year	59,253
1998	2500	114:13	18:8
29:7	45:9		<u> </u>
1999	259	4	6
39:19	27:23	4	6
	26	139:22 155:8 169:22	41:9
2	9:12	4th	60
2	27,200	141:16	92:12
3:3 52:20 154:20 158:7	33:8	4,000	60,000
2nd	2963	45:10	94:20
8:10 11:7	22:19	4,500	600
2:30		28:13	146:19
91:6	3	4,800	65
20	3	33:20	51:9 57:4,5 71:2
38:16 73:7 148:18	158:7	4.4	7
167:4	3rd	18:7	7
20-minute	83:2	4.5	7
85:25	3,000	73:3	2:7 12:17 21:22 22:15
2000	20:21	4:15	23:12 77:4 170:7
18:7 23:15 38:20 51:21	3,100	180:16	70
2001	112:5	40	145:20
27:10 28:10 29:7	3,200	145:9	700
2005	8:12	40,000	11:9 153:25
29:19 31:17 160:25	3,600	94:10,15 136:19	726
2006	8:13 9:22	137:13	151:23
109:19 120:4 123:10	3-digit	400	75
2007	27:18	9:9 10:2 11:10	171:6
94:11 161:20	30	42	1,1.0
2008	134:12	171:3	8
18:8 29:19 31:17	300	441	8:30
2009	175:2	1:10	28:16,16
1:7 181:15	318	459	80
2010	94:12	3:13 91:18 110:18,19	145:16 158:21
96:16	33rd	3.13 91.18 110.18,19	800
204th	165:4	5	28:2
171:4	}	5	800-plus
206th	34th	28:19 43:12	155:15
	2:4 67:17 68:18	5.3	85
171:7	35	27:21	51:4
22	57:4,6	.	
119:22	35,000	5:00	9
23	110:25	28:16	9th
1:7	35-year-old	50	181:15
25	168:19	131:3	9,000
80:13 138:6 170:13	351	50,000	4:24
25,000	94:13 137:16	45:11	90
51:20	36th	55	

	 	Page 229
137:14 92 171:8 98 49:17		